



Bend Park & Recreation District, Oregon

# Annual Comprehensive Financial Report

For Fiscal Year Ending 2020-21

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*play for life*





**BEND METRO PARK AND RECREATION DISTRICT,  
OREGON**

**Annual Comprehensive Financial Report**

**As of and for the Year Ended June 30, 2021**

Report Prepared by the District Finance Department

Lindsey Lombard, Administrative Services Director

Betsy Tucker, Finance Manager

Marcia Copple, Financial Accountant



Bend Park &  
Recreation  
DISTRICT

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

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Discover the Outdoors



## **INTRODUCTORY SECTION**



Youth Wheel Class at the Art Station



December 20, 2021

To the Honorable Members of the Board of Directors  
and the Citizens of the Bend Park and Recreation District,

We are pleased to submit the Annual Comprehensive Financial Report (ACFR) of the Bend Metro Park and Recreation District (district) for the fiscal year ended June 30, 2021. This ACFR is prepared in conformance with the guidelines for financial reporting developed by the Government Finance Officers Association of the United States and Canada and the principles established by the Governmental Accounting Standards Board (GASB), including all effective GASB pronouncements.

Responsibility for the completeness and reliability of the information contained in this report rests with the district's management and is based on an internal control structure designed for this purpose. The internal control structure is designed to provide reasonable, rather than absolute, assurance that these objectives are met because the cost of the internal control should not exceed the related benefits. To the best of our knowledge and belief, the enclosed report is accurate in all material respects and is organized in a manner designed to fairly present the financial position and results of operations of the district as measured by the financial activity of its various funds. The accompanying disclosures are necessary to enable the reader to gain the maximum understanding of the district's financial affairs.

The district's financial statements were audited by SGA Certified Public Accountants and Consultants, LLP, a firm of independent certified public accountants. The independent auditors have issued an unmodified opinion on the district's financial statements for the fiscal year ended June 30, 2021. The independent auditors' report is presented in the Financial Section of this report.

These financial statements include the Management's Discussion and Analysis (MD&A), which can be found immediately following the report of the independent auditor. The MD&A provides a narrative introduction, overview, and analysis to accompany the basic financial statements and should be read in conjunction with this letter of transmittal.

## **District Profile**

The district is an Oregon municipal corporation, formed under the Oregon Revised Statutes (ORS) for special districts on May 28, 1974, to provide park and recreation services for a current population of approximately 100,922, and includes the city of Bend. The district's boundaries and population it serves are slightly larger than that of the city of Bend. The district is located in Central Oregon, just east of the Cascade mountain range, and encompasses an area of 43 square miles. The Deschutes River flows through the center of Bend, which receives an average of only 8 – 15 inches of precipitation per year and enjoys lots of sunny, blue skies, which is one reason why it is ranked among the most desirable places to live by national magazines. Bend is the largest city in Central Oregon, and serves as the seat for Deschutes County and as the hub of economic activity in a three-county region including Deschutes, Jefferson, and Crook counties.

District Office | Don Horton, Executive Director

799 SW Columbia St., Bend, Oregon 97702 | [www.bendparksandrec.org](http://www.bendparksandrec.org) | (541) 389-7275

The Board of Directors, composed of five elected board members, forms the legislative branch of the district government, and sets policy, adopts the annual budget and hires and directs the Executive Director. The Executive Director is responsible for the administration of the district and manages a staff of four department heads with approximately 205 full-time equivalent employees.

The district maintains and operates 3,043 acres of developed and undeveloped parkland, which includes 94 parks and open spaces, 74 miles of trail, and a whitewater park on the Deschutes River. We offer over 1,000 recreation programs for all ages and abilities throughout the area at the Juniper Swim & Fitness Center, The Pavilion, the Larkspur Community Center, and the Art Station. The district also offers several free community events throughout the year.

The district's annual budget serves as the foundation for the district's financial planning and control. The district's budget is prepared in accordance with provisions of the Oregon Local Budget Law (ORS Chapter 294), which provides standard procedures for the preparation, presentation, administration and appraisal of budgets. Budget to actual comparisons are provided in this report for each individual fund for which an appropriated annual budget has been adopted.

### **Local Economy**

Central Oregon anticipates continued recovery and economic expansion, but is still experiencing a shortage of labor and affordable housing stock. The labor market pre-COVID-19 was tight but nothing like what many employers are experiencing in recent months. In response, businesses are adjusting their hiring strategies by raising wages, offering health benefits, relaxing experience requirements and offering flexible work schedules. With recent expanded federal unemployment insurance benefits expiring, local employers hold their breath to see if employees will return to work.

Since the early 1990s, Bend has experienced a large influx of new residents drawn by the quality of life. Population growth is significant as a result of this in-migration, resulting in a challenging low supply and high demand environment. Home prices continue to rise, a staggering 15 - 17 percent increase was reported in May 2021. The good news is that the housing market is responding to the great need. Deschutes County reported a 19% increase in residential unit permits from 2019 to 2020. At this writing, residential permits for 2021 have already increased 25% from 2020, likely to reach permit counts from 2006, when they reached 3,200 for the year.

Despite our current challenges, Bend continues to be known as the commercial, recreational, and innovation center of Central Oregon and was recently recognized as the second-fastest growing city in America. Renowned for its scenic setting and year-round recreational activities, the city is known for its growing economy and entrepreneurial spirit. Bend began as a logging town, but is now a gateway for many outdoor recreational activities such as mountain biking, hiking, golfing, rock climbing, and ice, snow and water sports. Bend's economy is defined by dynamism, entrepreneurship, and diverse businesses that span many sectors. Manufacturing - long the region's economic core - now shares the limelight with software and high tech, craft brewing, bioscience, recreational products, aviation-related enterprises, distilling operations, food production, and tourism.

### **Financial Policies**

The district adopted and adheres to a set of Financial Policies. The district recognizes the need to ensure that it is capable of adequately funding and providing the high level of district services valued by the community on a long-term sustainable basis. The board acknowledges the challenge of maintaining a viable level of financial resources to protect against the need to reduce service levels due to temporary revenue shortfalls or unforeseeable one-time expenditures.

One of the strategies to address this challenge that the district has implemented, is to maintain sufficient working capital balances in each fund. The amount of working capital, per fund, is a function of the type of fund. For the General Fund, the level is 17% of that fund's operating budget. The unpredictability of the COVID-19 pandemic demonstrates just how vital a healthy fund balance can be. Other topics covered in the district's financial policies include revenue, financial planning, financial reporting, investment and debt management, and pension funding among others. The policies are periodically reviewed and amended to ensure they reflect best practices and comply with external requirements such as Generally Accepted Accounting Principles (GAAP) and Local Budget Law.

### **Long-term Financial Planning**

Long-term financial planning ensures the district: can maintain financial sustainability into the future; has sufficient long-term information to guide financial decisions; identifies potential risks to ongoing operations; and identifies changes in revenue or expenditure structures necessary to deliver services or to meet organizational goals and objectives. The district maintains a five-year financial planning horizon and balances requirements to resources over the life of the five-year forecast. The forecast is prepared at least annually prior to the start of the annual budget and capital improvement prioritization processes.

COVID-19 Global Pandemic – On March 8, 2020 State of Oregon Governor Kate Brown declared COVID-19 a state of emergency. Since that time the district continues to respond to short-term demands while keeping a close eye on long-term impact and planning efforts. This includes responding to facility and program closures and the resulting revenue loss, responding to nation-wide labor shortages, and imagining and preparing for post-pandemic life in Central Oregon.

Community Growth – Bend was recently recognized as the second-fastest growing city in the country. To continue to provide the high level of service the community expects from the district, within the resources that are available, requires continual efficiencies in our organization. It is the district's highest priority to continue to "take care of what we have" through asset management and by focusing resources where there is the greatest need.

### **Major Initiatives**

The district is in the final stages of the indoor swimming pool replacement at Juniper Swim and Fitness Center, in the construction phase of the Alpenglow Community Park and Deschutes River Trail improvements, and will begin work on the Big Sky Community Park expansion sooner than expected thanks to being awarded a grant from the Visit Bend sustainability fund.

The district's 2019-2022 strategic plan prioritizes the creation of a diversity, equity, and inclusion program. In 2020-21 the district started working with a consultant to lead the initiative. To date, a staff and board survey and a community survey have been completed. An assessment report and engagement plan is expected to have been compiled in 2022.

### **Awards and Acknowledgements**

The Government Finance Officers Association (GFOA) awarded the district with a Certificate of Achievement for Excellence in Financial Reporting for its ACFR for the fiscal year ended June 30, 2020. The Certificate of Achievement is a prestigious national award that is an important recognition of conformance with the highest standards for preparation of state and local government financial reports. In order to receive the award, the district must publish an easily readable and efficiently organized ACFR with contents that conform to program standards. The report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.



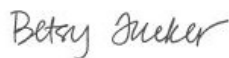
Distinguished Budget Presentation Award – the district has received the Distinguished Budget Presentation Award for its budget document from the GFOA each year a submission has been made. The award represents the district's commitment to meeting the highest principles of governmental budgeting. The budget is rated in four major categories: as a policy document, an operations guide, a financial plan and a communications device. Budget documents must be rated "proficient" in all four categories to receive the award. The district submitted its 2021-22 budget to GFOA in July 2021 and we believe that budget document will continue to meet the Certificate of Achievement Program requirements.

We wish to thank everyone who contributed to the preparation of this report with special thanks to the Finance Department, for their dedication and contribution to the district's efficient and accurate financial reporting. We would also like to express our appreciation to the district's Board of Directors and the Executive Director whose leadership and commitment strengthen our community's vitality and foster healthy, enriched lifestyles.

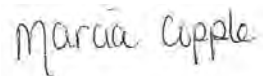
Respectfully submitted,



Lindsey Lombard  
Administrative Services Director



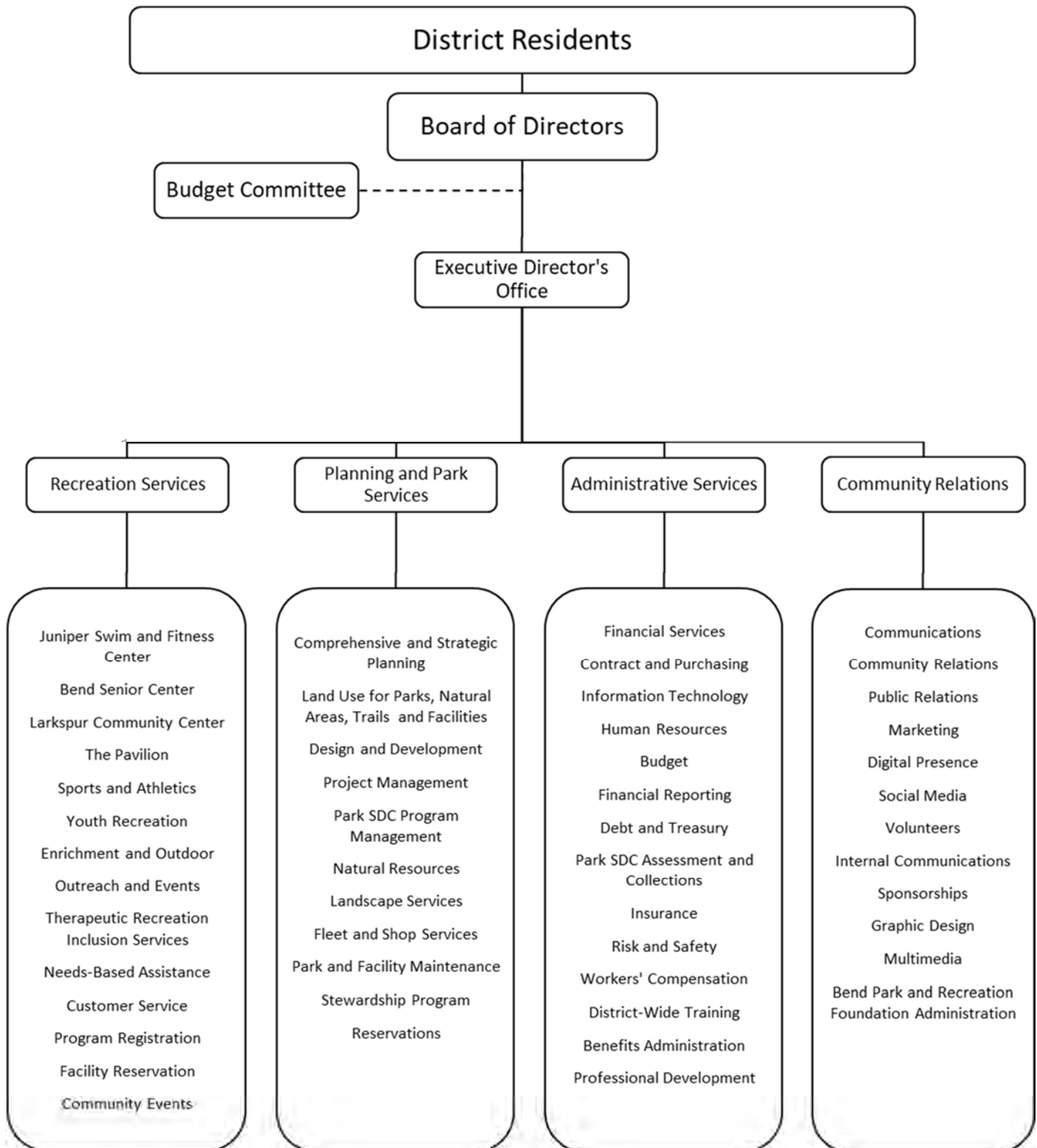
Betsy Tucker  
Finance Manager



Marcia Copple  
Financial Accountant

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Organizational Chart For the Year Ended June 30, 2021



BEND METRO PARK AND RECREATION DISTRICT, OREGON

**Directory of District Officials**  
For the Year Ended June 30, 2021

**Board of Directors**  
**Fiscal Year 2020-21**

<b>Board Members</b>	<b>Term Expires</b>
Nathan Hovekamp	June 30, 2021
Deb Schoen	June 30, 2021
Jason Kropf	June 30, 2023
Ariel Mendez	June 30, 2023
Zavier Borja	June 30, 2025

Registered Agent and Office

Don P. Horton  
Administrative Office  
799 SW Columbia Street  
Bend, OR 97702

Principal Officials

Don P. Horton, Executive Director  
Michelle Healy, Deputy Executive Director  
Lindsey Lombard, Administrative Services Director  
Matt Mercer, Recreation Services Director  
Julie Brown, Communications and Community Relations Manager



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Bend Metro Park & Recreation District  
Oregon**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

June 30, 2020

*Christopher P. Morill*

Executive Director/CEO



Goodrich Park



## **FINANCIAL SECTION**



Larkspur Community Center

To the Board of Directors  
Bend Metro Park and Recreation District  
Deschutes County, Oregon

## **INDEPENDENT AUDITORS' REPORT**

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Bend Metro Park and Recreation District, Deschutes County, Oregon (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the District, as of June 30, 2021, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of Proportionate Share of the Net Pension Liability and Net OPEB Liability, the Schedule of Employer Contributions – Pension and OPEB, the Schedule of Changes in Total OPEB Liability and Related Ratios, and the Schedules of Revenues, Expenditures and Changes in Fund Balance for the General Fund and System Development Charges Special Revenue Fund, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the Management's Discussion and Analysis, the Schedule of Proportionate Share of the Net Pension Liability and Net OPEB Liability, the Schedule of Employer Contributions –

Pension and OBE, and the Schedule of Changes in Total OPEB Liability and Related Ratios in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Budgetary Comparison Schedules – General and System Development Charges Special Revenue Fund are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules – General and System Development Charges Special Revenue Fund, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Other Supplementary Information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Other Supplementary Information, as listed in the table of contents, is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information, as listed in the table of contents, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory Section, Statistical Section and Other Information Section, as listed in the table of contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### **Reports on Other Legal and Regulatory Requirements**

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 20, 2021, on our consideration of compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe our testing of compliance and the results of that testing and not to provide an opinion on compliance.



Brenda Bartlett, CPA  
SGA Certified Public Accountants and Consultants, LLP  
Bend, Oregon

December 20, 2021

## Management's Discussion and Analysis

The management of the Bend Metro Park and Recreation District (district) offers readers of the district's financial statements this narrative overview and analysis of the financial activities and financial position of the district for the fiscal year ended June 30, 2021. Management's Discussion and Analysis (MD&A) focuses on currently known facts, decisions and conditions. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, the basic financial statements and the accompanying notes to those financial statements.

### Financial Highlights

- On a government-wide basis, the district's total assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources (net position) by \$160,324,000 at June 30, 2021.
- The district's net position at June 30, 2021 increased by \$5,744,000 from the prior year. This increase in net position is resultant of a combination of: total assets increasing \$5.1 million, total deferred outflows of resources decreasing by \$145,000, total liabilities decreasing by \$1 million, and the total deferred inflows of resources increasing by \$286,000.
- The district's governmental funds reported a combined fund balance of \$37,712,000, a decrease of \$64,000, from June 30, 2020. Of this balance, \$190,000, or .5% is nonspendable; \$15,654,000, or 41.5%, is restricted; \$13,265,000, or 35.2%, is committed; \$5,859,000, or 15.5% is assigned; and \$2,745,000, or 7.3% is unassigned.
- The district's assets and deferred outflows of resources totaled \$205.2 million at June 30, 2021 consisting of \$154.5 million in capital assets, \$41.1 million in cash and cash equivalents, \$1.6 million in receivables and other assets, and \$6 million in deferred outflows of resources. Total assets and deferred outflows of resources increased by \$4.9 million from the prior year.
- The district's liabilities and deferred inflows of resources totaled \$43.7 million at June 30, 2021 consisting of \$24.6 million in debt, \$1.7 million in accounts payable, \$11.3 million in net pension liability, \$400,000 in OPEB liability, \$4.1 million in other liabilities, and \$879,000 in deferred inflows of resources. Total liabilities and deferred inflows of resources decreased by \$775,000 from the prior year.
- The district generated program revenues of \$12.4 million from its governmental activities. Direct expenses of all programs totaled \$27 million. General revenues which include taxes and investment earnings totaled \$21.7 million.
- The district's Assessed Valuation of Taxable Property increased by 11.9%, to \$14.5 billion, in fiscal year ending June 30, 2021.
- Total bonded debt was \$21,550,000 as of June 30, 2021, compared to total bonded debt of \$22,705,000 as of June 30, 2020.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the district's basic financial statements. These basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the district's finances, in a manner similar to a private-sector business.

