Your Community, Your District

Thank you for taking a look at this annual report of your park and recreation district. We exist for the sole purpose of providing you with an exceptional park system, one that not only adds beauty to our community, but one that enhances people’s lives.

Whether recreation programs, parks, trails or recreation facilities, the District is committed to providing access and opportunity to everyone regardless of income or abilities. We have developed a wide range of services that reduce barriers to the joys of active play.

A “needs-based” assistance program reduces financial barriers within our community. Qualifying individuals and families might have recreation program fees reduced or eliminated based on their particular circumstances. This program is funded with approximately $250,000 in property tax funding and help from donations to the Bend Park and Recreation Foundation.

Inclusion services and therapeutic recreation opportunities ensure that people with disabilities have opportunities to benefit from programs and that specialized services are available for people in need. It costs approximately $260,000 in property tax funding to support these programs annually.

Free programs such as Let’s Picnic, the July 4th Pet Parade and Festival, Days of Play and Free Family Nights at Juniper Swim & Fitness Center are designed to bring community together in a manner that welcomes people of all income levels. The cost to fund free programs is spread between tax support, sponsorships and fundraising.

We know that we have a great responsibility as a steward of tax dollars and we make every effort to spend the resources wisely. The annual report and the results of the community survey are important for your review, and we appreciate the time from residents who participated in the phone survey.

Should you have any questions or need more clarity, please give me a call directly at (541) 706-6101.

Don Horton, Executive Director
don@bendparksandrec.org

For more information, call (541) 389-7275 • bendparksandrec.org • Park and location lists on pages 99 - 103
**WHAT IS THE PARK AND RECREATION DISTRICT?**

The Bend Park & Recreation District was established in 1974 by a vote of citizens for the sole purpose of providing park and recreation services to our community. The District is a special tax district, a stand-alone government agency. Led by an elected board of directors, the District is not a department of the City of Bend.

Use of your District property taxes is limited by statutory authority (ORS Ch. 266) and cannot be used for other community services such as roads, emergency services or utility services.

**DISTRICT FACILITIES:**

- Juniper Swim & Fitness Center
- Bend Senior Center
- The Pavilion
- District office
- Park Services offices and shop

**DISTRICT PROPERTIES:**

- Total acres: 2,706
- 81 developed parks and natural areas
- 13 undeveloped park lands
- 65 miles of trails

**EMPLOYEES & VOLUNTEERS:**

- 105 full-time employees (June 2016)
- 385 part-time employees (June 2016)
- 1,700+ volunteers

**WHERE FUNDING COMES FROM:**

**Your Property Taxes** - The District’s permanent property tax rate is $1.461 per $1,000 of assessed value. For example, a home assessed at $200,000 pays $292.20 annually to the District. Statutory authority (ORS Ch. 266) restricts the use of these taxes for the delivery of park and recreation services such as care and maintenance of the park and trail system.

**User Fees & Charges** - Fees charged for participating in recreation programs and facilities.

**System Development Charges (SDC)** - SDC funds can only be used on park and trail projects that are needed as a result of community growth. Most neighborhood parks exist as a result of SDC funds. SDC funds cannot be used for facilities, operations or projects that are not a result of growth.

**Contributions & Grants** - In 2015, the District received $1.9 million in grants and contributions.

**General Obligation Bond** - In 2012, voters passed a 20-year General Obligation Bond for specific projects. The cost to taxpayers is .173 per $1,000 assessed value or $34.60 annually for a $200,000 home.
To get a sense for how well the District is serving the community, we ask for survey feedback every three years. Conducted in June, the 2016 survey reiterated what many of us already know – residents are extraordinarily positive about living in Bend, and they see parks and recreation services as essential to the high quality of life.

- Nearly 9 in 10 (89%) people agree that parks, trails and other recreation opportunities in Bend contribute to quality of life.
- Eighty-six percent of respondents agreed with the statement “having a park near my home is important to me.”
- People who have used parks and recreation services are especially positive about the quality of recreation programs and facilities (93%), stewardship of the environment (88%) and good customer service (78%).
- Most residents (91%) felt safe when using parks and trails in Bend.
- Priorities for BPRD such as providing a place to enjoy nature and providing low-cost health and recreational opportunities are considered “very important” by more than six in 10 residents.

