

Board of Directors

January 21, 2020
District Office Building | 799 SW Columbia | Bend, Oregon

BOARD PRESENT

Ted Schoenborn, Chair Nathan Hovekamp, Vice Chair Ariel Méndez Jason Kropf Deb Schoen

STAFF PRESENT

Michelle Healy, Deputy Executive Director
Julie Brown, Manager of Communications and Community Relations
Lindsey Lombard, Administrative Services Director
Matt Mercer, Director of Recreation
Sheila Reed, Executive Assistant
Brian Hudspeth, Development Manager
Jeff Hagler, Park Stewardship Manager
Betsy Tucker, Finance Manager
Michael Egging, Recreation Services Manager
Colleen McNally, Marketing Manager
Alan Adams, Facilities Specialist
Marcia Copple, Accountant
Sarah Bodo, Trail Planner

MEDIA

Jacob Larsen, KTVZ
Brenna Visser, The Bulletin
5:30 p.m. CONVENE MEETING

WORK SESSION

1. PacifiCorp Dam Update – Scott Bolton and Matthew Chancellor

Mr. Bolton addressed the board and explained that he was present to answer questions that the board may have about the dam at Mirror Pond. Mr. Bolton explained that PacifiCorp looked into the idea of divesting in some small hydro assets, the dam that creates Mirror Pond was one of them. He said the role that the dam plays in creating an important aesthetic feature in the area, and is a carbon free energy generating resource, the company decided to keep the dam in place. He stated that this announcement was made in a number of different forums. He further explained, that although the energy generated at the dam is not large, it still generates good energy through the year and the costs did not make sense to remove.

The board asked questions about the cost to divest. Mr. Bolton responded that they tested the marketplace to see if there was any interest to purchase the dam. Due to a non-disclosure agreement with the district and the city, there are things that he cannot discuss. He added that this was not the only dam that was considered at the time, there was a second dam that is also still in place.

The board asked Mr. Bolton to describe the commitment to the keeping the dam, the ongoing costs associated with repairs and whether this is a year to year decision. Mr. Bolton explained that PacifiCorp will periodically look at a property to see if it is still of value, this property was one of those some years ago. He reiterated that company intends to own and operate this facility.

The board countered that although the energy created by the dam may be carbon free, it has an environmental impact on the river and is an impediment to fish. The board asked about PacifiCorp's commitment to the provision of fish passage. Mr. Bolton responded that PacifiCorp has spent millions on hatcheries, habitat restoration, and work with some of the best fishery biologists. He said every way that energy is created has an environmental impact and this is something that has to be balanced. Mr. Bolton said that PacifiCorp is open to fish passage and is willing to participate in the process to determine what is best for the community. Adding that it would be important to study the actual improvement to fish with a passage in place and commented that the financial commitment needs to be in the best interest of the PacifiCorp customer.

The board asked why PacifiCorp decided to contribute to the dredge. Mr. Bolton replied that the community showed an interest in getting the dredge done and wanted to work with the other participating agencies. He said the money that is being contributed is shareholder money and is not coming from the rate payers. He finished by saying this is a way to be a part of the solution.

2. Trail Planning Update – Henry Stroud

Mr. Stroud opened with a brief history of trail planning in Bend. He said today the district is guided by the 2018 comprehensive plan. This plan focuses on the level of service targets and organizes projects by high, moderate and low priorities.

Mr. Stroud spoke about the two statewide plans by the Oregon Parks and Recreation Department that provide good insights about the more diverse and aging population, the desire of "close to home" recreational opportunities and the positive impacts on the economy from non-motorized trails. He also mentioned the City of Bend plans for a bond that will include numerous trail projects.

Next, Mr. Stroud showed a map of the district trail system today, he said the system is comprehensive and offers 88 miles of existing trail with 89 more miles of trail planned. He explained that the district only owns about half of the trails that the district operates. The rest

of the trail exist via an easement, license agreement or through an IGA with the City of Bend. He added that this is important because the district only has full design control over owned property, the others trails that are within the public right of way involve negotiations with the underlying property owner.