The *statement of net position* focuses on resources available for future operations. It presents all of the district's assets and deferred outflows of resources and all of its liabilities and deferred inflows of resources, with the difference between them reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the district is improving or deteriorating. This is only one measure, however, and the reader should consider other indicators such as general economic conditions in the district, changes in property tax base, and the age and condition of capital assets used by the district.

The *statement of activities* focuses on all of the current fiscal year's revenue and expenses. The statement presents information showing how the district's net position changed during the fiscal year. All changes in *net position* are



## Management's Discussion and Analysis

reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (i.e. - uncollected taxes). Because it separates program revenue (revenue generated by specific programs through charges for services, grants, and contributions) from general revenue (revenue provided by taxes and other sources not tied to a particular program), it shows to what extent each program relies on taxes or other general revenues for funding.

Both of the government-wide financial statements are divided into two categories:

Governmental activities - *Governmental activities* are supported by general revenue sources such as taxes, charges for services, and grants and contributions. These services include general government services (administration, information technology, human resources, risk management, financial services and community relations), planning and development, facility rental, park services and recreation services.

Component unit - The government-wide financial statements include not only the district itself (known as the *primary government*), but also the Bend Park and Recreation Foundation, a legally separate entity for which the district is financially accountable. Financial information for the Foundation is reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found on pages 26-27 of this report.

**Fund Financial Statements.** A *fund* is a group of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The district, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Major funds are separately reported while all others are combined into a single, aggregated presentation. All of the funds of the district can be classified into one category:

Governmental funds - *Governmental funds* are used to account for essentially the same functions as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This short-term view of the district's financial position helps the reader evaluate the district's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, the reader may better understand the long-term impact of the district's near-term funding decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

### Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

The district's governmental funds combined fund balances at June 30, 2021 were \$37,712,000 while the net position was \$160,324,000, a difference of \$122,612,000. The measurement criteria for each statement result in several significant differences between these two statements. Capital assets of \$154,510,000 used in *governmental activities* are not financial resources and therefore are not included in fund balance but are part of *net position*. Liabilities of \$37,409,000 which will be liquidated more than one year from balance sheet date are not reported on the Balance Sheet but are reported on the Statement of Net Position. Deferred outflows and inflows of resources, related primarily to reporting the district's defined benefit pension plan, are reported in the Statement of Net Position but not on the Balance Sheet. The full reconciliation can be found on page 31.

## Management's Discussion and Analysis

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities

The *fund balances* of the district's governmental funds decreased by \$64,000 during fiscal year 2020-21 while the *net position* increased by \$5,745,000. This \$6 million difference is due to fiscal year transactions that are reported differently on each statement. Repayments of long-term debt of \$1,695,000 and expenditures for the acquisition and development of capital assets of \$6.2 million are not reported as expenses on the statement of activities. Instead, they are reductions of noncurrent liabilities and additions to capital assets, respectively. Other reconciling items include accrued expenses and changes in accruals and deferrals netting a decrease in *net position* of \$2 million. The full reconciliation can be found on page 35.

The district maintains six individual governmental funds. Governmental funds are further classified as *general*, *special revenue*, *debt service*, and *capital projects* funds. Within each fund-type group, funds are additionally classified as *major* or *nonmajor* funds.

Individual fund information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for those funds that are considered significant (*major*) to the district taken as a whole. These financial statements report four *major* funds: General Fund, System Development Charges (SDC) Special Revenue Fund, General Obligation Debt Service Fund, and Facility Reserve Capital Projects Fund. The other two *governmental funds* are combined into a single, aggregated presentation.

The district adopts an annual appropriated budget for all of its funds. To demonstrate compliance with the budget, budgetary comparison statements for all appropriated funds are provided following the notes to the financial statements.

The basic governmental fund financial statements can be found on pages 28-35 of this report.

**Notes to the Financial Statements.** The notes to the financial statements provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 36-63 of this report.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning budgetary comparisons for the General Fund and major special revenue funds. The required supplementary information also includes historical information regarding the district's pension and other post-employment benefits (OPEB) activities. These schedules and related notes can be found on pages 65-72 of this report.

The combining statements and budget to actual schedules for the other major and nonmajor governmental funds are presented in the "Other Supplementary Information" section, and can be found on pages 74-79 of this report.

## Government-wide Financial Analysis

### **Analysis of Net Position**

As noted earlier, *net position* may serve over time as a useful indicator of the district's financial position. As of June 30, 2021, the district had a positive net position balance – assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources - of \$160,324,000. This is an increase of \$5,744,000 or 3.5% over the prior year.

The following is a condensed statement of net position and an analysis of the change in the district's financial position from the prior year:

## Management's Discussion and Analysis

### Changes in Net Position

	Fiscal Year Ended June 30		
	2021	2020	Change
Assets other than capital assets	\$ 42,671,836	\$ 43,036,800	\$ (364,964)
Capital assets, net	154,510,880	149,008,301	5,502,579
Other assets	133,799	157,188	(23,389)
Total assets	<u>197,316,515</u>	<u>192,202,289</u>	<u>5,114,226</u>
Deferred outflows of resources	<u>5,947,093</u>	<u>6,092,013</u>	<u>(144,920)</u>
Current liabilities	7,474,946	7,531,940	(56,994)
Net pension liability	11,304,339	9,913,344	1,390,995
Noncurrent liabilities	23,282,127	25,676,574	(2,394,447)
Total liabilities	<u>42,061,412</u>	<u>43,121,858</u>	<u>(1,060,446)</u>
Deferred inflows of resources	<u>878,602</u>	<u>592,532</u>	<u>286,070</u>
Net position:			
Net investment in capital assets	129,100,570	119,324,819	9,775,751
Restricted	15,653,919	14,293,200	1,360,719
Unrestricted	15,569,105	20,961,893	(5,392,788)
Total net position	<u>\$ 160,323,594</u>	<u>\$ 154,579,912</u>	<u>\$ 5,743,682</u>

The most significant portion of the district's net position, approximately 80.5%, or \$129,100,000, represents *its investment in capital assets* (land, buildings, park and trail improvements, and vehicles, equipment and software, net of accumulated depreciation) less any related outstanding debt used to acquire those assets. The district uses these capital assets to provide services to District residents. Consequently, these assets are not available for future spending. Although the district's investment in its capital assets is reported net of related debt, the resources needed to repay this debt must be provided from other sources, as the capital assets will not be liquidated to service the debt.

The district's portion of net position *restricted* for use in its long-term capital projects and debt service requirements total \$15,654,000 or 9.7% of the net position. The remaining 9.8%, or \$15,569,000, of the district's net position is *unrestricted* and may be used to meet the district's future obligations to community citizens and creditors.

#### Analysis of Changes in Net Position

As noted previously, the district's total change in net position resulting from operations increased by \$5,744,000 during fiscal year 2020-21. Discussion and analysis of the changes for governmental activities are included below.

## Management's Discussion and Analysis

### Changes in Net Position

	<b>Fiscal Year Ended June 30</b>		
<b>Revenues</b>	<b>2021</b>	<b>2020</b>	<b>Change</b>
Program revenues:			
Charges for services	\$ 11,768,057	\$ 13,909,601	\$ (2,141,544)
Operating grants and contributions	506,061	445,575	60,486
Capital grants and contributions	167,670	107,972	59,698
General revenues:			
Property taxes	21,305,150	20,554,885	750,265
Investment earnings	314,853	1,016,616	(701,763)
Other	72,579	81,408	(8,829)
Total revenues	<u>34,134,370</u>	<u>36,116,057</u>	<u>(1,981,687)</u>
<b>Expenses</b>			
General government	4,094,249	5,228,750	(1,134,501)
Planning and development	1,124,711	659,286	465,425
Facility rental	223,247	184,989	38,258
Park services	11,409,176	9,753,339	1,655,837
Recreation services	10,744,202	9,985,701	758,501
Interest on long-term debt	795,103	838,752	(43,649)
Total expenses	<u>28,390,688</u>	<u>26,650,817</u>	<u>1,739,871</u>
Change in net position	5,743,682	9,465,240	(3,721,558)
Net position - beginning of year	<u>154,579,912</u>	<u>145,114,672</u>	<u>9,465,240</u>
Net position - ending	<u>\$ 160,323,594</u>	<u>\$ 154,579,912</u>	<u>\$ 5,743,682</u>

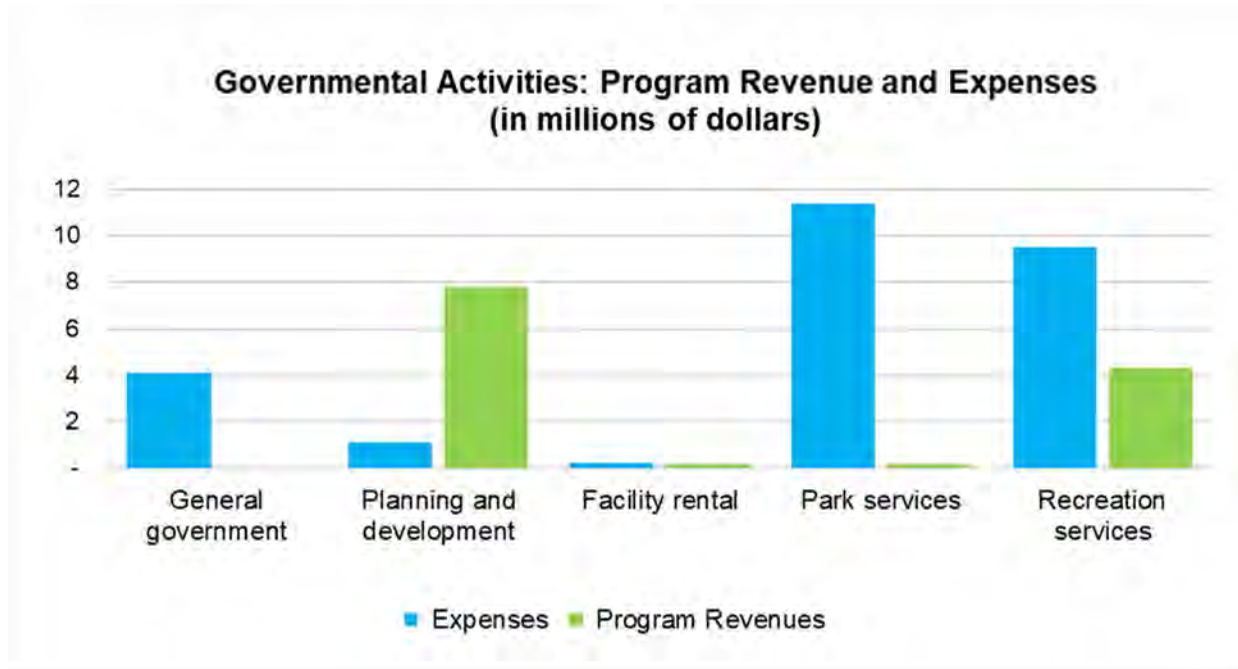
### Governmental Activities

Major impacts on the increase in net position include:

- Recreation and facility rental revenue, included in charges for services, decreased by \$2,210,000, or 36.7% from the prior year, due to facility and program closures related to the COVID-19 pandemic. Recreation and facility rental expenses had a related decrease of \$1,877,000, or 20.4% due to a shortage of service staff and being unable to provide services because of program closures.
- The district's property tax revenue from its permanent tax rate increased by \$769,000, or 4.1%. This was due to a combination of statutorily allowable increases in assessed value on existing properties and new residential and commercial development.
- Expenses for governmental activities decreased by 15% from last year, or \$3,353,000. Total district personnel costs and materials and services decreased significantly related to COVID-19 pandemic program closures. A portion of the change in general government expenses reflects the one-time \$1.5 million lump sum special payment to PERS to pay down the district's unfunded liability made in the prior year, 2019-20.

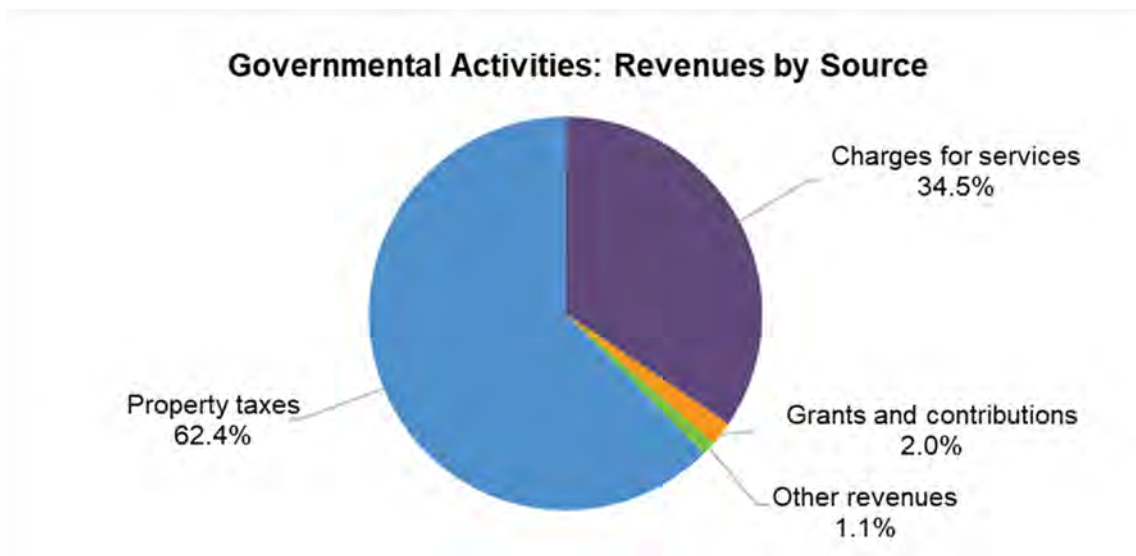
## Management's Discussion and Analysis

All of the district's governmental programs utilize general revenues to support their functions. Some programs such as general government and park services are fully dependent on general revenues to fund operations. Other programs, such as recreation services, are only subsidized by general revenues. The following chart compares the revenues and expenses for each of the district's governmental programs and shows the extent of each program's dependence on general revenues for support in the current year.



Program revenues generated by planning and development include system development charges of \$7,800,000. These revenues are expended on acquisitions and development of capital assets, and not operational expenses.

The next chart shows the percent of the total for each source of revenue supporting governmental activities.





## Management's Discussion and Analysis

### Financial Analysis of the district's Funds

The district uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the district's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the district's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Types of governmental funds reported by the district include the General Fund, Special Revenue Funds, Capital Project Funds, and a Debt Service Fund.

As of the end of fiscal year 2020-21, the district's governmental funds reported combined ending fund balances of \$37.7 million, which reflects a decrease of approximately \$64,000 from the prior year's fund balances. Of the combined ending fund balances, \$2,745,000 or 7.3% constitutes the *unassigned fund balance* in the appropriate fund types as shown in the Governmental Funds Balance Sheet on pages 28-29. The remainder of fund balance is classified as *nonspendable, restricted, committed, or assigned*. Amounts classified as restricted or committed are not available for new spending as they can only be used for their restricted or committed purpose. Changes, amounts and percentages, in the fund balances of the governmental funds were:

• General Fund	Increase of	\$61,691,	or	0.7%
• System Development Charges Special Revenue Fund	Increase of	\$1,304,000,	or	9.3%
• General Obligation Debt Service Fund	Increase of	\$56,000,	or	27.1%
• Facility Reserve Capital Projects Fund	Decrease of	\$1,568,000,	or	12.12%
• Nonmajor other governmental funds	Increase of	\$82,000,	or	4.4%

#### Significant Changes in Major Funds

##### *General Fund:*

The General Fund is the primary operating fund of the district. Principal sources of revenue are property taxes, charges for services, investment earnings and sponsorships. Primary expenditures are made for personnel, materials and services, debt service - costs necessary to provide quality park maintenance, recreational, and planning, design, and development services for the community, along with general administration of the district's operations. As of June 30, 2021, the fund balance of the General Fund was \$8.8 million. Of this fund balance, \$6,049,000 is nonspendable or assigned for future expenditures, and \$2,745,000 is unassigned.

As a measure of the General Fund's liquidity, it may be useful to compare spendable fund balance to total fund expenditures. The General Fund's spendable fund balance (assigned and unassigned fund balances) represents 45% of total General Fund expenditures and 36% of total General Fund combined expenditures plus transfers out, exceeding the district's financial policy guideline of 17%. These percentages were 38% and 36%, respectively, in the prior year. These rates are due to COVID-related impacts on recreation charges for services in fiscal year 2020-21.

The General Fund's ending fund balance increased by \$61,700 during fiscal year 2020-21. Revenues exceeded expenditures by \$4,907,000. These net resources along with transfers in were used to fund current and future capital expenditures through transfers to other funds in the amount of \$5,220,000.

As compared to the prior fiscal year, General Fund revenues decreased by \$1,533,000, or 6%, largely due to \$2,211,000, or 37% decrease in recreation charges for services, \$769,000, or 4% in increased property tax collections, and \$119,000, or 58% decrease in investment earnings.

Expenditures decreased by \$3,353,000, or 15%. This decrease is due to the \$1.5 million PERS special payment made to reduce the district's unfunded liability in the prior year, and a reduction of recreation expenditures, \$1,878,000 or 20%.