### Agreement: The Value of Parks and Recreation Opportunities

<table>
<thead>
<tr>
<th>Description</th>
<th>Strongly agree</th>
<th>Somewhat agree</th>
<th>Somewhat disagree</th>
<th>Strongly disagree</th>
<th>Don't know</th>
</tr>
</thead>
<tbody>
<tr>
<td>Parks, trails, and other recreation opportunities in Bend contribute to my quality of life.</td>
<td>67%</td>
<td>22%</td>
<td>6%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Having a park near my home is important to me.</td>
<td>63%</td>
<td>23%</td>
<td>9%</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Community parks and recreation opportunities are important to attracting business to Bend.</td>
<td>53%</td>
<td>34%</td>
<td>6%</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: DHM Research, June 2016
The District’s priorities represent our focus on hearing and observing what our citizens’, patrons’ and greater community needs and priorities are; and then responding with services and facilities that help meet those needs. Bend has been experiencing another significant growth phase the past few years, and the larger community is expecting higher levels of service in parks, trails and all forms of recreation. The varied recreational opportunities to be provided at the Bend Whitewater Park, The Pavilion, Riley Ranch Nature Reserve and at all of our other current and soon-to-be complete properties are a vital part of our response.

We also know that being financially responsible in our responsiveness is vital for our community. The District operates always with the priority of long-term financial stability, so that our resources can enhance the quality of life for Bend residents now and for future generations. Wise management decisions and conservative fiscal policies over many years have ensured a sustainable financial future for the District. We pride ourselves on being able to operate in a fiscally sustainable and responsible manner.

DEPARTMENT SPOTLIGHT: PARK SERVICES

Park Services cares for places where people play, learn and grow, and protects our natural and cultural resources for the enjoyment of community residents. As we continue to acquire and develop additional parkland and recreational facilities, we are prioritizing expanding our services to operate and maintain them at the quality level our community expects. We also recognize the need to provide a higher level of service to the users of our parks and trails, so that their recreational experiences are positive and enjoyable. Expansion of services is reflected in the increased operating costs of the District. The operating costs for Park Services are funded primarily through property tax revenues.

Taking care of what we have includes existing park, trail and indoor facility renovations, replacements, improvements and expansions.
2015-16 OPERATIONS

OPERATIONS SOURCES OF FUNDS $21,218,000

Where the Money Comes From

Property taxes account for 67% of the funding for the District’s operations.

Recreation facility and program fees (31%) are collected for recreation programs and facility use.

Grants and donations (1%) are funds received for supporting programs and scholarships for community residents.

Where the Money Goes

Recreation Services (38%) operate all recreation programs and facilities including the Bend Senior Center, the Juniper Swim & Fitness Center, The Pavilion, Aspen Hall and Hollinshead Barn.

Park Services (27%) manage and maintain parks, trails, natural resources, vehicles and equipment and non-recreation facilities, and also provide stewardship services for the users of these spaces.

2015-16 CAPITAL & BOND PROJECTS

CAPITAL PROJECT SOURCES OF FUNDS $38,097,000

Where the Money Comes From

Committed capital project reserves (45%) are funds set aside for planned projects not yet started or complete.

System Development Charges (27%) are collected from new residential building permits to be used for new parks and trails to support community growth.

Bond funds (16%) are the unspent monies from the 2012 bond that will be spent on the bond projects.

Property taxes (5%) are used for capital projects and not only for operations.

Taxes for bond debt service (5%) are required to repay the bond debt.

Grants and donations (1%) are funds received to support capital development and land acquisition.

Where the Money Goes

Bond projects (14%) are those projects the District promised for the community with the 2012 bond measure.

Tax-funded projects (10%) are mostly projects that take care of what we have - renovation, improvement and expansion of current parks, trails and indoor facilities.

SDC-funded projects (6%) are land purchases and development of parks and trails to support new growth in Bend.

Debt service on capital projects (6%) is for repayment of the 2012 bond and the Juniper Swim & Fitness Center expansion debt.

Reserves (64%) are funds set aside for planned projects not yet started or completed.

For more information, call (541) 389-7275 • bendparksandrec.org • Park and location lists on pages 99 - 103
What is the total amount of the 2012 bond?
The bond is $29 million paid back over 20 years.

How can taxpayers know the bond is spent properly?
The Bend Park & Recreation District is accountable to taxpayers and patrons. Bond funds can only be used for capital expenses (land acquisition, park, trail, and facility development, etc.) and cannot be used for personnel or operations. The Board of Directors provides oversight and regular audits are conducted to ensure that funds are spent appropriately.

Are the bond dollars being used as originally intended?
Yes. Voters passed the bond based on the following project areas, all of which are either complete or are currently underway.