Trails are funded through tax revenues, private land development, grants and donations. Trails are prioritized by the following criteria:

- Close to Home: existing or planned high density
- Partnership/Opportunity: Private land development or grants
- Urgency: maintenance, safety hazard
- Invest in Existing Assets: improve or expand existing trails, eliminate trail gaps
- Included in the last CIP

Mr. Stroud reviewed the most frequently requested trail alignments and current projects that include:

- Central Oregon Historic Canal Trail
- Discovery Trail and Manzanita Trail
- Haul Road Trail
- North Unit Trail

He said the district relies on interagency coordination with the City of Bend, Oregon State Parks, ODOT and Bend LaPine Schools.

Mr. Stroud finished his presentation by discussing the qualities that make a good trail system:

- Safety and Accessibility: including modern design standards
- Usability: Provide wayfinding, provide readily available trail data
- Connectivity: Other transportation modes, amenities and equal distribution
- Experience: Appeal to human nature, provide a wide range of experiences and create positive feelings

6:50 p.m. BREAK/TRANSITION 7:00 p.m. BUSINESS SESSION

VISITORS

Paul MacClanahan: Mr. MacClanahan represents Mirror Pond Solutions (MPS), he said they are committed to the process that came from the resolution. He added that the silt removal is fully funded, 10 years have been invested in the process, he said there have been many discussions, and invited the new board members to reach out to MPS for more information. He said MPS supports fish passage as well. Mr. MacClanahan read a statement from Tom Carlsen. Mr. Carlsen represents more than 200 households that support silt removal. He stated the public

has raised the funds for the silt removal project and are committed to a \$500,000 contribution. He encouraged the board to support previous board actions and keep this project moving in a timely manner.

Mike Ogle: Mr. Ogle commented that he listened to the audio of the meeting that MPS presented and he could only hear about half of the audio. He then passed out a chart of Bend hydro power generation to the board. The chart shows the limited amount of power that is generated by the dam. Mr. Ogle said it is clean energy, but not very much energy and he estimated that it doesn't even pay for half the salary of the person that runs the dam. He said the dam is falling apart and expressed his concerns for the fish that are impacted by the presence of the dam.

Craig Lacy: Mr. Lacy remarked that he has been involved with fish issues for quite a while, he gave an overview of all his experience. He spoke about the history of the dam and the fish passage that was originally built and then fell into disrepair. The fish passage was removed and never rebuilt in spite of commitments to replace it. He cited a study that was done in the mid-90s that said nearly 3,000 fish were being killed at the dam every year. Mr. Lacy gave the board a copy of Oregon State Statutes that he said supports his argument for fish passage at the dam.

Mark Davis: Mr. Davis referenced an engineering study that was performed in 2013 on the dam at Mirror Pond. The study was done by a respected engineering firm that found the dam was falling apart and in need of repair or rebuilt. He stated that the minor repairs that have been done are not safe for people in the river downstream. He expressed his concerns that if the dam has a failure, it would not be safe for anyone in the water downstream. He further stated that dredging the pond would significantly increase the water that would be released in the event of a failure.

Justin Rae: Mr. Rae spoke about the 2015 Mirror Pond hybrid vision that the community endorsed. He said he understands that another committee is being formed and not everyone is being invited to be a part of it. As president of Bend Paddle Trail Alliance and as a partner to the district, Mr. Rae said recreational interests are not being represented on this committee and in 2013-14, this caused a lot of division in the community when everyone wasn't brought to the table then. He encouraged the board to rethink this oversight and get to a community vision.

Myria Gantreaux: Ms. Gantreaux asked the board if they are maintaining their vision for the river trail and the river and how it is used. She said she does not hear a long-term vision from PacifiCorp. She spoke about the costs of fish passage and dredging (which is a temporary solution), she says it sounds like a half of a plan. She also stated that the community wants a continuous river trail, accessibility to the river and habitat restoration and she does not hear a plan for that.

Jayson Bowerman: Mr. Bowerman shared his concerns for the work the district is doing on the river. He is in favor of balancing restoration projects on the river with allowing for public access. He mentioned the Drake Park trail extension plans and points out that are no access points in the plan nor portage around the dam. He encouraged the board to consider the broad benefit

of enjoyment with recreational opportunities, move toward a reconnected river that was supported in the 2015 vision and measure the ecological and long-term benefit to the community.

Julia Kelleher: Ms. Kelleher expressed her frustration that ice time for figure skating does not appear to be a priority. She said the hockey teams are getting far more time and other programs are being severely restricted due to the lack of available ice time. She said that she knows the district is not federally funded, but referenced the federal law Title 9 that dictates equal opportunity for sports. She said hockey is male dominated and figure skaters are primarily female and in the spirit of the Title 9 law, she requested more equitable ice time. She commented that the sports that are given more ice time are allowed to grow and the sports without ice time are going to die.