##### *System Development Charges Special Revenue Fund:*

This fund is used to account for development fees assessed on new residential construction within the district boundaries, and is expended on the acquisition and development of parks and trails. Fiscal year 2020-21 experienced

## **Management's Discussion and Analysis**

a slight increase in SDC revenues (\$193,000 or 2.5% more than prior fiscal year). As compared to prior fiscal year, the number of building permits for single family homes and hotel rooms decreased by 18% and 43%, respectively, while multi-family units increased by 77%. Capital outlay in this fund was \$6.2 million – a 65% decrease from the prior year, mostly attributed to the final Larkspur Community Center construction being funded by property taxes rather than system development charges. The ending fund balance decreased by \$1,304,000 from the prior year balance. This fund balance of \$15.4 million is entirely restricted by state law for capacity-enhancing and reimbursement projects for park and trail facilities within the district.

### ***General Obligation Bond Debt Service Fund:***

This debt service fund accounts for the accumulation of resources, primarily property tax revenue, to pay principal and interest payments on the 2013 general obligation bonded debt. The fund balance of \$265,000 is restricted by state law for debt service.

### ***Facility Reserve Capital Projects Fund:***

This capital projects fund accounts for major capital project activities of the district that are not accounted for in the SDC Fund. The principal financing source is from a transfer of property taxes from the General Fund. It also receives revenues from capital-related grants and contributions. This fund's ending fund balance of \$11.3 million decreased by \$1,568,000 over the prior fiscal year. Capital outlay increased by \$3.4 million, due to the completion of the Larkspur Community Center and the Juniper Swim & Fitness Center pool replacement.

There are also \$1.27 million in reserves for the purpose of future asset management (major renovation and replacement of capital assets as they end their useful life), and \$4,000,000 in reserves for a new park maintenance facility. The fund balance of \$11,306,000 is committed for the purposes of land acquisitions, park development and other facility-related capital projects.

## **General Fund Budgetary Highlights**

### **Original Budget Compared to Final Budget and Actual Results**

There were no budget adjustments between the General Fund's original budget and the final budget in fiscal year 2021. For the year, actual revenues were lower than budgeted amounts by 6%, most of which is due to a reduction in charges for services. Actual expenditures were 68% of the budgeted expenditures. The significant underspending in expenditures occurred in recreation services by a total of \$4.8 million and not having the need to expend any of the \$3.2 million in operating contingency.

## **Capital Asset and Debt Administration**

### **Capital Assets**

As of June 30, 2021, the district had invested just over \$154 million in capital assets (net of accumulated depreciation). This investment in capital assets includes land, parks, trails, buildings and improvements, equipment and furnishings. Capital assets increased by a net amount (additions, deductions and depreciation) of approximately \$5.5 million over the prior year, or 3.7%. The of the capital expenditures was equally distributed between the System Development Charges Fund and the Facility Reserve Fund.

## Management's Discussion and Analysis

### Capital Assets (Net of Accumulated Depreciation)

	June 30		
	2021	2020	Change
Land including right-of-way	\$ 58,200,090	\$ 58,200,089	\$ 1
Construction in progress	11,588,520	23,975,573	(12,387,053)
Artwork	230,000	230,000	-
Buildings and building improvements	39,918,963	26,583,373	13,335,590
Improvements other than buildings	43,223,383	38,759,598	4,463,785
Vehicles, equipment and software	1,349,922	1,262,669	87,253
Total capital assets	<u>\$ 154,510,880</u>	<u>\$ 149,011,302</u>	<u>\$ 5,499,577</u>

Significant capital asset additions, were as follows:

- Completion of the Larkspur Community Center for \$4 million,
- Construction of community parks, including Alpenglow and Big Sky, in the amount of \$1.5 million,
- Asset management and access plan expenditures at Juniper Swim and Fitness Center for \$2.4 million,
- Completion of Goodrich Neighborhood Park for \$1.2 million,
- Completion of the Discovery West Trail Undercrossing for \$102,000,
- Construction of Haul Road Trail for \$601,000,
- Design and engineering for Northpoint Park for \$188,000
- Purchases of vehicles, equipment and technology totaling \$140,000.

Offsetting these additions were depreciation and retirements of assets.

Additional information on the district's capital assets is included in Note 3 on page 45 of this report.

### Debt Administration

As of June 30, 2021, the district had \$25,322,346 in debt and other long-term obligations (employee and development-related obligations) outstanding. Debt decreased by \$1,695,000 and other long-term obligations decreased by \$158,000.

### Outstanding Debt and Obligations

	June 30		
	2021	2020	Change
General obligations bonds	\$ 21,550,000	\$ 22,705,000	\$ (1,155,000)
Premium on general obligation bonds	1,109,742	1,202,220	(92,478)
Loan payable	1,907,096	2,354,675	(447,579)
Compensated absences	755,508	668,281	87,227
System development charges credit	-	245,268	(245,268)
Total outstanding obligations	<u>\$ 25,322,346</u>	<u>\$ 27,175,444</u>	<u>\$ (1,853,098)</u>

The general obligation bonds, related to park and recreation facilities, will be paid off in fiscal year 2033. Of the amount outstanding at year-end, \$1,255,000 is due within one year and will be paid from the GO Bond Debt Service Fund. The loan payable will be paid off in fiscal year 2025. Of the amount outstanding at year-end for the loan payable, \$460,083 is due within one year, and is paid from the General Fund.

Moody's Investors Service has assigned a credit rating of Aa3 to the district for its general obligation bonds.

## Management's Discussion and Analysis

State statutes limit the amount of general obligation debt that park and recreation districts may issue up to 2.5% of all the real market value (RMV) of all taxable properties within the district as reflected in the last certified assessment roll. With a real market value of \$24.8 billion, the current debt limitation for the district is \$620,691,000. As of June 30, 2021, the district's remaining general obligation debt capacity is \$598,032,000. The district's general obligation debt at June 30, 2021 of \$22,660,000 represents 3.8% of its capacity.

Additional information on the district's long-term debt and other long-term obligations is included in Note 6 on pages 46-48 of this report.

### Key Economic Factors and Budget Information for the Future

- According to the U.S. Bureau of Labor Statistics, the preliminary unemployment rate for the Bend Metropolitan Statistical Area in June 2021 was 5.2%. This rate is slightly higher than the State of Oregon rate of 5.6% and the City of Portland, Oregon rate of 5%.
- The district's General Fund is dependent upon property taxes, charges for services, grants, contributions and investment earnings to support its operations. Property taxes made up approximately 81% of the General Fund's total revenue sources in fiscal year 2020-21, charges for services provided 16%, and investment earnings provided just under 0.4%. With the local community's population and economic growth, the district's Assessed Valuation of Taxable Property (which property tax revenue is based on) increased from fiscal year 2020-21 to fiscal year 2021-22 by 6% to \$14.6 billion. The real market value of taxable property within the district increased by an even greater 18% to \$29.3 billion.
- In March 2020, the district responded to the COVID-19 pandemic and the Oregon Governor's orders by closing facilities, cancelling programs, laying off staff, and postponing asset management and capital improvement projects. At the start of 2020-21 the COVID-19 financial impacts were yet unknown and the district increased the General Fund contingency to \$3.2 million, a 137% increase from 2019-20. The district made it through another year in a pandemic and by reducing expenses, particularly in recreation, was able to leave the contingency untouched. While vaccines are widely available and safety protocols are in place, operations are still hampered by a shortage of staff for part-time positions such as lifeguards, youth recreation leaders, park maintenance workers, and custodians. The district continues to explore improvements to recruitment and retention as the ability to fully operate relies on having adequate staff.
- So far in the first three months of the current fiscal year 2022 we haven't seen much of a change in the number of residential units built. SDC collections are down \$780,000 as compared to the same time period last year but this decrease is due to a large multi-family facility that was counted in fiscal year 2019-21. The community continues to experience significant growth, which reflects the need for the district to continue to provide its current level of service in parks, trails and recreation facilities over the upcoming years.

The district's budget planning process starts with the district's vision, mission and value statements. These statements serve the purpose of defining for the public, staff and Board of Directors why our organization exists, who we serve and how we serve them. These guiding statements, shown below, drive the district's budgetary priorities.

#### Our vision:

To be a leader in building a community connected to nature, active lifestyles and one another.

#### Our mission:

To strengthen community vitality and foster healthy, enriched lifestyles by providing exceptional park and recreation services.

#### We value:

- **Excellence** by striving to set the standard for quality programs, parks and services through leadership, vision, innovation and dedication to our work.
- **Environmental Sustainability** by helping to protect, maintain and preserve our natural and developed resources.

## Management's Discussion and Analysis

- **Fiscal Accountability** by responsibly and efficiently managing the financial health of the district today and for generations to come.
- **Inclusiveness** by reducing physical, social and financial barriers to our programs, facilities and services.
- **Partnerships** by fostering an atmosphere of cooperation, trust and resourcefulness with our patrons, coworkers, and other organizations.
- **Customers** by interacting with people in a responsive, considerate and efficient manner.
- **Safety** by promoting a safe and healthy environment for all who work and play in our parks, facilities and programs.
- **Staff** by honoring the diverse contributions of each employee and volunteer, and recognizing them as essential to accomplishing our mission.

### Requests for Information

The district's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the district's finances and to demonstrate the district's accountability. Questions concerning information provided in this report or requests for additional financial information should be addressed to Bend Park & Recreation District Finance Department, 799 SW Columbia Street, Bend, Oregon 97702, or by email to [marciac@bendparksandrec.org](mailto:marciac@bendparksandrec.org).

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## **BASIC FINANCIAL STATEMENTS**

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Statement of Net Position

June 30, 2021

	Primary Government Governmental Activities	Component Unit Bend Park and Recreation Foundation
<b>Assets</b>		
Current assets:		
Cash and cash equivalents	\$ 41,061,576	\$ 252,936
Endowment investment	-	253,186
Property taxes receivable	466,125	-
System development fees receivable	602,354	-
Accounts receivable	351,777	-
Prepaid expenses	190,004	-
Total current assets	42,671,836	506,122
Noncurrent assets:		
Capital assets:		
Land, construction in progress and artwork	70,018,610	-
Other capital assets (net of accumulated depreciation)	84,492,270	-
Total capital assets	154,510,880	-
Net OPEB asset - PERS RHIA Plan	133,799	-
Total noncurrent assets	154,644,679	-
<b>Total assets</b>	197,316,515	506,122
<b>Deferred outflows of resources</b>		
Deferred charge on refunding	55,845	-
Pension-related	5,798,667	-
OPEB-related	92,581	-
<b>Total deferred outflows of resources</b>	5,947,093	-
<b>Liabilities</b>		
Current liabilities:		
Accounts payable	1,689,205	24,248
Accrued payroll liabilities	883,090	-
Other accrued liabilities	284,755	-
Retainage payable	314,213	-
Deposits payable	62,771	-
Accrued interest payable	67,795	-
Unearned revenue	1,732,526	-
Compensated absences	755,508	-
Long-term debt - current portion	1,685,083	-
Total current liabilities	7,474,946	24,248
Noncurrent liabilities:		
Net pension liability	11,304,339	-
OPEB liability - Health Insurance Continuation Plan	400,372	-
Long-term debt due in more than one year	22,881,755	-
Total noncurrent liabilities	34,586,466	-
<b>Total liabilities</b>	42,061,412	24,248
<b>Deferred inflows of resources</b>		
Pension-related	735,574	-
OPEB-related	143,028	-
<b>Total deferred inflows of resources</b>	878,602	-
<b>Net position</b>		
Net investment in capital assets	127,131,575	-
Restricted for:		
Capital projects	15,389,208	-
Debt service	264,711	-
Program activities	-	344,919
Unrestricted	17,538,100	136,955
<b>Total net position</b>	\$ 160,323,594	\$ 481,874

*The notes to the financial statements are an integral part of this statement.*

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Statement of Activities For the Year Ended June 30, 2021

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Governmental Activities	Component Unit Bend Park and Recreation Foundation
Primary Government:						
Governmental activities:						
General government	\$ 4,094,249	\$ -	\$ -	\$ -	\$ (4,094,249)	\$ -
Planning and development	1,124,711	7,792,806	-	-	6,668,095	-
Facility rental	223,247	170,096	-	-	(53,151)	-
Park services	11,409,176	-	364	167,670	(11,241,142)	-
Recreation services	10,744,202	3,805,155	505,697	-	(6,433,350)	-
Interest on long-term debt	795,103	-	-	-	(795,103)	-
Total primary government	<u>\$ 28,390,688</u>	<u>\$ 11,768,057</u>	<u>\$ 506,061</u>	<u>\$ 167,670</u>	<u>\$ (15,948,900)</u>	<u>-</u>
Component unit:						
Bend Park and Recreation						
Foundation	<u>\$ 76,389</u>	<u>\$ -</u>	<u>\$ 207,040</u>	<u>\$ -</u>		<u>130,651</u>
General revenues:						
Property taxes:						
Levied for general purposes					19,290,608	-
Levied for bonded debt					2,014,542	-
Investment earnings					314,853	18
Gain on sale of assets					11,000	-
Other revenues					61,579	-
Total general revenues					<u>21,692,582</u>	<u>18</u>
Change in net position					5,743,682	130,669
Net position, July 1, 2020					<u>154,579,912</u>	<u>351,205</u>
Net position, June 30, 2021					<u>\$ 160,323,594</u>	<u>\$ 481,874</u>

The notes to the financial statements are an integral part of this statement.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Balance Sheet Governmental Funds June 30, 2021

	General	System Development Charges	General Obligation Debt Service
<b>Assets</b>			
Pooled cash and investments	\$ 11,493,399	\$ 15,706,728	\$ 249,575
Receivables:			
Property taxes	421,993	-	44,132
System development fees	-	602,354	-
Accounts	178,475	-	-
Prepaid items	190,004	-	-
Total assets	<u>\$ 12,283,871</u>	<u>\$ 16,309,082</u>	<u>\$ 293,707</u>
<b>Liabilities</b>			
Accounts payable	\$ 409,414	\$ 919,874	\$ -
Accrued payroll liabilities	883,090	-	-
Other current liabilities payable	284,755	-	-
Deposits payable	-	-	-
Unearned revenue	1,634,664	-	-
Total liabilities	<u>3,211,923</u>	<u>919,874</u>	<u>-</u>
<b>Deferred inflow of resources</b>			
Unavailable revenue - property taxes	<u>278,308</u>	<u>-</u>	<u>28,996</u>
<b>Fund balances</b>			
Nonspendable:			
Prepaid items	190,004	-	-
Restricted for:			
Capital projects	-	15,389,208	-
Debt service	-	-	264,711
Committed to:			
Capital projects - facilities	-	-	-
Facility rental activities	-	-	-
Capital projects - equipment	-	-	-
Assigned:			
Future expenditures	5,859,045	-	-
Unassigned:	2,744,591	-	-
Total fund balances	<u>8,793,640</u>	<u>15,389,208</u>	<u>264,711</u>
Total liabilities, deferred inflow of resources and fund balances	<u>\$ 12,283,871</u>	<u>\$ 16,309,082</u>	<u>\$ 293,707</u>

(continued)

*The notes to the financial statements are an integral part of this statement.*

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Balance Sheet Governmental Funds, continued June 30, 2021

	Facility Reserve	Other Governmental	Total
<b>Assets</b>			
Pooled cash and investments	\$ 11,501,095	\$ 2,110,779	\$ 41,061,576
Receivables:			
Property taxes	-	-	466,125
System development fees	-	-	602,354
Accounts	149,692	23,610	351,777
Prepaid items	-	-	190,004
Total assets	<u>\$ 11,650,787</u>	<u>\$ 2,134,389</u>	<u>\$ 42,671,836</u>
<b>Liabilities</b>			
Accounts payable	\$ 344,901	\$ 15,016	\$ 1,689,205
Accrued payroll liabilities	-	-	883,090
Other current liabilities payable	-	-	284,755
Deposits payable	-	62,771	62,771
Unearned revenue	-	97,862	1,732,526
Total liabilities	<u>344,901</u>	<u>175,649</u>	<u>4,652,347</u>
<b>Deferred inflow of resources</b>			
Unavailable revenue - property taxes	<u>-</u>	<u>-</u>	<u>307,304</u>
<b>Fund balances</b>			
Nonspendable:			
Prepaid items	-	-	190,004
Restricted for:			
Capital projects	-	-	15,389,208
Debt service	-	-	264,711
Committed to:			
Capital projects - facilities	11,305,886	-	11,305,886
Facility rental activities	-	1,243,888	1,243,888
Capital projects - equipment	-	714,852	714,852
Assigned:			
Future expenditures	-	-	5,859,045
Unassigned:	-	-	2,744,591
Total fund balances	<u>11,305,886</u>	<u>1,958,740</u>	<u>37,712,185</u>
Total liabilities, deferred inflow of resources and fund balances	<u>\$ 11,650,787</u>	<u>\$ 2,134,389</u>	<u>\$ 42,671,836</u>

*The notes to the financial statements are an integral part of this statement.*

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# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2021

Total fund balances for governmental funds	\$ 37,712,185
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	154,510,880
Deferred outflows of resources:	
Pension-related costs	5,798,667
OPEB-related costs	92,581
Debt refunding costs, net of amortization	55,845
Net OPEB asset - PERS RHIA Plan	133,799
Some revenues will be collected after year-end, but are not available soon enough to pay for the current period's expenditures, and are therefore reported as deferred inflows of resources in the governmental funds, i.e. property taxes.	307,304
Noncurrent liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Interest on bonds and loan payable is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities, current and noncurrent, are reported in the Statement of Net Position.	
Balances at June 30, 2021 are:	
Interest payable	\$ (67,795)
Retainage payable	(314,213)
Net pension liability	(11,304,339)
Total OPEB liability - Health Insurance Continuation Plan	(400,372)
Accrued compensated absences	(755,508)
Loan payable	(1,907,096)
GO bond debt and premium on issuance, net	(22,659,742)
Total noncurrent liabilities and accrued interest	(37,409,065)
Deferred inflows of resources related to pension	(735,574)
Deferred inflows of resources related to OPEB	(143,028)
Net position of governmental activities	<u>\$ 160,323,594</u>