- The Pavilion (formerly called Simpson Ave. Pavilion) with ice rink
- Bend Whitewater Park (formerly called Colorado Dam Safe Passage) and McKay Park
- Deschutes River Trail & Parks - includes Riley Ranch Nature Reserve, general trail connections, the Colorado Ave. undercrossing and the trail connection between Miller’s Landing Park and the Old Mill District
- Southeast Bend park land purchases
- Pine Nursery Park infrastructure

In November 2012, the citizens of Bend Park & Recreation District passed a ballot measure to help protect our natural beauty and expand access and recreational opportunities in the Deschutes River, on trails and in parks. Bond Measure No. 9-86 authorized the District to sell bonds to fund the following projects on the community’s behalf.

**The Pavilion**

| Total Funding | $11,350,000 |
| Completed: | December 2015 |

All funding was from the bond.
The Pavilion is a covered, open air recreation facility with a full-size ice rink in winter and multi-purpose recreation and sport courts in the summer. Support amenities include a lobby, viewing area, restrooms, changing rooms, concessions, outdoor plaza with fire pits and parking.
For more information, call (541) 389-7275 • bendparksandrec.org • Park and location lists on pages 99 - 103

A society grows great when old men plant trees whose shade they know they shall never sit in.” ~ Greek Proverb

**Bend Whitewater Park**

**COMPLETED**

Total Funding: $9,681,985  
Completed: Spring 2016

Funding sources are the bond, property taxes and a $1.13 million contribution from Bend Paddle Trail Alliance.

The project involved construction of a new pedestrian bridge over the Deschutes River and river channel improvements to create a fish ladder and reduce hazards and improve recreational opportunities for the 100,000+ river users annually.

Current status: The Bend Whitewater Park is currently open for recreational whitewater use. The project is complete, however BPRD may make adjustments in both the passageway and whitewater channels this winter when the river is at low-flow.

**McKay Park**

Total Funding: $1,160,000  
To be completed: Fall 2016

Funding sources are the bond, SDC funds and an Oregon Parks and Recreation Department grant.

To accommodate recreation associated with the Deschutes River and the Bend Whitewater Park, enhancements to McKay Park include an accessible beach, parking and loading areas, changing facility with restrooms, plazas for river viewing, trail improvements and riparian habitat restoration.

Current status: Construction at McKay Park is nearly complete. Landscaping areas are closed off to allow the plant material to establish.

**Riley Ranch Nature Reserve**

Total Funding: $3,740,000  
To be completed: Summer 2017

Funding sources are the bond, SDC funds and an Oregon Parks and Recreation Department grant.

Designed to preserve its unique natural features and wildlife habitat, the site will be a 184-acre nature reserve with visitor facilities including trails, lookouts, interpretive displays and parking. Dogs and bikes will not be allowed at Riley Ranch Nature Reserve in order to limit impacts to this special place.

Current status: Riley Ranch Nature Reserve is expected to open in late summer of 2017.

**Deschutes River Trail**

Total Funding: $5,445,400  
In addition to new segments of the Deschutes River Trail in and around Riley Ranch Nature Reserve, projects include easements and land acquisitions which will help complete the trail through Bend. Projects are in the design phase for downtown Bend. In southwest Bend, the Oregon Parks and Recreation Department (OPRD) is planning to convene a new citizen committee to revisit the rules for state scenic waterways to determine how this stretch of the Deschutes River should be used for recreational purposes.

Current status: The Colorado Ave. undercrossing and trail connections to Miller’s Landing Park and the Old Mill District are complete. Funding sources were the bond, SDC funds and an OPRD grant.

**Farewell Bend Pedestrian Bridge**

Total Funding: $975,000  
To be completed: Late summer 2016

Funding sources are the bond and property taxes.

In 2015, a structural condition assessment of the Farewell Bend Bridge determined it needed to be replaced. The bridge is a key bicycle and pedestrian connection of the Deschutes River Trail, linking Farewell Bend and Riverbend Parks.

Current status: The new bridge structure is in place and final work is in progress. The Farewell Bend Bridge is expected to open late summer.
In order to serve a growing community, the Bend Park & Recreation District must continually plan for development and improvement of public parks, trails and recreation facilities. District staff are currently working together to plan, design and construct these capital projects to accommodate the needs of the community.

Additional information, locations and maps available at www.bendparksandrec.org.

**Canal Row Park**
- **Total Funding:** $1,187,585
- **To be completed:** Fall 2016
- **Funding source:** SDCs.

Canal Row Park is a neighborhood park that will primarily serve nearby residents with picnic and play areas and will include a small boardwalk over the historic alignment of the Old Pilot Butte Canal.