Dominique Lahaix: Mr. Lahaix said the school district changed the school times making it difficult for freestyle skaters to get ice time. He said the early morning 5 am time is not reasonable and other rinks (Eugene) allow more freestyle skating options for their community.

Leanne Kozub: Ms. Kozub commented that the board meeting agendas are buried on the website and take several clicks to get the needed information. She suggested the district email patrons about the meetings. She said that she has registered her child for many programs with the district and often gets waitlisted. She said she has never been taken off the waitlist, even when she is first on the list, nor has she been allowed to register for a class even when it is clear that there are spaces. Due to the inability to get into programs, she has had to pay for private lessons and are getting less and less ice time for lessons.

Anne Marie Daggett: Ms. Daggett is a figure skating coach and helped form the figure skating community in Bend. She teaches for the district and has private classes too. She is getting less ice time and the coach to student ratio is getting hard to manage. She said it is dangerous for everybody on the ice for students to try to practice more advanced techniques during open skate. She asked the board to strongly consider moving the freestyle time to after school. She added that the school district changed to a later start time because it is better for kids to learn, so it is not good for them to have to get up early for ice time. She said she feels that they are becoming less and less of a priority and by not prioritizing these kids, they will lose them as adults.

Zoe Campbell: Ms. Campbell is a figure skater, she said she been skating 10 -11 years and due to a lack of ice time, her progress has been slow. She said there are programs that she cannot do because she is too old or too advanced. Now she has a coach, but is struggling to find ice time to skate. Ms. Campbell said there is only two and a half hours open for practice time for freestyle skating which is very little compared to the hockey time and it is too crowded to get practice in at open skates. She asked the board to give more ice time to the 13-18 age group.

Kristen Campbell: Ms. Campbell said she sants to reiterate what others have said. This group feels overlooked by the district. The kids that want to compete feel like they are very far behind because they don't have the opportunity to practice enough to get better. They also struggle

with lack of coaching since coaches are unable to secure ice time. There are no learn to skate classes for older kids or kids with higher abilities, Ms. Campbell expressed her frustration with getting her daughter signed up for classes that get canceled. She further commented that other rinks in Central Oregon aren't as nice or as big and are not an option for practice.

Elisa Lahaix: Ms. Lahaix said the Pavilion feels like a second home. She used to be able to go and get time in after school, but when the schools changed the schedule, it is no longer possible for her. She now has less time to skate and she competes against others that can practice five hours daily. Ms. Lahaix said skating allows her to express herself and she does not understand why hockey gets some much more time. She spoke of younger skaters that are struggling to find time also. She said the figure skaters are not being prioritized and do not have the ability to bring in as much money as hockey to become a higher priority.

Derek Berry: Mr. Berry has three kids that play hockey. He said there are some issues on the hockey side that the board will likely be hearing about too. He said ice time in general is a problem. His daughter would like to play hockey, but has not been able to get the skating skills she needs to play. He said creating an environment where everybody wants to come out or learn to skate is the job of the district. He suggested that as the board looks at future planning, he recommended a new facility with an indoor ice rink and an Olympic pool to better serve the needs of the community.

Allison Hart: Ms. Hart spoke about her son participating in the learn to play hockey program. She said he was excited to play for a team, but because he turned 15, there are no teams from 15-18 years of age. She said the private clubs are \$1500 with \$1000 investment in equipment and they were told her son was not good enough for that level. He then took some private lessons to work on his skating skills and now those times are no longer available for the lessons. She added that open skate is too busy for adequate practice. Ms. Hart said there is a deficit in programming for this age group, commenting that her son aged out of springboard diving at 14. Now he is unable to play hockey until he is 18. She said the district does a very good job with the younger kids and adults, but a whole range of teens are being left out.

CONSENT AGENDA

- 1. Meeting Minutes 1/7/2020
- 2. Approve Northpointe Park Name

Director Hovekamp made a motion to approve the consent agenda. Director Mendez seconded. The motion passed unanimously, 4-0.

BUSINESS SESSION

1. Board Member Oath of Office, Swearing in Deb Schoen

Deb Schoen was sworn in to fill a vacated seat until June 30, 2021.