*The notes to the financial statements are an integral part of this statement.*



# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the Year Ended June 30, 2021

	General	System Development Charges	General Obligation Debt Service
<b>Revenues</b>			
Property taxes	\$ 19,359,752	\$ -	\$ 2,022,350
Charges for services	3,805,519	-	-
System development fees	-	7,792,806	-
Contributions	22,884	-	-
Grants	7,089	-	-
Sponsorships	30,724	-	-
Intergovernmental	445,000	-	-
Investment earnings	86,388	125,327	7,454
Reimbursement for interfund services	149,762	-	-
Miscellaneous	39,193	-	-
Total revenues	<u>23,946,311</u>	<u>7,918,133</u>	<u>2,029,804</u>
<b>Expenditures</b>			
Current:			
Director's office and administrative services	2,819,080	-	-
Community relations	615,216	-	-
Facility rental program	-	-	-
Park services	6,448,993	-	-
Recreation services	7,338,107	-	-
Strategic planning and design	1,311,791	-	-
System development charges	-	8,329	-
Debt service			
Principal	447,579	-	1,155,000
Interest	58,968	-	818,381
Capital outlay	-	6,230,394	-
Total expenditures	<u>19,039,734</u>	<u>6,238,723</u>	<u>1,973,381</u>
Excess (deficiency) of revenues over expenditures	<u>4,906,577</u>	<u>1,679,410</u>	<u>56,423</u>
<b>Other Financing Sources (Uses)</b>			
Sale of capital assets	-	-	-
Transfers in	375,114	-	-
Transfers out	(5,220,000)	(375,114)	-
Total other financing sources (uses)	<u>(4,844,886)</u>	<u>(375,114)</u>	<u>-</u>
Net change in fund balances	61,691	1,304,296	56,423
Fund balances, July 1, 2020	<u>8,731,949</u>	<u>14,084,912</u>	<u>208,288</u>
Fund balances, June 30, 2021	<u>\$ 8,793,640</u>	<u>\$ 15,389,208</u>	<u>\$ 264,711</u>

(continued)

*The notes to the financial statements are an integral part of this statement.*

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds, continued For the Year Ended June 30, 2021

	Facility Reserve	Other Governmental	Total
<b>Revenues</b>			
Property taxes	\$ -	\$ -	\$ 21,382,102
Charges for services	-	170,096	3,975,615
System development fees	-	-	7,792,806
Contributions	167,671	-	190,555
Grants	-	-	7,089
Sponsorships	-	-	30,724
Intergovernmental	-	-	445,000
Investment earnings	81,112	14,572	314,853
Reimbursement for interfund services	-	-	149,762
Miscellaneous	17,536	4,850	61,579
Total revenues	<u>266,319</u>	<u>189,518</u>	<u>34,350,085</u>
<b>Expenditures</b>			
Current:			
Director's office and administrative services	-	-	2,819,080
Community relations	-	-	615,216
Facility rental program	-	207,881	207,881
Park services	-	-	6,448,993
Recreation services	-	-	7,338,107
Strategic planning and design	-	-	1,311,791
System development charges	-	-	8,329
Debt service			
Principal	-	-	1,602,579
Interest	-	-	877,349
Capital outlay	6,804,613	160,435	13,195,442
Total expenditures	<u>6,804,613</u>	<u>368,316</u>	<u>34,424,767</u>
Excess (deficiency) of revenues over expenditures	<u>(6,538,294)</u>	<u>(178,798)</u>	<u>(74,682)</u>
<b>Other Financing Sources (Uses)</b>			
Sale of capital assets	-	11,000	11,000
Transfers in	4,970,000	250,000	5,595,114
Transfers out	-	-	(5,595,114)
Total other financing sources (uses)	<u>4,970,000</u>	<u>261,000</u>	<u>11,000</u>
Net change in fund balances	(1,568,294)	82,202	(63,682)
Fund balances, July 1, 2020	<u>12,874,180</u>	<u>1,876,538</u>	<u>37,775,867</u>
Fund balances, June 30, 2021	<u>\$ 11,305,886</u>	<u>\$ 1,958,740</u>	<u>\$ 37,712,185</u>

*The notes to the financial statements are an integral part of this statement.*

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# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2021

Net change in fund balances - total governmental funds	\$	(63,682)
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Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Also, various miscellaneous transactions involving capital assets (i.e. disposals, donations, etc.) impact the net position.

Capital asset additions	\$	11,974,940	
Depreciation expense		(5,736,468)	
Total net effect of capital assets			6,238,472

Revenues in the Statement of Activities that do not provide current financial resources, are not reported as revenues in the funds (i.e. the change in unavailable revenue - property taxes).		(76,953)
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The issuance of long-term debt (e.g., bonds, notes payable) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

General obligation bonds	\$	1,155,000	
Amortization of bond premium		92,479	
Loan payable		447,579	
Total net effect of long-term debt			1,695,058

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenses in governmental funds.

Accrued interest payable	\$	3,728	
Retainage payable		(314,213)	
Accrued compensated absences		(87,227)	
OPEB expense		(11,806)	
Amortization of deferred charge on refunding		(13,961)	
Pension expense		(1,871,002)	
System development charge credit		245,268	
Total net effect of items that are not expenses			(2,049,213)

Total adjustments for fiscal year ended June 30, 2021		5,807,364
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Change in net position, June 30, 2021	\$	5,743,682
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*The notes to the financial statements are an integral part of this statement.*

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 1 – Summary of Significant Accounting Policies

The financial statements of the Bend Metro Park and Recreation District (District) and its component unit have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting standards. The more significant of the district's policies are described below.

#### A. The Financial Reporting Entity

As defined by GAAP, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable or a legally separate organization that raises and holds economic resources for the direct benefit of the primary government. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose its will on the component unit, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government.

The accompanying financial statements present the Bend Metro Park and Recreation District, Oregon (the primary government) and its component unit, an entity whose primary purpose is for the financial benefit of the district.

*Discretely Presented Component Unit.* The Bend Park and Recreation Foundation (the Foundation), is a legally separate non-profit corporation, organized in November 1977, dedicated to assisting the district in providing park and recreational opportunities to residents of the district. Although the Foundation does not meet specific financial accountability criteria, as the district has no ability to impose its will over the Foundation's board of directors, the determination has been made to include the Foundation as a discretely presented component unit to prevent the district's financial statements from being misleading.

This determination is based on the nature and significance of the organization's relationship with the district, and on the following criteria: a) the economic resources received or held by the Foundation are entirely or almost entirely for the direct benefit of the district; b) the district is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the Foundation; and c) the economic resources received or held by the Foundation that the district is entitled to, or has the ability to otherwise access, are significant to the district.

The Foundation is presented as a discretely presented component unit, and is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government. Separate financial statements for the Foundation can be obtained at the Administrative Office of the Bend Metro Park and Recreation District, 799 SW Columbia Street, Bend, OR 97702.

#### B. Organization

The Bend Metro Park and Recreation District, Oregon, was formed on May 28, 1974, as an Oregon municipal corporation under the ORS for special districts. The Board of Directors, composed of five elected board members, forms the legislative branch of the district government, while the Executive Director acts as the administrative head. As its mission, the district acquires, develops, and maintains parks, trails and natural areas for the use and benefit of the district residents; provides a diverse selection of quality recreational programs and classes; and owns, operates and maintains recreational facilities, including the Juniper Swim and Fitness Center, the Larkspur Community Center, home of the Bend Senior Center, the Pavilion, the Art Station, Aspen Hall and Hollinshead Barn. The accounts of the district are organized on the basis of funds. Fund accounting is designed to demonstrate legal compliance and aid financial management by segregating government functions and activities. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, fund balances (net position), revenues, and expenditures (expenses).

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 1 – Summary of Significant Accounting Policies, continued

#### C. Government-wide and Fund Financial Statements

The government-wide financial statements report information on all activities of the primary government and its component unit. As a general rule, the effect of interfund activity has been eliminated from these statements; however, interfund services provided and used are not eliminated. The primary government is reported separately from the legally separate component unit from which the primary government receives direct benefit.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or program. Program revenues include 1) fees and charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. The major individual governmental funds are reported as separate columns in the fund financial statements.

#### D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial or economic resources. Basis of accounting indicates the timing of transactions or events for recognition in financial statements.

##### Government-wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized in the year for which the taxes are levied. Non-exchange transactions, in which the district gives, or receives, value without directly receiving or giving equal value in exchange, include property taxes, grants, and contributions. Grants and contributions are recognized when all eligibility requirements imposed by the provider have been satisfied. The effect of interfund activity such as transfers, advances and loans is eliminated.

##### Governmental Fund Financial Statements

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the district considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal year. A 60-day availability period is also used for revenue recognition for all other governmental fund revenues susceptible to accrual. Expenditure-driven grants are recorded as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service, compensated absences, certain post-employment benefits, and claims and judgments expenditures are recorded at the time such payment is due. Capital asset transactions are reported as expenditures in governmental funds. Proceeds of general long-term debt are reported as other financing sources.

Property taxes are assessed on a July 1 – June 30 fiscal year basis. The taxes are levied as of July 1 based on assessed values as of January 1. Property tax payments are due in three equal installments, on November 15, February 15 and May 15. A discount of 3% is available if taxes are paid in full by November 15 and a discount

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 1 – Summary of Significant Accounting Policies, continued

#### D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation, continued

##### Governmental Fund Financial Statements, continued

of 2% on the unpaid balance is available if taxes are paid in full by February 15. Property taxes attach as an enforceable lien July 1 and are considered delinquent if not paid by the following May 15. The Deschutes County Treasurer is the tax collection agent for the district. The district's 2021 fiscal year permanent tax levy and the General Obligation Bond tax levy were \$19,815,061 and \$2,069,183, respectively.

Tax revenue is considered available for expenditure upon receipt by the County, which serves as the intermediary collection agency. Uncollected property taxes are shown on the governmental balance sheet as receivables. Collections within sixty days subsequent to year-end have been accrued and the remaining taxes receivable are recorded as a deferred inflow of resources on the modified accrual basis of accounting since they are not deemed available to finance operations of the current period.

Only the portion of recreation charges for services, due within the current fiscal year, is considered to be susceptible to accrual as revenue of the current fiscal year. All other revenue items are considered to be measurable and available only when cash is received by the district.

##### Governmental Funds

Governmental funds finance all governmental functions of the district. The acquisition, use, and balances of the district's expendable financial resources and the related liabilities are accounted for through governmental funds. The measurement focus is upon determination of changes in current financial resources, rather than upon net income determination. Currently, the district has only governmental funds, and no proprietary or fiduciary funds. The following are the district's major governmental funds:

**General Fund** – The General Fund is the general operating fund of the district. Principal sources of revenue are property taxes, charges for services, intergovernmental revenues and contributions. Primary expenditures of the General Fund are made for personnel and materials and services costs necessary to provide quality maintenance, recreation, planning, design, and development services for the community, and for the general administration of the district's operations.

**System Development Charges Special Revenue Fund** – The System Development Charges Special Revenue Fund is used to account for the acquisition and development of parks and trails. Financing is provided by a system development fee levied against developing properties. Expenditures are restricted by state law to capacity-enhancing and reimbursement projects for park and trail facilities.

**General Obligation Debt Service Fund** – The General Obligation Debt Service Fund accounts for the accumulation of resources to pay principal and interest on certain general obligation long-term bonded debt. The primary source of revenue is property taxes.

**Facility Reserve Capital Projects Fund** – The Facility Reserve Capital Projects Fund accounts for major capital project activities. Principal revenue is from a transfer in from the General Fund. Primary expenditures of the fund are land acquisitions, park development, asset management, and other facility-related capital projects.

##### Other Governmental Funds

Other governmental funds include all non-major funds of the district. Following are the district's other governmental funds, one special revenue fund and one capital project fund:

Facility Rental Special Revenue Fund  
Equipment Reserve Capital Projects Fund



# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 1 – Summary of Significant Accounting Policies, continued

#### E. Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

#### F. Self-insurance

The district retains a portion of the risk of loss for medical, dental and vision employee benefits. Claims expense is reduced by amounts recovered or expected to be recovered. Claims expense is accounted for in the district's basic financial statements in the General Fund.

#### G. Cash, Cash Equivalents and Investments

The district maintains a common cash, cash equivalents and investments pool for substantially all District funds. All short-term, highly-liquid investments, including investments in the State Treasurer's Local Government Investment Pool (LGIP) where the remaining maturity at the time of purchase is one year or less are stated at amortized cost, which approximates fair value. Interest earned on the pooled monies is apportioned and credited to each fund monthly, based on the average daily balances of each participating fund.

#### H. Receivables

All operation and property tax receivables are shown net of an allowance for uncollectible amounts.

#### I. Prepaid Expenses

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the governmental funds and in the government-wide financial statements under the consumption method of accounting.

#### J. Capital Assets

Capital assets include land, artwork, buildings, improvements, vehicles and equipment, and other tangible and intangible assets with an initial individual cost of more than \$5,000 and have initial useful lives extending beyond a single reporting period.

All capital assets have been capitalized in the government-wide financial statements. In accordance with the current financial resources measurement focus, capital assets are not capitalized in the governmental fund financial statements. All constructed and acquired capital assets are valued at cost where historical records are available and at estimated historical cost where no historical records exist. Historical cost is measured by the cash or cash equivalent price of obtaining an asset including ancillary charges necessary to place the asset into its intended location for use. Donated capital assets are reported at acquisition value at the date of donation. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Amounts for maintenance and repairs are charged to expenditures/expenses in the appropriate funds as incurred and are not capitalized.

Capital assets are depreciated unless they are inexhaustible in nature (e.g., land, rights-of-way and artwork). Depreciation is an accounting process to allocate the cost of capital assets to expense in a systematic and rational manner to those periods expected to benefit from the use of capital assets. Depreciation is not intended to represent an estimate in the decline of fair market value, nor are capital assets, net of accumulated depreciation, intended to represent an estimate of the current condition of the assets or the maintenance requirements needed to maintain the assets at their current level of condition.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 1 – Summary of Significant Accounting Policies, continued

#### J. Capital Assets, continued

Depreciation is computed over the estimated useful lives of the capital assets. All estimates of useful lives are based on actual experience by the district with identical or similar capital assets. Depreciation is calculated on the straight-line basis. The estimated useful lives of the various categories of assets are as follows:

<u>Category</u>	<u>Estimated useful life</u>
Buildings and building improvements	10-50 years
Improvements other than buildings	20 years
Vehicles, equipment and software	5-10 years

Upon disposal of capital assets, cost and accumulated depreciation are removed from the accounts and, if appropriate, a gain or loss on the disposal is recognized.

General capital assets are reported net of accumulated depreciation in the governmental activities column in the government-wide Statement of Net Position. Depreciation expense on general capital assets is reported in the government-wide Statement of Activities as expenses.

#### K. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, the Statement of Net Position reports separate sections for deferred outflows of resources and deferred inflows of resources. The separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The separate financial statement element, deferred inflows of resources, represents a generation of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until then.

Deferred inflows of resources are reported on the governmental funds balance sheet as a result of reporting using the modified accrual method. The government funds report unavailable revenues from property taxes; this amount is deferred and recognized as an inflow of resources in the period the amount becomes available.

#### L. Compensated Absences

Liabilities for vacation pay are recorded in the Statement of Net Position when vested or earned by employees. Payment of vacation pay to any employee is liquidated from the General and Facility Rental funds which have been used to record the personnel cost of the employee immediately prior to separation. Sick leave pay does not vest and is recorded as leave is taken.

#### M. Pensions

For purposes of measuring the net pension asset or liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the OPERS and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### N. Post-Employment Benefits Other Than Pensions (OPEB)

The district participates in a multi-employer cost sharing defined benefit plan administered by the Oregon Public Employees Retirement System (OPERS) known as RHIA (other post-employment benefits - OPEB). For purposes of measuring the net OPEB asset or liability, deferred outflows of resources and deferred inflows of resources related

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 1 – Summary of Significant Accounting Policies, continued

#### N. Post-Employment Benefits Other Than Pensions (OPEB), continued

to OPEB, and OPEB expense, information about the fiduciary net position of the OPERS and additions to/deductions

from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The district sponsors a self-pay early retirement health insurance program for its retirees. The implicit rate subsidy for this retiree health insurance benefit OPEB plan is described in detail in Note 10. The net OPEB obligation, deferred outflows of resources and deferred inflows of resources related to this program were determined by an external actuarial valuation.

#### O. Unearned, Unavailable Revenue

Governmental funds recognize deferred outflows in connection with receivables that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. The district's unearned revenue is related to payments received prior to June 30 for recreation programs or facility reservations that occur July 1 or after. The district does not record unearned revenue for the annual or quarterly passes for use at its recreation facilities.

#### P. Fund Balance Reporting

The district reports its governmental fund balances in accordance with GASB 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. Under GASB 54, fund balances are required to be reported according to the following classifications:

1. *Nonspendable* fund balance category includes amounts that cannot be spent because they are either not in spendable form, or, for legal or contractual reasons, must be kept intact. This classification includes inventories, and prepaid amounts.
2. *Restricted* fund balance category includes resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors or other governments; or are imposed by law (through constitutional provisions or enabling legislation).
3. *Committed* fund balance category includes amounts that can be used only for specific purposes because of a resolution approved by the formal action of the district's governing board (the district's highest level of decision-making authority). Such constraint remains binding unless removed in the same manner.
4. *Assigned* fund balance category is intended to be used by the district for specific purposes but does not meet the criteria to be classified as restricted or committed. Assigned fund balance also includes the amount of ending fund balance that has been appropriated in next year's budget. Intent is expressed when the district's fund balance category is intended to be used by the district for specific purposes but does not meet the criteria to be classified as restricted or committed. Assigned fund balance also includes the amount of ending fund balance that has been appropriated in next year's budget. Intent is expressed when the district's Board of Directors approves which resources should be "set-aside" during the adoption of the upcoming fiscal year's annual budget. The district's Executive Director uses that information to determine whether those resources should be classified as assigned or unassigned for presentation in the district's Audited Financial Statements.
5. *Unassigned* fund balance is the residual classification for the district's General Fund and includes all spendable amounts not contained in the other classifications.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 1 – Summary of Significant Accounting Policies, continued

#### Q. Fund Balance Policy

The district's Board of Directors adopted a General Fund Minimum Fund Balance Policy. The fund balance of the district's General Fund has been accumulated to meet the purpose of providing stability and flexibility to respond to unexpected adversity and/or opportunities. The target is to maintain an unrestricted fund balance of not less than 17% of annual operating expenditures for the fiscal year. In the event that the General Fund minimum fund balance decreases to a level below the target level established in this policy, the district will develop a plan to restore reserves to the targeted level.