**Current status:** Construction at Canal Row Park is nearly complete and work on the landscape areas is in progress.

**Tennis Courts at Summit and Sylvan Parks**
- **Total Funding:** $350,000
- **To be completed:** Fall 2016
- **Funding source:** Property taxes.

Maintaining the community’s investments in parks is important to BPRD. As such, the District replaced the tennis courts at Sylvan and Summit Parks which had exceeded their expected lifespan. The projects also included accessibility improvements from the parking lots to the tennis courts in both parks.

**Current status:** Tennis court construction at Summit and Sylvan Parks should be complete this fall.

**Skyline Park**
- **Total Funding:** $365,000
- **Completed:** Spring 2016
- **Funding source:** Property taxes.

Construction of accessibility improvements at Skyline Park is complete and includes accessible routes from parking areas to the sports fields and playground, plus minor restroom upgrades.

**First Street Rapids Park**
- **Total Funding:** $646,415
- **Completed:** Spring 2016
- **Funding source:** SDCs.

Construction of this new river park is complete with the addition of pathways, picnic areas, improved access and natural area restoration.
EAGLE PARK
Total Funding: $1,170,000
To be completed: Summer 2017
Funding source is SDCs.
A master plan is now complete for this 4-acre neighborhood park in the Mirada subdivision in northeast Bend. The park will include a lawn area, picnic facilities, inclusive and nature-based play opportunities, paved and soft surface trails and a natural area.
Current status: Eagle Park’s construction is scheduled to begin this fall and the park is expected to be complete next summer.

HILLSIDE PARK
Total Funding: $1,564,461
To be completed: Summer 2017
Funding sources are property taxes and SDCs.
In 2015 BPRD completed a new master plan for Hillside Park and the off-leash area. Improvements include fencing, a new parking lot, playground improvements, new trails and a street sidewalk.
Current status: Construction should be underway this fall and is anticipated to be finished next summer.

ROCKRIDGE PARK
Total Funding: $3,610,460
To be completed: Summer 2017
Funding source is SDCs.
With a completed master plan, this 36-acre park will include paved and soft-surface trails, a play structure, nature play opportunities, a small lawn area and street improvements along Egypt Drive.
Current status: It is anticipated that Rockridge Park will be under construction by early September. The park is expected to be complete next summer.

SOUTHEAST COMMUNITY PARK
Total Funding: $8,800,000
To be completed: 2020
Funding source is SDCs.
Adjacent to 15th Street in southeast Bend, this new 37-acre community park will offer amenities to a portion of town that was previously deficient in park land. BPRD will be seeking input from the community on elements to consider in the development of the park including active play areas, trails and picnic space.
Current status: Community outreach for this park will begin this fall.

SHEVLIN PARK
Total Funding: $650,000
To be completed: Summer 2017
Funding source is SDCs.
As the first step of the park’s new Recreation Management Plan, a new comprehensive sign and wayfinding program for the park is underway.
Current status: Staff is reviewing the first draft of designs for wayfinding, interpretative and regulatory signs in the park.

STONE CREEK PARK
Total Funding: $1,810,658
To be completed: Summer 2017
Funding source is SDCs.
In 2015, BPRD completed a master plan for this 7+ acre neighborhood park with the developer of the new Stone Creek subdivision. Plans call for a picnic area, traditional and natural play areas, skate spots, a bike pump track and natural trails.
Current status: Construction is expected to start this fall with final completion in summer of 2017.

LARKSPUR CENTER
(BEND SENIOR CENTER)
Total Funding: $16,500,000
To be completed: 2019
Funding sources are property taxes, SDCs and debt financing.
This project will add approximately 40,000 square feet to the existing Bend Senior Center. The Larkspur Center project will include a remodel and expansion of the kitchen, lobby, concession area, reception and registration area, fitness facilities, storage and office space and add a new activity/therapeutic pool, a multi-purpose gymnasium, outdoor spaces, parking and park improvements.
Current status: The Larkspur Center is currently in the design phase with an expected completion in summer of 2019.

“The future depends on what we do in the present.”
~ Mahatma Gandhi
Conserving water use in your parks has been a priority for BPRD for more than fifteen years. Over the past five years, the District has been converting from an irrigation system based on general regional weather conditions to a much more adaptable system. The new Smartline and Baseline systems use technology to read soil moisture content. The systems also evaluate weather conditions at individual sites to prescribe the appropriate quantity of water for each of over 1,900 stations throughout the park system. The program allows for different nozzle sizes and requirements of varied landscape zones such as water for shrubs versus turf, or water for new plantings versus established planting areas.