2. Accept 2018-19 CAFR - Brenda Bartlett SGA CPA

Ms. Lombard explained the reason for the CAFR. She said it is an outside look at the district financial statements and make sure that reports are accurate and ethical. Ms. Lombard passed out the report to the board. Ms. Bartlett said they performed an audit of the financial statements of the district. Part of the audit requires third party verification of the reported numbers. She received enough of these third-party verifications to determine that the statements were presented fairly. Ms. Bartlett reviewed some highlights of the report that can be found here: https://www.bendparksandrec.org/wp-content/uploads/2019/12/2018-19-Financial-Statements-FINAL-12-10-2019.pdf

The board asked Ms. Bartlett for some specifics of what they look for in the audit. She responded by saying they look for risk. She said SDC revenues are an area of risk because of the laws that have to be followed when spending SDC money. She said they also look carefully at design build contracts, searching for potential fraud, kickbacks, and ensuring competitive pricing. Payroll is another area she commented about, checking that controls are in place and whether bonuses are given appropriately. Ms. Lombard encouraged the board to read the summary of the report.

Director Kropf made a motion to accept the Bend Park and Recreation District's audited Comprehensive Annual Financial Report for the fiscal year 2018-19. Director Hovekamp seconded. The motion passed unanimously, 5-0.

3. Approve Northpointe Property Master Plan – Brian Hudspeth and Bronwen Mastro

Mr. Hudspeth began the presentation with an explanation of the neighborhood park development standards and the process for developing parks.

Ms. Mastro showed the project location for Northpointe Park. She said there is a lot of anticipation from the neighbors for this park. In order to plan this park, staff held neighborhood meetings with HOAs in the area, a public open house and provided an online survey. Neighbors asked for a safe place as the first priority. Top features for the park included: children's play area, park shelter, open lawn area and soft surface areas. These all match the park development standards.

Ms. Mastro showed picture of the masterplan and explained the features of the park: activity areas, open space, plaza and gathering, entry overlook, nature trails and rest area. The budget for the park is 2.5 million. So far \$836,412 has been spent. The remaining budget will be spent on design, permitting and construction. She closed by saying this park will begin construction in the spring of 2021 and be completed in the fall.

Director Hovekamp made a motion to approve the Northpointe Property Master Plan. Director Kropf seconded. The motion passed unanimously, 5-0.

4. Petition for Annexation, Pahlisch Homes – Sarah Bodo and Michelle Healy

Ms. Bodo asked the board to annex a property near Rockridge park. She said this land in not within the urban growth boundary (UGB), and needs board approval for the annexation. The land is in the urban reserve area and Pahlisch homes has approval to subdivide to 2.5 acre lots for development of homes. It was explained that it is much easier to annex this property before the homes are developed.

Director Hovekamp made a motion to adopt resolution No. 2020-02 authorizing annexation of a 22-acre property including map tax lot number 171215AB00100, 171215AB00604, 171215AC01300, 171215AA00600 and 171215AA00700 to the district. Director Mendez seconded. The motion passed unanimously, 5-0.

EXECUTIVE DIRECTOR'S REPORT

Deputy Executive Director Healy reminded the Board about the board workshop on February 4, she added that there will be a lot more discussions about the ice time issues that were shared tonight. She expressed interest in looking at the times since the school times changed and how Bend Ice is distributing time as well. There was a discussion about all the demands on the district facilities because everyone wants the same times.

PROJECT REPORT

BOARD MEETINGS CALENDAR REVIEW

GOOD OF THE ORDER

Director Hovekamp said he is grateful that PacifiCorp came to the meeting tonight. He said he felt they were candid in the answers to questions. He said what he heard is that it is cheaper to keep the dam than remove it and less to do with clean energy. He said he understands their standpoint, but it doesn't speak to larger considerations for the community and the future of the river.

The board expressed concern that the last few talks about Mirror Pond have been for the dredge and may need more representation from Both Sides. Ms. Healy reminded the board that there have been many discussions on both sides over the years. Director Méndez suggested conducting a deliberative poll on the topic. Ms. Healy asked to table the discussion until Executive Director Horton could be involved because he knows the history on the topic. ADJOURN 9:30pm

Prepared by,	
Sheila Reed	
Executive Assistant /	
Tel Shal	Notton KHoveley
Ted Schoenborn, Chair	Nathan Hovekamp, Vice-Chair
May	and many
Jason Kropf	Ariel Méndez
la Chaer	
Deb Schoen	