When an expenditure is incurred for purposes for which amounts in any of the fund balance classifications could be used, it shall be the policy of the district to spend the most restricted dollars before less restricted in the following order:

1. Nonspendable (as funds become spendable)
2. Restricted
3. Committed
4. Assigned
5. Unassigned

#### R. Property Tax Abatements

Property tax abatement programs are authorized by Oregon Revised Statutes and initiated by the county or other local governments and state agencies. For the year ended June 30, 2021, the District's revenues were estimated to be reduced by the following amounts for each program:

Low income housing	\$ 26,009
Enterprise zones	<u>131,415</u>
Total Abated	\$157,424

#### S. Appropriation and Budgetary Controls

The district is subject to provisions of the Oregon Revised Statutes, which set forth local budget procedures. A resolution authorizing appropriations for each fund sets the level of control by which expenditures cannot legally exceed appropriations. Appropriations are established by organizational unit or program (community relations, park services, recreation services, etc.). In addition, separate appropriations not established by organizational unit or program are established by object categories (debt service, capital outlay, transfers out, contingency and reserve for future expenditures) for all funds. The district's published budget contains more specific detailed information for the above-mentioned expenditure categories.

The district's Board of Directors may, however, approve additional appropriations for necessary expenditures which could not be reasonably estimated at the time the budget was adopted. Additionally, budgets may be modified during the fiscal year by the use of appropriation transfers between legal categories or appropriation transfers from one fund to another. Such transfers must be authorized by official resolution of the Board of Directors. The resolution must state the need for the transfer, the purpose of the authorized expenditures and the amount of the appropriation transferred.

Transfers of operating contingency appropriations, which in aggregate during a fiscal year exceed 15% of the total appropriations of the fund, may only be made after adoption of a supplemental budget prepared for that purpose. A supplemental budget of less than 10% of the fund's original budget may be adopted at a regular meeting of the Board. A supplemental budget greater than 10% of the fund's original budget requires public hearings, publication in newspapers and approval by the Board. The district had no supplemental budgets during the year ended June 30, 2021. Budget amounts shown in the financial statements include the original budget, supplemental budgets and budget transfers. All appropriations terminate on June 30.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 2 – Cash, Cash Equivalents and Investments

The district's investment of cash funds is regulated by ORS and the district's Investment Policy, adopted by its Board of Directors. Under these guidelines, cash funds may be invested in bank accounts; certificates of deposit; obligations of the United States, its agencies, and certain states; certain guaranteed investments issued by banks; and the State of Oregon Local Government Investment Pool. During the year, the district did not purchase any repurchase agreements or reverse repurchase agreements.

Cash, cash equivalents, and investments at June 30, 2021, consisted of the following:

	District	Foundation
Cash on hand	\$ 5,540	\$ -
Deposits with banks	1,640,574	252,936
Oregon Community Foundation	-	253,186
Local Government Investment Pool	39,415,462	-
Total pooled cash and investments	<u>\$ 41,061,576</u>	<u>\$ 506,122</u>

#### Deposits

Custodial credit risk is the risk that in the event of a bank failure, the district's deposits may not be returned. State statutes require that all bank deposits in excess of the FDIC insurance amount be collateralized through the Oregon State Treasurer's (OST) Public Funds Collateralization Program. This program provides a structure for specified depositories to participate in a shared liability collateral pool. Securities pledged by individual institutions may range from 10% to 110% of public fund deposits depending on the financial institution's level of capitalization as determined by its federal regulatory authority. The aggregate Oregon public fund collateral pledge at June 30, 2021 was \$125,554,920 for reported uninsured public funds of \$111,052,659. The custodian, Federal Home Loan Bank of Seattle, is the agent for the depository bank. The securities pledged are designated as subject to the Pledge Agreement between the Depository Bank, Custodian Bank and OST and are held for the benefit of OST on behalf of the public depositors. The district's funds were held by financial institutions that participated in the OST program and were in compliance with statutory requirements. The total cash in bank as of June 30, 2021 was \$1,662,770, of these deposits \$1,412,805 was covered through the collateralization program, and not insured by the FDIC.

#### Fair Value Measurements

GASB Statement No. 72, Fair Value Measurement and Application, specifies a hierarchy of valuation classifications based on whether the inputs to the valuation techniques used in each valuation classification are observable or unobservable. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs include: quoted prices for similar assets or liabilities in active markets; quoted prices for identical or similar assets or liabilities in inactive markets; inputs other than quoted prices that are observable for the asset or liability; or inputs that are derived from or corroborated by an observable market data by correlation or other means. If the asset or liability has a specified (contractual) term, the level 2 input must be observable for substantially the full term of the asset or liability. Level 3 inputs are significant unobservable inputs. The district has no investments that are measured using Level 1 or Level 3 inputs.

#### Investments

The district participates in the Oregon State Treasurer's Local Government Investment Pool (LGIP), a non-SEC regulated, open-ended, no-load diversified portfolio created under ORS 294.805 to 294.895. The LGIP is administered by the State Treasurer and the Oregon Investment Council under the governance of the Oregon Short-Term Fund Board. The LGIP is audited annually by the Oregon Secretary of State, Audits Division. The Oregon State Treasurer's Office has calculated the fair value of the underlying investments of the LGIP and the district's share of fair value is reflected below. At least 10% of the portfolio matures within 30 days, 25% matures within less than one year and 100% matures in less than five years.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 2 – Cash, Cash Equivalents and Investments, continued

#### Investments, continued

<u>Investment</u>	<u>Fair Value</u>
Local Government Investment Pool	\$ 39,415,462

#### Investments – Discretely Presented Component Unit

Investments of the Bend Park and Recreation Foundation at year-end consist of \$253,186 of marketable securities in an endowment fund held by The Oregon Community Foundation (OCF). The fair value was calculated and provided by The Oregon Community Foundation, a Level 2 input source.

<u>Investment</u>	<u>Fair Value</u>	<u>Input</u>
The Oregon Community Foundation	\$ 253,186	Level 2

Investments are carried at fair market value. Donated investments usually consist of stock where the fair market value on date of receipt is determined based on quoted market prices. In the absence of donor stipulations, donated investments may be sold immediately to generate cash for operations. Investment income is recognized when received and classified as unrestricted, unless restricted by the donor. Gains and losses are recorded in the statement of activities as increased or decreased in unrestricted net assets unless their use is restricted by the donor. Investment return is presented net of investment fees.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates and will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses arising from rising interest rates, the district's Investment Policy requires that the maximum investment portfolio average maturity be 18 months.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. ORS Chapter 294, limit investments to obligations of the United States Treasury and United States Government agencies and instrumentalities, certain bankers' acceptances, repurchase agreements, certain high-grade commercial paper and corporate bonds and obligations of states and municipalities. The district's investment policy has been approved by the district Board of Directors and specifies the district's investment objectives, required diversification, certain limitations and reporting requirements. The State of Oregon Local Government Investment Pool is unrated.

#### Custodial Credit Risk

Custodial credit risk is the risk that, in the event of failure of the counterparty to a transaction, the government will not be able to recover the value of its investments or collateral securities in the possession of an outside party.

The district's investment in the LGIP is not deemed to be a security, which is a transferable financial instrument that evidences ownership and is, therefore, not subject to custodial credit risk.

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The district's investment policy provides that the maximum that may be invested in any one issuer, as a percentage of total investments is 100% for US Treasury, 35% for US Government agencies and 5% per issuer, and in the LGIP, the lesser of 100% or \$51,177,000, the maximum amount allowed imposed by the state statute.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 2 – Cash, Cash Equivalents and Investments, continued

#### Concentration of Credit Risk, continued

Governmental accounting standards require that investments be reported at fair value and the change in fair value of investments be reported as revenue in the operating statement. The district's investments consist solely of government pool investments. At June 30, 2021, fair value approximated cost and no change in fair value of investments was recorded.

### Note 3 – Capital Assets

Capital asset activity for the year ended June 30, 2021 was as follows:

	Balance June 30, 2020	Increases	Decreases	Balance June 30, 2021
Capital assets not being depreciated:				
Land including right-of-way	\$ 58,200,089	\$ 1	\$ -	\$ 58,200,090
Construction in progress	23,972,573	7,183,460	(19,567,513)	11,588,520
Artwork	230,000	-	-	230,000
Total capital assets not being depreciated	<u>82,402,662</u>	<u>7,183,461</u>	<u>(19,567,513)</u>	<u>70,018,610</u>
Capital assets being depreciated:				
Buildings and building improvements	40,857,761	15,574,010	-	56,431,771
Improvements other than buildings	62,311,307	7,629,835	-	69,941,142
Vehicles, equipment and software	5,468,191	419,253	(44,273)	5,843,171
Total capital assets being depreciated	<u>108,637,259</u>	<u>23,623,098</u>	<u>(44,273)</u>	<u>132,216,084</u>
Less accumulated depreciation for:				
Buildings and building improvements	(14,274,389)	(2,238,419)	-	(16,512,808)
Improvements other than buildings	(23,551,709)	(3,166,050)	-	(26,717,759)
Vehicles, equipment and software	(4,205,522)	(332,000)	44,273	(4,493,249)
Total accumulated depreciation	<u>(42,031,620)</u>	<u>(5,736,468)</u>	<u>44,273</u>	<u>(47,723,816)</u>
Total capital assets being depreciated, net	<u>66,605,639</u>	<u>17,886,630</u>	<u>-</u>	<u>84,492,268</u>
Total capital assets, net	<u>\$ 149,008,301</u>	<u>\$ 25,070,091</u>	<u>\$ (19,567,513)</u>	<u>\$ 154,510,878</u>

Depreciation expense was charged to functions/programs of the District as follows:

General government	\$ 267,981
Park services	4,508,519
Recreation services	959,968
Total depreciation expense - primary government	<u>\$ 5,736,468</u>



# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 4 – Deferred Outflows of Resources

Deferred outflows – deferred charge on refunding: the difference between the carrying value of refunded debt and its reacquisition price was deferred and is amortized on the straight-line basis over the period benefitted.

Deferred outflows – defined benefit pension and OPEB: the contributions made to OPERS during the year ended June 30, 2020 and other items related to the district's defined benefit pension plan and OPEB have been classified as a deferred outflow of resources.

Deferred Outflows of Resources	Amount
Deferred outflows - Refunding Debt (FF&C 2005)	\$ 55,845
Deferred outflows - Defined Benefit Pension Plan	
Differences between expected and actual experience	497,528
Changes of assumptions	606,668
Net difference between projected and actual earnings on pension plan investments	1,329,243
Changes in proportionate share	375,023
Differences between employer contributions and employer's proportionate share of system contributions	1,779,824
Total (prior to post-measurement date contributions)	4,588,286
Employer contributions subsequent to the measurement date	1,210,381
Total deferred outflows - Defined Benefit Pension Plan	5,798,667
Deferred outflows - OPEB	
Net difference between projected and actual earnings on pension plan investments	14,879
Changes in proportionate share	15,988
Changes of assumptions or inputs	30,678
Employer contributions subsequent to the measurement date	31,036
Total deferred outflows - OPEB	92,581
Total Deferred Outflows of Resources	\$ 5,947,093

### Note 5 – Interfund Activity

Interfund transfers during fiscal year ended June 30, 2021, consisted of the following:

Description	Amount
From the General Fund to the Facility Capital Projects Fund for land acquisitions, capital development and renovation projects.	\$ 4,970,000
From the General Fund to the Equipment Capital Projects Fund for equipment acquisitions.	250,000
From the System Development Charges Special Revenue Fund to the General Fund for personnel services.	375,114
	<u>\$ 5,595,114</u>

### Note 6 – Long-Term Obligations

The district has issued debt for the purpose of supporting its capital financing activities. The types of debt are discussed below and each debt type reports the range of maturities for each of its outstanding debt issue. The district's tax-exempt debt remains in compliance with all Internal Revenue Service arbitrage regulations. Outstanding debt amounts are as of June 30, 2021.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 6 – Long-Term Obligations, continued

#### General Obligation Bonds

The district issued general obligation bonds to provide financing for the acquisition and construction of major capital facilities and improvements. General obligation bonds, Series 2013, were issued on June 5, 2013, in the amount of \$29,000,000. The district is authorized to levy an unlimited ad valorem tax to pay for these bonds.

Oregon state law limits general obligation debt to 2.5% of real market value. At June 30, 2021 the district's unused debt margin is \$598 million.

General obligation bonds currently outstanding are as follows:

	Interest Rate(s) Outstanding Debt	Date of Issue	Years of Maturity	Amount of Original Issue	Outstanding June 30, 2021
Capital Improvements - Series 2013	2% - 4.5%	June 5, 2013	2013 to 2032	\$ 29,000,000	\$ 21,550,000

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending June 30	General Obligation Bond	
	Principal	Interest
2022	1,225,000	783,732
2023	1,315,000	734,731
2024	1,410,000	682,131
2025	1,510,000	625,731
2026	1,610,000	565,332
2027-2031	9,765,000	1,785,475
2032-2033	4,715,000	237,938
	<u>\$ 21,550,000</u>	<u>\$ 5,415,070</u>

#### Notes Payable and Lines of Credit

There are no outstanding notes payable or lines of credit at June 30, 2021.

#### Direct Borrowing - Loan Payable

The district entered into a direct borrowing Financing Agreement, Series 2014, for the purpose of refunding the Full Faith and Credit Obligations, Series 2005 (Juniper Swim and Fitness Center Renovation and Expansion Project). The principal balance of this loan on June 30, 2021 is \$1,907,096, with an interest rate of 2.47 percent with maturities through fiscal year 2025. Details for the activity of the loan payable can be found in the changes in long-term liabilities schedule at the end of this note. Annual debt service requirements to maturity for the direct borrowing loan payable is as follows:

Year Ending June 30	Direct Borrowing - Loan Payable	
	Principal	Interest
2022	460,083	47,760
2023	471,812	36,238
2024	482,661	24,489
2025	492,540	12,335
	<u>\$ 1,907,096</u>	<u>\$ 120,822</u>

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 6 – Long-Term Obligations, continued

#### System Development Charges Credit

The district had a park development agreement with Lands Bend Corp. (Developer) for the cooperative participation in the development of Stone Creek Park. The Developer fulfilled its responsibility for completion of the park development, and the district was responsible for providing a credit against future system development charges in exchange. The Developer applied the remaining credits during fiscal year 2020-21; as of June 30, 2021, there is no remaining liability. This liability was liquidated from the System Development Charges Special Revenue Fund.

#### Changes in Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2021 was as follows:

	June 30, 2020	Increases	Decreases	June 30, 2021	Due Within One Year
General obligations bonds	\$ 22,705,000	\$ -	\$ (1,155,000)	\$ 21,550,000	\$ 1,225,000
Premium on general obligation bond	1,202,221	-	(92,479)	1,109,742	-
Direct borrowing - loan payable	2,354,675	-	(447,579)	1,907,096	460,083
Compensated absences	668,281	784,380	(697,153)	755,508	-
System development charges credit	245,268	-	(245,268)	-	-
Total long-term obligations	<u>\$ 27,175,444</u>	<u>\$ 784,380</u>	<u>\$ (2,637,479)</u>	<u>\$ 25,322,346</u>	<u>\$ 1,685,083</u>

The above liabilities will be liquidated from the funds where the liability was incurred. In prior years, compensated absences have been liquidated by the governmental fund for which the employees who earned the benefits were assigned – which is primarily the General Fund.

### Note 7 – Deferred Inflows of Resources and Unearned Revenue

#### Governmental Funds Balance Sheet:

Unavailable revenues are reported as deferred inflows of resources on the governmental funds balance sheet. These are revenues which are earned, but not available to liquidate liabilities of the current period. Unearned revenues are reported on the governmental funds balance sheet, and are revenues which are available to liquidate liabilities of the current period, but are not yet earned. For the district, these are revenues related to recreation and reservation services. For the year ended June 30, 2021, these balances were:

	Deferred Inflows of Resources - Property Taxes	Unearned Revenue	Inflows of Resources and Unearned Revenue
General Fund	\$ 278,308	\$ 1,634,664	\$ 1,912,972
General Obligation Debt Service Fund	28,996	-	28,996
Nonmajor Funds	-	97,862	97,862
Total Deferred Inflows of Resources and Unearned Revenue	<u>\$ 307,304</u>	<u>\$ 1,732,526</u>	<u>\$ 2,039,830</u>

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 7 – Deferred Inflows of Resources and Unearned Revenue, continued

#### Statement of Net Position:

An acquisition of net position, applicable to a future reporting period, is reported as deferred inflows of resources on the Statement of Net Position. For the year ended June 30, 2021, these balances all related to the district's defined benefit pension plans by the application of GASB Statement No. 68 and other post-employment benefits (OPEB) by the application of GASB Statement No. 75 are:

Deferred Inflows of Resources	Amount
Deferred inflows - Defined Benefit Pension Plan	
Changes of assumptions	\$ 21,256
Changes in proportionate share	714,318
Total deferred inflows - Defined Benefit Pension Plan	735,574
Deferred inflows - OPEB	
Differences between expected and actual experience	47,353
Changes of assumptions	94,619
Changes in proportionate share	1,056
Total deferred inflows - OPEB	143,028
Total Deferred Inflows of Resources	\$ 878,602

### Note 8 – Risk Management

The district is exposed to various risks of loss related to torts theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The district is a member of the Special Districts Insurance Services (SDIS). SDIS was created by the Special Districts Association of Oregon in 1984 for the purpose of providing a pooling mechanism for jointly purchasing insurance, jointly self-insuring, and/or jointly contracting for risk management services. SDIS is fully funded by its members, who pay annual assessments on an experience rated basis, as determined by an outside, independent actuary. The assessment covers loss, loss adjustment, and administrative expenses. The district obtains insurance from SDIS for the following coverages: general liability limit of \$10,000,000 per occurrence; a comprehensive crime policy with a coverage limit of \$500,000; and various real, personal and inland marine property coverage for replacement costs. The district also carries commercial insurance for workers' compensation and employee health, life and disability, and cyber fraud coverages. Settled claims from these risks have not exceeded insurance limits in any of the past three years.