Another advantage of this new technology is cost savings. The new program costs only a third of its predecessor, saves the District staff time through on site controls and ensures water is being applied conservatively.

Conversion began with installation at large community and sports parks. It’s fully operational at Discovery and Drake parks. Pine Nursery Park’s conversion is in progress and new parks will include the new irrigation equipment. Transition at other sites will be phased in over the next few years.

Did you know that beyond the European honey bee, Oregon is home to more than 200 species of native bees? Central Oregon also hosts butterfly, bird and bat species which perform important pollination duties in the ecosystem. Throughout the country, pollinators are struggling due to habitat loss caused in part by pesticide use in landscapes.

With help from enthusiastic volunteers, Bend Park and Recreation District is actively restoring and planting pollinator gardens in parks. Native Narrowleaf Milkweed and Showy Milkweed have been planted in several parks to restore an essential habitat link for the Monarch butterfly, which requires these plants to complete their migration journey.

Currently, you can look for pollinator gardens in Pioneer, Discovery, Ponderosa and Al Moody parks. New gardens are coming soon to McKay, Canal and Eagle parks.

**GET PLANTING THIS FALL:**

Plants to consider for your own pollinator garden at home:
- Achillea millefolium, Western Yarrow
- Asclepias fascicularis, Narrowleaf Milkweed
- Asclepias speciosa, Showy Milkweed
- Penstemon eatonii, Firecracker Penstemon
- Penstemon strictus, Rocky Mountain Penstemon
- Ribes aureum, Golden Currant
- Rosa woodsii, Wood’s Rose

**VOLUNTEER OPPORTUNITIES:**
- Adopt-A-Park or Adopt-A-Trail programs
- Group park maintenance projects
- Visit bendparksandrec.org for more information or contact Kim, BPRD Volunteer Coordinator at Kim@bendparksandrec.org or (541) 706-6127.

**ONLINE RESOURCES:**
- Xerces Society: xerces.org
- Pollinator Partnership: pollinator.org
Participation at BPRD recreation facilities and in programs and activities increased over 15% this past year due to the opening of The Pavilion and significant growth in existing programs and facilities.

AFTERSCHOOL ENRICHMENT PROGRAM

Enrollment in Kids Inc., the long-standing before- and afterschool enrichment program offered at 15 elementary schools, grew by over 25%. This program provides high-quality, convenient and safe before- and afterschool care for working parents. Operation Recreation, a companion program, offers all-day care on no-school days. The District provided $114,000 in scholarship assistance to families in financial need and over 6,000 hour of inclusion assistance for children with special needs to help ensure all kids have access to safe and quality care.

BEND SENIOR CENTER

Attendance of the many programs, activities and events at the Bend Senior Center increased 12%. Fitness/wellness classes and lifelong learning programs continue to show strong growth as today’s older adults pursue active lifestyles, further demonstrating the need for the large expansion of the center planned for the next few years.

JUNIPER SWIM & FITNESS CENTER

Ten years after major renovation and expansion, visitation at Juniper Swim & Fitness Center continues to grow steadily including a 3% increase this past year. The facility records well over a half-million visits each year with people utilizing the diverse array of facilities, activities and classes offered. Juniper is also home to all three Bend high schools’ swimming and water polo programs and is the host facility for club swimming, water polo and masters swim programs.

THE PAVILION

The opening of The Pavilion on December 28, 2015 was a monumental occasion offering the first full-size ice rink in Central Oregon. If there was any question about the interest in ice sports and skating, the community answered it in resounding fashion! Over 28,500 visits to public skate times, drop-in hockey and curling times were recorded. Almost 1,000 youth participated in skate lessons and learn to play hockey programs, and more than 350 adults took part in hockey and curling leagues. All told, there were 42,565 skate visits in the shortened 14-week season. The 2016-17 ice season will begin in early November and continue until early April. During the non-ice season, The Pavilion hosts a variety of drop-in recreation activities, sports leagues and events, including Free Play opportunities and the Pavilion Activity Club (PAC), a summer day camp program which served an average of 100 youth each day this summer.

Giving to Play

More than 1,700 volunteers give their time to support BPRD recreation programs, events, parks and trails.

Contributing more than 96,000 hours (the equivalent of 46 full-time staff), volunteers help keep program costs down and enable the District to provide assistance to patrons in need.