### Note 9 – Public Employees' Retirement System Pension Plan

#### Plan Description

Employees of the district are provided with pensions through the Oregon Public Employees Retirement System (OPERS), a cost-sharing multiple-employer defined benefit pension plan. The Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. All benefits of OPERS are established by the legislature pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. A second program, the Chapter 238A-OPERS Pension Program (OPSRP DB), provides benefits to members hired on or

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 9 – Public Employees' Retirement System Pension Plan, continued

#### Plan Description, continued

after August 29, 2003. OPERS issues an independently audited, publicly available, Comprehensive Annual Financial Report and Actuarial Valuation which can be found at:

<https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx>.

#### Benefits Provided

##### 1. Tier One/Tier Two Retirement Benefit ORS Chapter 238

#### Pension Benefits

The OPERS retirement allowance is payable monthly for life. Members may select from 13 retirement benefit options that are actuarially equivalent to the base benefit. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0% for police and fire employees, 1.67% for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results. Monthly payments must be a minimum of \$200 per month or the member will receive a lump-sum payment of the actuarial equivalence of benefits to which he or she is entitled.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer. General service employees may retire after reaching age 55. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

#### Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by an OPERS employer at the time of death,
- the member died within 120 days after termination of OPERS-covered employment,
- the member died as a result of injury sustained while employed in an OPERS-covered job, or
- the member was on an official leave of absence from an OPERS-covered job at the time of death.

A member's beneficiary may choose a monthly payment for life instead of the lump-sum or a combination of lump-sum and monthly payments, if eligible. The monthly payment must be a minimum of \$30 per month for deaths that occur July 30, 2003 and earlier; \$200 per month for deaths that occur after July 30, 2003.

#### Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member for disability benefits regardless of the length of OPERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 when determining the monthly benefit.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 9 – Public Employees' Retirement System Pension Plan, continued

#### Benefits Provided, continued

##### 1. Tier One/Tier Two Retirement Benefit ORS Chapter 238, continued

###### Benefit Changes After Retirement

After Retirement Members may choose to continue participation in their Variable Account after retiring and may experience annual benefit fluctuations due to changes in the market value of the underlying global equity investments of that account. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes (COLA). The COLA is capped at 2.0%.

##### 2. OPSRP Pension Program

OPSRP (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003, and is a hybrid-plan consisting of two components: the pension program (the defined benefit portion) and the individual account program (the defined contribution portion).

###### Defined Pension Benefits

The pension program portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

General service: 1.5% is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

###### Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse receives for life 50% of the pension that would otherwise have been paid to the deceased member. The surviving spouse or other person may elect to delay payment of the death benefit, but payment must commence no later than December 31 of the calendar year in which the member would have reached 70½ years.

###### Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45% of the member's salary determined as of the last full month of employment before the disability occurred.

##### 3. Individual Account Program

###### Benefit Terms

An Individual Account Program (IAP) member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies. The accounts fall under Internal Revenue Code Section 401(a).

Upon retirement, a member of the IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Installment amounts vary with market returns as the account remains invested

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 9 – Public Employees' Retirement System Pension Plan, continued

#### Benefits Provided, continued

##### 3. Individual Account Program, continued

#### Benefit Terms, continued

while in distribution. When chosen, the distribution option must result in a \$200 minimum distribution amount, or the frequency of the installments will be adjusted to reach that minimum.

#### Death Benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

#### Recordkeeping

OPERS contracts with VOYA Financial to maintain IAP participant records.

#### Contributions

OPERS' funding policy provides for periodic member and employer contributions at rates established by the OPERS Board, subject to limits set in statute. The rates established for member and employer contributions were approved based on the recommendations of OPERS' third-party actuary. Employer contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the OPERS Defined Benefit Plan and the Other Post-employment Benefit Plans. Ultimate authority for setting and changing the laws governing contributions rests with the Oregon legislature.

Employer contribution rates during the period were based on the December 31, 2017 valuation. The rates, based on a percentage of payroll, first became effective July 1, 2019. The district's employer contributions for the year ended June 30, 2021 were \$1,220,751, excluding amounts to fund employer specific liabilities. The rates, presented as a percentage of covered payroll, for the district in effect for the fiscal year ended June 30, 2021 were: 18.82% for Tier One/Tier Two, and 13.75% for OPSRP Pension Program. Covered employees are required by state statute to contribute 6% of their annual salary for the IAP, but the employer is allowed to pay all or none of the employees' contribution in addition to the required employers' contribution. The district does not contribute the 6% "pick-up" for employees.

The district participated in the OPERS incentive fund program with a payment of \$1,500,000, made on January 23, 2020. As part of the incentive fund program, the state matched a portion of the contribution; the state's matching contribution to the district was \$375,000. Both the contribution and the match were placed in a PERS "side account" to be used beginning February 1, 2020 to provide an offset for future contributions to the PERS system. The offset has reduced the district's employer contribution rates, as a percentage of covered payroll, by 1.42% for the contribution period February 1, 2020 through June 30, 2023. This rate offset percentage will be re-valuated every two years by the OPERS actuaries for the subsequent contribution periods beginning July 1, 2023.

Starting July 1, 2020, Senate Bill 1049 required member contributions to their IAP accounts to be redirected to the Defined Benefit fund. If the member earns more than \$2,500 a month, 0.75 % for OPSRP members and 2.5% for Tier One and Tier Two members' salaries that were previously contributed to the member's IAP began funding the new Employee Pension Stability Accounts to help fund the cost of future pension benefits without changing those benefits, which means reduced contributions to the member's IAP account. PERS estimates that approximately \$125 million in member contributions would be redirected in fiscal year 2020-21.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 9 – Public Employees' Retirement System Pension Plan, continued

#### Pension Liabilities and Pension Expense

At June 30, 2021, the district reported a liability of \$11,304,339 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2018.

The basis for the district's proportion is actuarially determined by comparing the district's projected long-term contribution effort to OPERS with the total projected long-term contribution effort of all employers. The projected long-term contribution effort is equal to the sum of the present value of future normal costs (PVFNC) and the unfunded actuarial liability (UAL). The contribution rate for every employer has at least two major components: Normal Cost Rate and UAL Rate.

1. Normal Cost Rate: The projected long-term contribution effort is estimated by projecting the present value of all future normal cost rate contributions. The PVFNC represents the portion of the projected long-term contribution effort related to future service. An employer's PVFNC depends on both the Normal Cost Rates charged on the employer's payrolls, and on the underlying demographics of the respective payrolls. For OPERS funding employers have three different payrolls, each with a different Normal Cost Rate: Tier 1/Tier 2 payroll; OPSRP General Service payroll; and OPSRP Police and Fire payroll.

2. UAL Rate: A UAL exists when OPERS assets are less than the actuarial liability as measured by the OPERS actuarial funding valuations. UAL can arise in a biennium when an event such as experience differing from the assumptions used in the actuarial valuation occurs. An amortization schedule is established to eliminate the UAL that arises in a given biennium over a fixed period of time if future experience follows assumptions. The UAL Rate is the upcoming year's component of the cumulative amortization schedules, stated as a percent of payroll. The UAL represents the portion of the projected long-term contribution effort related to past service. In determining the employer's projected long-term contribution effort to OPERS, the UAL component was adjusted for supplemental lump-sum payments made during the measurement period, if applicable.

After the employer's projected long-term contribution effort is calculated, that amount is reduced by the value of the employer's supplemental lump-sum payments, known as side accounts, transition surpluses and pre-SLGRP (State and Local Government Rate Pool) surpluses as of the valuation date. Side accounts decrease the employer's projected long-term contribution effort because side accounts are effectively pre-paid contributions.

The employer's projected long-term contribution effort does not include payments toward the current value of transition liabilities and pre-SLGRP liabilities, which OPERS has determined meet the definition of separately financed employer liabilities.

If the calculation of the employer's projected long-term contribution effort yields a negative number, the employer's portion of the projected long-term contribution effort will be set to zero and the employer will be allocated no proportionate share of pension amounts. At June 30, 2021, the district's proportion was 0.05180%; this was a decrease from the prior measurement period's proportionate share of 0.05731%. For the year ended June 30, 2021, the district made actual contributions to the plan of \$1,338,328.

#### Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Deferred inflows of resources and deferred outflows of resources are calculated at the plan level and are allocated to employers based on their proportionate share. For the measurement period ended June 30, 2020, employers report the following deferred inflows of resources and/or deferred outflows of resources:

- A difference between expected and actual experience
- Changes in assumptions
- Changes in employer proportion since the prior measurement date
- Net difference between projected and actual investment earnings
- Changes in proportionate share



# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 9 – Public Employees’ Retirement System Pension Plan, continued

#### Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, continued

At June 30, 2021, the district reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 497,528	\$ -
Changes of assumptions	606,668	21,256
Net difference between projected and actual earnings on pension plan investments	1,329,243	-
Changes in proportionate share	375,023	714,318
Differences between employer contributions and employer's proportionate share of system contributions	1,779,824	-
Total (prior to post-measurement date contributions)	4,588,286	735,574
Employer contributions subsequent to the measurement date	1,210,381	-
Total	\$ 5,798,667	\$ 735,574
Net deferred outflow/(inflow) of resources	\$ 5,063,093	
Less: contributions made subsequent to measurement date	1,210,381	
Net deferred outflow/(inflow) of resources	\$ 3,852,712	

Differences between expected and actual experience, changes in assumptions, and changes in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize pension expense based on the balance of the closed period “layers” attributable to each measurement period. The district’s contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liabilities in the following year. The net amount of the district’s remaining deferred outflows of resources and deferred inflows of resources that will be recognized in the district’s pension expense in the subsequent five years in the aggregate are shown in the table below.

Subsequent Fiscal Years	Deferred Outflow/(Inflow) of Resources
1st Fiscal Year - Fiscal Year 2022	\$ 960,151
2nd Fiscal Year - Fiscal Year 2023	1,141,635
3rd Fiscal Year - Fiscal Year 2024	977,685
4th Fiscal Year - Fiscal Year 2025	697,791
5th Fiscal Year - Fiscal Year 2026	75,450
	\$ 3,852,712

#### Actuarial Assumptions and Methods

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown below are based on the 2018 Experience Study, which reviewed experience for the four-year period ended on December 31, 2018.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 9 – Public Employees' Retirement System Pension Plan, continued

#### Actuarial Assumptions and Methods, continued

Valuation Date	December 31, 2018
Measurement Date	June 30, 2020
Experience Study Report	2018, published July 24, 2019
Actuarial Assumptions:	
Actuarial Cost Method	Entry Age Normal
Inflation Rate	2.50 percent
Long-Term Expected Rate of Return	7.20 percent
Discount Rate	7.20 percent
Projected Salary Increases	3.50 percent
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and graded COLA (1.25%/0.15%) in accordance with <i>Moro</i> decision; blend based on service.
Mortality	<p><b>Healthy retirees and beneficiaries:</b> Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Active members:</b> Pub-2010 Employee, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Disabled retirees:</b> Pub-2010 Disable Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

(Source: June 30, 2020 PERS GASB 68 Audit Report, p. 38)

#### Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in May 2019 the OPERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. The table below shows Milliman's assumptions for each of the asset classes in which the plans were invested at that time based on the OIC long-term target asset allocation. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 9 – Public Employees’ Retirement System Pension Plan, continued

#### Long-Term Expected Rate of Return, continued

Asset Class	Target Allocation*	Annual Arithmetic Return <sup>2</sup>	Compounded Annual (Geometric) Return	Standard Deviation
Core Fixed Income	9.60%	4.14%	4.07%	3.90%
Short-Term Bonds	9.60%	3.70%	3.68%	2.10%
Bank/Leveraged Loans	3.60%	5.40%	5.19%	6.85%
High Yield Bonds	1.20%	6.13%	5.74%	9.35%
Large/Mid Cap US Equities	16.17%	7.35%	6.30%	15.50%
Small Cap US Equities	1.35%	8.35%	6.68%	19.75%
Micro Cap US Equities	1.35%	8.86%	6.79%	22.10%
Developed Foreign Equities	13.48%	8.30%	6.91%	17.95%
Emerging Market Equities	4.24%	10.35%	7.69%	25.35%
Non-US Small Cap Equities	1.93%	8.81%	7.25%	19.10%
Private Equity	17.50%	11.95%	8.33%	30.00%
Real Estate (Property)	10.00%	6.19%	5.55%	12.00%
Real Estate (REITS)	2.50%	8.29%	6.69%	21.00%
Hedge Fund of Funds - Diversified	1.50%	4.28%	4.06%	6.90%
Hedge Fund - Event driven	0.38%	5.89%	5.59%	8.10%
Timber	1.13%	6.36%	5.61%	13.00%
Farmland	1.13%	6.87%	6.12%	13.00%
Infrastructure	2.25%	7.51%	6.67%	13.85%
Commodities	1.13%	5.34%	3.79%	18.70%
Assumed Inflation - Mean			2.50%	1.65%

\* Based on the OIC Statement of Investment Objectives and Policy Framework for the Oregon Public Employees Retirement Fund revised as of April 24, 2019.

<sup>2</sup> The arithmetic mean is a component that goes into calculating the geometric mean. Expected rates of return are presented using the geometric mean, which the Board uses in setting the discount rate.

(Source: June 30, 2020 OPERS CAFR; p. 74)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.20%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the district’s proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20%, as well as what the district’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.20%) or 1-percentage point higher (8.20%) than the current rate:

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 9 – Public Employees’ Retirement System Pension Plan, continued

#### Sensitivity of the District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate, continued

	1% Decrease (6.20%)	Discount Rate (7.20%)	1% Increase (8.20%)
District's Proportionate Share of the Net Pension Liability (Asset)	\$ 16,786,009	\$ 11,304,339	\$ 6,707,704

#### Depletion Date Projection

GASB 68 generally requires that a blended discount rate be used to measure the total pension liability (the actuarial accrued liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan’s fiduciary net position (fair value of investment assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the fiduciary net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for the plan:

- PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience that might impact the plan’s funded position.

Based on these circumstances, it is OPERS’ third-party actuary’s opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

### Note 10 – Other Postemployment Benefits

The other postemployment benefits (OPEB) for the district combines two separate plans: the district participates in a multi-employer cost sharing defined benefit plan administered by OPERS known as the RHIA. The district also provides an implicit rate subsidy for retiree Health Insurance Continuation premiums.

#### **OPEB Activity and Balances for the Year Ended June 30, 2021 (RHIA & Health Insurance Continuation)**

Category	RHIA	District Health Insurance Continuation	Total
OPEB Liability	\$ -	\$ 400,372	\$ 400,372
Net OPEB Asset	133,799	-	133,799
Deferred Outflows	35,043	57,538	92,581
Deferred Inflows	21,846	121,182	143,028
OPEB Expense (Income)	(14,151)	20,809	6,658

## BEND METRO PARK AND RECREATION DISTRICT, OREGON

### Notes to Financial Statements

June 30, 2021

#### Note 10 – Other Postemployment Benefits, continued

##### **Oregon Public Employees Retirement System – Retirement Health Insurance Account (RHIA)**

###### Plan Description

As a member of Oregon Public Employees Retirement System (OPERS) the district contributes to the Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing, multiple-employer, defined benefit, other post-employment benefit plan administered by OPERS. ORS 238.420 established this trust fund; authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan was closed to new entrants hired on or after August 29, 2003. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700. The reports and other related schedules including plan assumptions, methods and plan provisions may also be found on the OPERS website at <https://www.oregon.gov/pers/EMP/Pages/GASB.aspx>.

###### Contributions

ORS require that an amount up to \$60, for the total monthly cost of health insurance premiums coverage, shall be paid from the Retirement Health Insurance Account established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in OPERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in OPERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in an OPERS-sponsored health plan. A surviving spouse or dependent could be eligible to receive a premium subsidy if he or she (1) is receiving a retirement benefit or allowance from OPERS or (2) was covered under an OPERS health plan at the time the member died and the deceased member retired prior to May 1, 1991.

Participating public employers are contractually required to contribute to RHIA at a rate assessed each biennium by OPERS, for fiscal year 2021 the rate is 0.06% of annual covered payroll for Tier 1/Tier 2 employees. The OPERS Board of Trustees sets the net-retiree healthcare rate based on the estimated OPEB expense of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 75. The OPEB expense represents the annual cost allocated to the current year (normal cost) and the amortization of any unfunded accrued liabilities of the plan (UAL cost). The unfunded accrued liabilities are amortized over a closed period equal to the average of the expected remaining lives of all employees that are provided with OPEB through the OPEB plan (active employees and inactive employees). The district's contributions to RHIA were consistent with the net-retiree healthcare rate as charged by OPERS. Amounts paid for RHIA were included with the payments for the retirement plan described in Note 9 above.

###### Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - RHIA

For the year ended June 30, 2021, the district recognized OPEB income for the RHIA Plan of \$14,151. At June 30, 2021, the district reported deferred outflows of resources and deferred inflows of resources related to OPEB for the RHIA Plan from the following sources:

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 10 – Other Postemployment Benefits, continued

#### Oregon Public Employees Retirement System – Retirement Health Insurance Account (RHIA), continued

##### Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – RHIA, continued

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 13,678
Changes of assumptions	-	7,112
Net difference between projected and actual earnings on pension plan investments	14,879	-
Changes in proportionate share	15,988	1,056
Contributions subsequent to measurement date	-	-
Total	<u>\$ 30,867</u>	<u>\$ 21,846</u>
Net deferred outflow/(Inflow) of resources		\$ 9,021
Contributions made subsequent to measurement date		4,176
Net deferred outflow/(Inflow) of resources		<u>\$ 13,197</u>

The RHIA plan assets are included in the OPERS retirement system cash management efforts. The district's contributions made subsequent to the measurement date of June 30, 2020 will be recognized in the district's OPEB expense/income in the year ending June 30, 2022. The net amount of the district's share of the RHIA remaining deferred outflows of resources and deferred inflows of resources that will be recognized in the district's pension expense/income in the subsequent five years in the aggregate are shown in the table below.

Subsequent Fiscal Years	Deferred Outflow/(Inflow) of Resources
1st Fiscal Year - Fiscal Year 2022	\$ (5,891)
2nd Fiscal Year - Fiscal Year 2023	4,719
3rd Fiscal Year - Fiscal Year 2024	5,500
4th Fiscal Year - Fiscal Year 2025	4,693
Total	<u>\$ 9,021</u>

#### Actuarial Assumptions and Methods

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown below are based on the 2018 Experience Study, which reviewed experience for the four-year period ended on December 31, 2018.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 10 – Other Postemployment Benefits, continued

#### Oregon Public Employees Retirement System – Retirement Health Insurance Account (RHIA), continued

##### Actuarial Assumptions and Methods, continued

Valuation Date	December 31, 2018
Measurement Date	June 30, 2020
Experience Study	2018, published July 24, 2019
Actuarial Assumptions:	
Actuarial Cost Method	Entry Age Normal
Inflation Rate	2.50 percent
Long-Term Expected Rate of Return*	7.20 percent
Discount Rate	7.20 percent
Projected Salary Increases	3.50 percent
Retiree Healthcare Participation	Healthy retirees: 32%; Disabled retirees: 20%
Healthcare Cost Trend Rate	Not applicable
Mortality	<p><b>Healthy retirees and beneficiaries:</b> Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Active members:</b> Pub-2010 Employee sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Disabled retirees:</b> Pub-2010 Disabled Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

(Source: June 30, 2020 PERS GASB 75 Audit Report, p. 38)

The district's proportionate share of the RHIA plan for fiscal year 2021 is .06566%. The proportionate share for each employer participating in the Plan was determined by the actuaries based upon each employer's contribution to the RHIA program during the measurement period. The district's proportionate share decreased from .08135 percent in the prior measurement period.

#### Discount Rate

The discount rate used to measure the total OPEB liability was 7.20%. The projection of cash flows used to determine the discount rate assumed that contributions from contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the RHIA plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the RHIA plan was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the District's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the district's proportionate share of the net OPEB liability (asset) for the RHIA calculated using the discount rate of 7.20%, as well as what the district's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.20%) or 1-percentage point higher (8.20%) than the current rate:

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 10 – Other Postemployment Benefits, continued

#### Oregon Public Employees Retirement System – Retirement Health Insurance Account (RHIA), continued

##### Sensitivity of the District's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate, continued

	1% Decrease (6.20%)	Discount Rate (7.20%)	1% Increase (8.20%)
District's Proportionate Share of the Net OPEB Liability (Asset)	\$ (108,020)	\$ (133,799)	\$ (155,840)

### Health Insurance Continuation

#### Plan Description

The district has a Health Insurance Continuation option available for retirees. It is a substantive post-employment benefits plan offered under ORS 243. ORS 243.303 requires the district provide retirees with an opportunity to participate in group health and dental insurance from the date of retirement to age 65, and the rate would be calculated using claims experience from retirees and active employees for health plan rating purposes. Providing the same rate to retirees as provided to current employees constitutes an implicit rate subsidy for OPEB. This single-employer "plan" is not a stand-alone plan and does not issue its own financial statements.

#### Contributions

In order to fund the Health Insurance Continuation option, the district collects insurance premiums from participating retirees each month. The premiums are either used to cover the district's self-insurance costs or paid directly to a third-party health insurance provider, depending on the plan. At the date of the latest actuarial report, the district had no retirees and 139 active eligible employees and three retired employees participating in the plan, and no inactive employees entitled to, but not yet receiving benefits.

#### Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – Health Insurance Continuation

For the year ended June 30, 2021, the district recognized OPEB expense for the Health Insurance Continuation Plan of \$20,809. At June 30, 2021, the district reported deferred outflows of resources and deferred inflows of resources related to OPEB for the Health Insurance Continuation Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 33,675
Changes of assumptions or inputs	30,678	87,507
Benefit payments		-
Total	<u>\$ 30,678</u>	<u>\$ 121,182</u>
Net deferred outflow/(Inflow) of resources		\$ (90,504)
Less: contributions made subsequent to measurement date		26,860
Net deferred outflow/(Inflow) of resources		<u>\$ (63,644)</u>



# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 10 – Other Postemployment Benefits, continued

#### Health Insurance Continuation, continued

#### Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – Health Insurance Continuation, continued

The district's contributions made subsequent to the measurement date of June 30, 2020 will be recognized in the district's OPEB expense in the fiscal year ending June 30, 2022. The net amount of the district's share of the Health Insurance Continuation Plan remaining deferred outflows of resources and deferred inflows of resources that will be recognized in the district's pension expense in the subsequent five years in the aggregate are shown in the table below.

Subsequent Fiscal Years	Deferred Outflow/(Inflow) of Resources
1st Fiscal Year - Fiscal Year 2022	\$ (21,183)
2nd Fiscal Year - Fiscal Year 2023	(21,183)
3rd Fiscal Year - Fiscal Year 2024	(21,183)
4th Fiscal Year - Fiscal Year 2025	(21,183)
5th Fiscal Year - Fiscal Year 2026	(10,890)
Thereafter	5,118
Total	<u>\$ (90,504)</u>

#### Sensitivity of the District's Total OPEB Liability to Changes in the Discount Rate

The following presents the district's total OPEB liability of the Health Continuation Plan calculated using the discount rate of 2.21% as well as what the district's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (1.21%) or 1-percentage point higher (3.21%) than the current rate. A similar sensitivity analysis is then presented for changes in the health care cost trend assumption, using trend assumptions based on a model circulated by the Society of Actuaries:

	1% Decrease (1.21%)	Current Discount Rate (2.21%)	1% Increase (3.21%)
District's Total OPEB Liability (Health Insurance Continuation)	\$ 431,707	\$ 400,372	\$ 370,709

	1% Decrease	Current Health Care Trend Rate	1% Increase
District's Total OPEB Liability (Health Insurance Continuation)	\$ 354,408	\$ 400,372	\$ 455,380

#### Actuarial Assumptions and Methods

The total OPEB liability for the district's Health Insurance Continuation was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected forward to the measurement date.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Notes to Financial Statements

June 30, 2021

### Note 10 – Other Postemployment Benefits, continued

#### Health Insurance Continuation, continued

##### Actuarial Assumptions and Methods, continued

A summary of the economic assumptions used for the July 1, 2020 actuarial valuation are shown below.

Valuation Date	July 1, 2020
Measurement Date	June 30, 2020
Actuarial Assumptions:	
Actuarial Cost Method	Entry Age Normal
Inflation Rate	2.50 percent
Discount Rate	2.21 percent
Projected Salary Increases	3.50 percent
Mortality	<b>Healthy retirees and beneficiaries:</b> Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

##### Change in Total OPEB Liability

Balance as of June 30, 2020	\$	348,977
Changes for the year:		
Service cost		28,909
Interest on total OPEB liability		13,083
Effect of changes to benefit terms		0
Effect of economic/demographic gains o		(8,175)
Effect of assumptions changes or inputs		25,829
Benefit payments		(8,251)
Balance as of June 30, 2021	\$	<u>400,372</u>

### Note 11 – Commitments and Contingent Liabilities

At June 30, 2021, the district was committed on outstanding construction, engineering, consulting, and service contracts totaling approximately \$3,938,389.

The district is contingently liable with respect to lawsuits and other claims incidental to the ordinary course of its operations. In the opinion of District management, based upon the advice of legal counsel with respect to such litigation and claims, the ultimate disposition of these matters will not have a material adverse effect on the financial position or results of operations of District funds.

## **REQUIRED SUPPLEMENTARY INFORMATION**

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual General Fund

For the Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Property taxes	\$ 18,085,000	\$ 18,085,000	\$ 19,359,752	\$ 1,274,752
Charges for services	8,235,148	8,235,148	3,805,519	(4,429,629)
Investment earnings	175,000	175,000	86,388	(88,612)
Contributions	23,000	23,000	22,884	(116)
Grants	6,800	6,800	7,089	289
Sponsorships	65,000	65,000	30,724	(34,276)
Intergovernmental	66,300	66,300	445,000	378,700
Reimbursement for interfund services	95,000	95,000	149,762	54,762
Miscellaneous	20,740	20,740	39,193	18,453
Total revenues	<u>26,771,988</u>	<u>26,771,988</u>	<u>23,946,311</u>	<u>(2,825,677)</u>
<b>Expenditures</b>				
Current:				
Director's office and administrative services	3,155,050	3,155,050	2,819,080 (1)	335,970
Community relations	852,300	852,300	615,216 (1)	237,084
Park services	6,867,088	6,867,088	6,448,993 (1)	418,095
Recreation services	12,158,460	12,158,460	7,338,107 (1)	4,820,353
Strategic planning and design	1,410,388	1,410,388	1,311,791 (1)	98,597
Debt service				
Principal	447,579	447,579	447,579 (1)	-
Interest	58,969	58,969	58,968 (1)	1
Contingency	3,203,046	3,203,046	- (1)	3,203,046
Total expenditures	<u>28,152,880</u>	<u>28,152,880</u>	<u>19,039,734</u>	<u>9,113,146</u>
Excess (deficiency) of revenues over expenditures	<u>(1,380,892)</u>	<u>(1,380,892)</u>	<u>4,906,577</u>	<u>6,287,469</u>
<b>Other Financing Sources (Uses)</b>				
Transfers in	575,000	575,000	375,114	(199,886)
Transfers out	(5,220,000)	(5,220,000)	(5,220,000) (1)	-
Total other financing sources (uses)	<u>(4,645,000)</u>	<u>(4,645,000)</u>	<u>(4,844,886)</u>	<u>(199,886)</u>
Net change in fund balance	(6,025,892)	(6,025,892)	61,691	6,087,583
Fund balances, July 1, 2020	<u>8,025,892</u>	<u>8,025,892</u>	<u>8,731,949</u>	<u>706,057</u>
Fund balances, June 30, 2021	<u>\$ 2,000,000</u>	<u>\$ 2,000,000</u>	<u>\$ 8,793,640</u>	<u>\$ 6,793,640</u>

(1) Appropriation Level

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual System Development Charges Special Revenue Fund For the Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
System development fees	\$ 6,832,000	\$ 6,832,000	\$ 7,792,806	\$ 960,806
Investment earnings	126,000	126,000	125,327	(673)
Total revenues	<u>6,958,000</u>	<u>6,958,000</u>	<u>7,918,133</u>	<u>960,133</u>
<b>Expenditures</b>				
Current:				
Strategic planning and design	50,000	50,000	8,329 (1)	41,671
Capital outlay	16,274,600	16,274,600	6,230,394 (1)	10,044,206
Operating contingency	2,651,534	2,651,534	- (1)	2,651,534
Total expenditures	<u>18,976,134</u>	<u>18,976,134</u>	<u>6,238,723</u>	<u>12,737,411</u>
Excess (deficiency) of revenues over expenditures	<u>(12,018,134)</u>	<u>(12,018,134)</u>	<u>1,679,410</u>	<u>13,697,544</u>
<b>Other Financing Uses</b>				
Transfers out	(575,000)	(575,000)	(375,114) (1)	199,886
Total other financing uses	<u>(575,000)</u>	<u>(575,000)</u>	<u>(375,114)</u>	<u>199,886</u>
Net change in fund balance	(12,593,134)	(12,593,134)	1,304,296	13,897,430
Fund balances, July 1, 2020	<u>12,593,134</u>	<u>12,593,134</u>	<u>14,084,912</u>	<u>1,491,778</u>
Fund balances, June 30, 2021	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 15,389,208</u>	<u>\$ 15,389,208</u>

(1) Appropriation Level

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of the Proportionate Share of the Net Pension Liability (Asset) Last Eight Fiscal Years\*

Year Ended June 30,	Proportion of the net pension liability (asset)	Proportionate share of the net pension liability (asset)	Covered payroll	Proportionate share of the net pension liability (asset) as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability (asset)
2021	0.05180%	\$ 11,304,339	\$ 9,869,816	114.53%	75.80%
2020	0.05731%	\$ 9,913,344	\$ 9,803,437	101.12%	80.20%
2019	0.05536%	\$ 8,386,234	\$ 8,985,951	93.33%	82.07%
2018	0.04996%	\$ 6,735,247	\$ 8,132,587	82.82%	83.12%
2017	0.05296%	\$ 7,950,751	\$ 8,161,184	97.42%	80.53%
2016	0.05433%	\$ 3,119,344	\$ 7,132,955	43.73%	91.90%
2015	0.05032%	\$ (1,140,713)	\$ 6,929,756	-16.46%	103.60%
2014	0.05032%	\$ 2,568,133	\$ 5,832,411	44.03%	91.97%

The amounts presented for each fiscal year were actuarially determined at December 31 and rolled forward to the measurement date. Because of this, covered payroll are the amounts paid in the prior year, and are off by one year from covered payroll amounts in the Schedule of Employer Contributions. The net pension asset or liability determination is one year old; it was determined as of the measurement date.

\* This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of Employer Pension Contributions Last Eight Fiscal Years\*

Year Ended June 30,	Statutorily required contribution	Contributions in relation to the statutorily required contribution	Contribution deficiency (excess)	District's covered payroll	Contributions as a percent of covered payroll
2021	\$ 1,338,328	\$ 1,338,328	\$ -	\$ 9,395,170	14.24%
2020	\$ 1,389,871	\$ 1,389,871	\$ -	\$ 9,869,816	14.08%
2019	\$ 1,070,326	\$ 1,070,326	\$ -	\$ 9,803,437	10.92%
2018	\$ 982,675	\$ 982,675	\$ -	\$ 8,985,951	10.94%
2017	\$ 681,954	\$ 681,954	\$ -	\$ 8,132,587	8.39%
2016	\$ 639,809	\$ 639,809	\$ -	\$ 8,161,184	7.84%
2015	\$ 480,381	\$ 480,381	\$ -	\$ 7,132,955	6.73%
2014	\$ 430,877	\$ 430,877	\$ -	\$ 6,929,756	6.22%

The amounts presented for each fiscal year were actuarially determined at December 31 and rolled forward to the measurement date.

\* This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of the Proportionate Share of the Net OPEB Liability (Asset) - RHIA Last Five Fiscal Years\*

	(a)	(b)	(c)	(b/c)	
Year Ended June 30,	Proportion of the net OPEB liability (asset)	Proportionate share of the net OPEB liability (asset)	District's covered- employee payroll	Proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability (asset)
2021	0.06566%	\$ (133,799)	\$ 9,869,816	-1.36%	150.10%
2020	0.08135%	\$ (157,188)	\$ 9,803,437	-1.60%	144.40%
2019	0.07786%	\$ (86,913)	\$ 8,985,951	-0.97%	123.99%
2018	0.07515%	\$ (31,361)	\$ 8,132,587	-0.39%	108.90%
2017	0.07424%	\$ 20,161	\$ 8,161,184	0.25%	94.20%

The amounts presented for each fiscal year were actuarially determined at December 31 and rolled forward to the measurement date. Because of this, covered payroll are the amounts paid in the prior year, and are off by one year from covered payroll amounts in the Schedule of Employer Contributions. The net OPEB asset or liability determination is one year old; it was determined as of the measurement date.

\* This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.



# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of Employer OPEB Contributions - RHIA Last Five Fiscal Years\*

Year Ended June 30,	(a)  Statutorily required contribution	(b)  Contributions in relation to the statutorily required contribution	(a-b)  Contribution deficiency (excess)	(c)  District's covered- employee payroll	(b/c)  Contributions as a percent of covered- employee payroll
2021	\$ 4,176	\$ 4,176	\$ -	\$ 9,395,170	0.04%
2020	\$ 40,360	\$ 40,360	\$ -	\$ 9,869,816	0.41%
2019	\$ 37,371	\$ 37,371	\$ -	\$ 9,803,437	0.38%
2018	\$ 37,411	\$ 37,411	\$ -	\$ 8,985,951	0.42%
2017	\$ 33,103	\$ 33,103	\$ -	\$ 8,132,587	0.41%

The amounts presented for each fiscal year were actuarially determined at December 31 and rolled forward to the measurement date.

\* This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of Changes in Total OPEB Liability Health Insurance Continuation Plan Last Five Fiscal Years\*

Category	2021	2020	2019	2018	2017
Changes for the year:					
Service cost	\$ 28,909	\$ 25,798	\$ 38,519	\$ 40,805	N/A
Interest on total OPEB liability	13,083	12,652	16,178	12,516	N/A
Effect of economic/demographic gains or (losses)	(8,175)	-	(43,839)	-	N/A
Effect of assumption changes or inputs	25,829	11,018	(118,356)	(29,974)	N/A
Benefit payments	(8,251)	(3,217)	(6,283)	(10,347)	N/A
Net change in total OPEB liability	51,395	46,251	(113,781)	13,000	N/A
Total OPEB liability, beginning	348,977	302,726	416,507	403,507	N/A
Total OPEB liability, ending	<u>\$ 400,372</u>	<u>\$ 348,977</u>	<u>\$ 302,726</u>	<u>\$ 416,507</u>	<u>\$ 403,507</u>
Covered payroll	\$ 7,685,581	\$ 7,611,161	\$ 7,237,082	\$ 6,668,795	\$ 6,140,905
Total OPEB liability as a % of covered payroll	5.21%	4.59%	4.18%	6.25%	6.57%

\* This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

Required Supplementary Information includes schedules related to the district's net pension and other post-employment (OPEB) liabilities, assets, and contributions. It also includes budgetary comparisons for the General Fund and the System Development Charges Special Revenue Fund. The budgetary comparison information for all other funds can be found in Other Supplementary Information which follows this section.

#### **Note 1 – Budgetary Information**

Municipal budgets are adopted on a basis consistent with ORS 294 – Local Budget Law and generally accepted accounting principles (GAAP). The Executive Director is responsible for submitting a proposed budget to the Budget Committee comprised of the Board of Directors and an equal number of citizens of the district. The district is required to prepare a budget for each fund that is balanced in accordance with ORS. Each fund is budgeted on the modified accrual basis of accounting. The Budget Committee conducts public hearings for the purpose of obtaining citizens' comments, and then approves a budget and submits it to the board for final adoption. The approved expenditures for each fund may not be increased by more than 10% by the board without returning to the Budget Committee for a second approval. After the board adopts the budget and certifies the total ad valorem taxes to be levied, no additional tax levy may be made for that budget period.

The board legally adopts the budget by resolution before July 1. The resolution establishes appropriations for each fund and sets the level by which expenditures and other uses cannot legally exceed appropriations. For all funds, the levels of budgetary control are by organizational unit or program and then by the object classifications of debt service, capital outlay, transfers and operating contingency that cannot reasonably be allocated to one particular unit or program. Appropriations lapse at the end of the fiscal year for goods or services not yet received. The board may modify the budget by transferring appropriations between levels of control and by adopting supplemental budgets. Unexpected additional resources may be added to the budget through the use of a supplemental budget. Some supplemental budgets require hearings before the public, publications in newspapers and approval by the Board. All appropriations terminate on June 30.

## **OTHER SUPPLEMENTARY INFORMATION**

Major and Nonmajor Governmental Funds

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual General Obligation Bond Debt Service Fund For the Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Property taxes	\$ 1,745,091	\$ 1,745,091	\$ 2,022,350	\$ 277,259
Investment earnings	25,000	25,000	7,454	(17,546)
Total revenues	<u>1,770,091</u>	<u>1,770,091</u>	<u>2,029,804</u>	<u>259,713</u>
<b>Expenditures</b>				
Debt service				
Principal	1,155,000	1,155,000	1,155,000	-
Interest	818,382	818,382	818,381	1
Total expenditures	<u>1,973,382</u>	<u>1,973,382</u>	<u>1,973,381</u> (1)	<u>1</u>
Net change in fund balance	(203,291)	(203,291)	56,423	259,714
Fund balances, July 1, 2020	<u>203,291</u>	<u>203,291</u>	<u>208,288</u>	<u>4,997</u>
Fund balances, June 30, 2021	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 264,711</u>	<u>\$ 264,711</u>

(1) Appropriation Level

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual Facility Reserve Capital Projects Fund For the Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Grants	\$ 750,000	\$ 750,000	\$ -	\$ (750,000)
Investment earnings	250,000	250,000	81,112	(168,888)
Contributions	167,450	167,450	167,671	221
Miscellaneous	-	-	17,536	17,536
Total revenues	<u>1,167,450</u>	<u>1,167,450</u>	<u>266,319</u>	<u>(901,131)</u>
<b>Expenditures</b>				
Capital outlay	11,098,950	11,098,950	6,804,613 (1)	4,294,337
Operating contingency	1,729,887	1,729,887	- (1)	1,729,887
Reserves	-	-	-	-
Total expenditures	<u>12,828,837</u>	<u>12,828,837</u>	<u>6,804,613</u>	<u>6,024,224</u>
Excess (deficiency) of revenues over expenditures	<u>(11,661,387)</u>	<u>(11,661,387)</u>	<u>(6,538,294)</u>	<u>5,123,093</u>
<b>Other Financing Sources</b>				
Transfers in	<u>4,970,000</u>	<u>4,970,000</u>	<u>4,970,000</u>	<u>-</u>
Total other financing sources	<u>4,970,000</u>	<u>4,970,000</u>	<u>4,970,000</u>	<u>-</u>
Net change in fund balance	(6,691,387)	(6,691,387)	(1,568,294)	5,123,093
Fund balances, July 1, 2020	<u>11,961,387</u>	<u>11,961,387</u>	<u>12,874,180</u>	<u>912,793</u>
Fund balances, June 30, 2021	<u>\$ 5,270,000</u>	<u>\$ 5,270,000</u>	<u>\$ 11,305,886</u>	<u>\$ 6,035,886</u>

(1) Appropriation Level

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Combining Balance Sheet Nonmajor Governmental Funds June 30, 2021

	Facility Rental	Equipment Reserve	Total
<b>Assets</b>			
Pooled cash and investments	\$ 1,384,178	\$ 726,601	\$ 2,110,779
Accounts receivable	23,610	-	23,610
Prepaid items	-	-	-
Total assets	<u>\$ 1,407,788</u>	<u>\$ 726,601</u>	<u>\$ 2,134,389</u>
<b>Liabilities</b>			
Accounts payable	\$ 3,267	\$ 11,749	\$ 15,016
Deposits payable	62,771	-	62,771
Unearned revenue	97,862	-	97,862
Total liabilities	<u>163,900</u>	<u>11,749</u>	<u>175,649</u>
<b>Fund balances</b>			
Committed to:			
Facility rental activities	1,243,888	-	1,243,888
Capital equipment	-	714,852	714,852
Total fund balances	<u>1,243,888</u>	<u>714,852</u>	<u>1,958,740</u>
Total liabilities and fund balances	<u>\$ 1,407,788</u>	<u>\$ 726,601</u>	<u>\$ 2,134,389</u>

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances

### Nonmajor Governmental Funds

June 30, 2021

	Facility Rental	Equipment Reserve	Total
<b>Revenues</b>			
Charges for services	\$ 170,096	\$ -	\$ 170,096
Investment earnings	10,174	4,398	14,572
Miscellaneous	-	4,850	4,850
Total revenues	<u>180,270</u>	<u>9,248</u>	<u>189,518</u>
<b>Expenditures</b>			
Current:			
Facility rental program	207,881	-	207,881
Capital outlay	-	160,435	160,435
Total expenditures	<u>207,881</u>	<u>160,435</u>	<u>368,316</u>
Excess (deficiency) of revenues over expenditures	<u>(27,611)</u>	<u>(151,187)</u>	<u>(178,798)</u>
<b>Other Financing Sources</b>			
Sale of capital assets	-	11,000	11,000
Transfers in	-	250,000	250,000
Total other financing sources	<u>-</u>	<u>261,000</u>	<u>261,000</u>
Net change in fund balances	(27,611)	109,813	82,202
Fund balances, July 1, 2020	<u>1,271,499</u>	<u>605,039</u>	<u>1,876,538</u>
Fund balances, June 30, 2021	<u>\$ 1,243,888</u>	<u>\$ 714,852</u>	<u>\$ 1,958,740</u>



# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Facility Rental Special Revenue Fund For the Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Charges for services	\$ 568,185	\$ 568,185	\$ 170,096	\$ (398,089)
Investment earnings	33,000	33,000	10,174	(22,826)
Total revenues	601,185	601,185	180,270	(420,915)
<b>Expenditures</b>				
Current:				
Facility rental program	600,450	600,450	207,881 (1)	392,569
Operating contingency	1,259,944	1,259,944	- (1)	1,259,944
Total expenditures	1,860,394	1,860,394	207,881	1,652,513
Net change in fund balance	(1,259,209)	(1,259,209)	(27,611)	1,231,598
Fund balances, July 1, 2020	1,259,209	1,259,209	1,271,499	12,290
Fund balances, June 30, 2021	\$ -	\$ -	\$ 1,243,888	\$ 1,243,888

(1) Appropriation Level

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Equipment Reserve Capital Projects Fund For the Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Investment earnings	\$ 7,000	\$ 7,000	\$ 4,398	\$ (2,602)
Miscellaneous	-	-	4,850	4,850
Total revenues	7,000	7,000	9,248	2,248
<b>Expenditures</b>				
Capital outlay	423,500	423,500	160,435 (1)	263,065
Reserves	437,043	437,043	-	437,043
Total expenditures	860,543	860,543	160,435	700,108
Excess (deficiency) of revenues over expenditures	(853,543)	(853,543)	(151,187)	702,356
<b>Other Financing Sources</b>				
Sale of capital assets	13,500	13,500	11,000	(2,500)
Transfers in	250,000	250,000	250,000	-
Total other financing sources	263,500	263,500	261,000	(2,500)
Net change in fund balance	(590,043)	(590,043)	109,813	699,856
Fund balances, July 1, 2020	590,043	590,043	605,039	14,996
Fund balances, June 30, 2021	\$ -	\$ -	\$ 714,852	\$ 714,852

(1) Appropriation Level

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## **OTHER FINANCIAL SCHEDULES**

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Schedule of Property Tax Transactions For the Year Ended June 30, 2021

<b>Tax Year</b>	<b>Property Taxes Receivable July 1, 2020</b>	<b>Levy as Extended by Assessor</b>	<b>Adjustments, Interest and Discounts</b>	<b>Cash Collections</b>	<b>Property Taxes Receivable June 30, 2021</b>
2019-20	\$ -	\$ 21,884,244	\$ (595,234)	\$ (21,080,230)	\$ 208,780
2018-19	262,869	-	8,273	(184,357)	86,785
2017-18	101,901	-	6,678	(64,385)	44,193
2016-17	55,538	-	7,612	(48,031)	15,119
2015-16	19,692	-	3,625	(20,013)	3,304
2014-15	2,022	-	639	(3,113)	(451)
2013-14	3,490	-	648	(2,677)	1,462
2012-13	859	-	62	(224)	696
2011-12	512	-	35	(124)	424
2010-11	488	-	23	(79)	433
Prior	3,438	-	327	(782)	2,982
	<u>\$ 450,810</u>	<u>\$ 21,884,244</u>	<u>\$ (567,313)</u>	<u>\$ (21,404,015)</u>	<u>\$ 363,727</u>

Reconciliation to revenues:

Collections	\$ 21,404,015
Baja credit	(38,198)
Change in property tax receivable	(60,665)
Change in deferred property taxes	<u>76,951</u>

Total Property Tax Revenues \$ 21,382,103

	<b>Revenues</b>	<b>Property Taxes Receivable</b>
Summary by fund:		
General Fund	\$ 19,359,752	\$ 421,993
General Obligation Bonds Debt Service Fund	<u>2,022,350</u>	<u>44,132</u>
Totals	<u>\$ 21,382,103</u>	<u>\$ 466,125</u>

A summary of the General Fund tax levies and collections during the past three years is as follows:

	<b>2020-21</b>	<b>2019-20</b>	<b>2018-19</b>
Current year's levy	\$ 19,815,061	\$ 18,801,072	\$ 17,837,077
Collections on current year's levy	19,179,719	18,147,945	17,186,546
Percentage of collection	96.8%	96.5%	96.4%
Percentage of current year's levy uncollected at end of year	1.0%	1.3%	1.3%

A summary of the General Obligation Bonds Debt Service tax levies and collections during the past three years is as follows:

	<b>2020-21</b>	<b>2019-20</b>	<b>2018-19</b>
Current year's levy	\$ 2,069,183	\$ 1,965,142	\$ 1,935,024
Collections on current year's levy	2,002,910	1,897,047	1,864,540
Percentage of collection	96.8%	96.5%	96.4%
Percentage of current year's levy uncollected at end of year	1.0%	1.3%	1.3%

BEND METRO PARK AND RECREATION DISTRICT, OREGON

**Schedule of Future Debt Service Requirements  
General Obligation Bonds**

For the Year Ended June 30, 2021

Year Ending June 30	<u>Primary Government</u>	
	Principal	Interest
2022	1,225,000	783,732
2023	1,315,000	734,731
2024	1,410,000	682,131
2025	1,510,000	625,731
2026	1,610,000	565,332
2027	1,725,000	492,881
2028	1,840,000	423,881
2029	1,960,000	350,281
2030	2,065,000	291,482
2031	2,175,000	226,950
2032	2,295,000	156,263
2033	2,420,000	81,675
	<u>\$ 21,550,000</u>	<u>\$ 5,415,070</u>

BEND METRO PARK AND RECREATION DISTRICT, OREGON

**Schedule of Future Debt Service Requirements**  
**Loan Payable**

For the Year Ended June 30, 2021

Year Ending June 30	Primary Government	
	Principal	Interest
2022	460,083	47,760
2023	471,812	36,238
2024	482,661	24,489
2025	492,540	12,335
	<u>\$ 1,907,096</u>	<u>\$ 120,822</u>

## **STATISTICAL SECTION**





Teen Volunteers at the Annual River Clean-up Event

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## **Statistical Section Contents** For the Year Ended June 30, 2021

This part of the district's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the district's overall financial health.

### **Financial Trends (pages 88-95)**

These schedules contain trend information to help the reader understand how the district's financial performance and well-being have changed over time.

### **Revenue Capacity (pages 96-99)**

These schedules contain information to help the reader assess the district's most significant local revenue source, the property tax.

### **Debt Capacity (pages 100-103)**

These schedules present information to help the reader assess the affordability of the district's current levels of outstanding debt and the district's ability to issue additional debt in the future.

### **Demographic and Economic Information\* (pages 104-105)**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the district's financial activities take place.

### **Operating Information (pages 106-108)**

These schedules contain service and infrastructure data to help the reader understand how the information in the district's financial report relates to the services the district provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the published annual financial reports for the relevant year. The district implemented GASB Statement No. 65 in fiscal year 2013; schedules containing information for years prior to fiscal year 2013 have not been restated in accordance with GASB Statement No. 65, unless otherwise stated.

\*The information used to prepare our Demographic and Economic Information is based upon data published for the city of Bend, which closely reflects the district's boundaries. The district's boundary is approximately 42 square miles and the city of Bend's is 32.50 square miles within the district's boundary. The roughly 10 square mile difference is primarily made up of low-density residential development and park land. No separate data is maintained by other parties for the district's boundary.

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Net Position Last Ten Fiscal Years (accrual basis of accounting)

	June 30,				
	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
Governmental activities					
Net Investment in capital assets	\$ 74,237,520	\$ 74,747,514	\$ 78,127,746	\$ 84,459,477	\$ 88,500,022
Restricted	3,840,510	5,402,886	6,956,991	9,002,872	16,362,379
Unrestricted	5,953,024	8,260,838	11,028,891	11,246,749	10,647,984
<b>Total Governmental Activities Net Position</b>	<b>\$ 84,031,054</b>	<b>\$ 88,411,238</b>	<b>\$ 96,113,628</b>	<b>\$ 104,709,098</b>	<b>\$ 115,510,385</b>

(continued)

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## **Net Position, continued** Last Ten Fiscal Years *(accrual basis of accounting)*

	June 30,				
	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Governmental activities					
Net Investment in capital assets	\$ 93,928,105	\$ 98,109,854	\$ 101,556,879	\$ 119,324,819	\$ 129,100,570
Restricted	20,110,007	20,170,539	24,413,983	14,293,200	15,653,919
Unrestricted	12,969,097	17,736,720	19,143,810	20,961,893	15,569,105
<b>Total Governmental Activities Net Position</b>	<b>\$ 127,007,209</b>	<b>\$ 136,017,113</b>	<b>\$ 145,114,672</b>	<b>\$ 154,579,912</b>	<b>\$ 160,323,594</b>

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year Ended June 30,				
	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
<b>Expenses</b>					
Governmental activities					
General government	\$ 2,300,028	\$ 2,598,957	\$ 2,669,407	\$ 2,771,181	\$ 3,545,037
Planning and development	630,029	222,323	661,638	538,205	1,146,682
Facility Rental	151,516	168,731	205,579	176,509	207,824
Park Services	5,474,235	6,475,498	6,519,040	6,522,644	8,301,736
Recreation Services	6,456,422	6,687,359	6,989,230	6,603,770	9,892,216
Interest on long-term debt	235,911	289,948	1,177,051	1,106,175	1,052,875
<b>Total Governmental Activities Expenses</b>	<b>\$ 15,248,141</b>	<b>\$ 16,442,816</b>	<b>\$ 18,221,945</b>	<b>\$ 17,718,484</b>	<b>\$ 24,146,370</b>
<b>Program Revenues</b>					
Governmental activities					
Charges for services:					
General government	\$ 45,098	\$ 88,439	\$ 101,034	\$ 35,594	\$ 35,252
Planning and development	1,460,267	3,276,002	4,932,741	5,427,787	10,951,017
Facility Rental	173,682	219,079	245,793	265,622	324,456
Park Services	-	-	-	8,048	-
Recreation Services	4,373,218	4,715,539	5,009,488	5,292,305	6,560,722
Operating grants and contributions	88,851	90,518	88,817	50,151	59,542
Capital grants and contributions	20,000	283,064	664,908	1,441,960	384,646
<b>Total Governmental Activities Program Revenues</b>	<b>\$ 6,161,116</b>	<b>\$ 8,672,641</b>	<b>\$ 11,042,781</b>	<b>\$ 12,521,467</b>	<b>\$ 18,315,635</b>
<b>Net (Expense)/Revenue</b>	<b>\$ (9,087,025)</b>	<b>\$ (7,770,175)</b>	<b>\$ (7,179,164)</b>	<b>\$ (5,197,017)</b>	<b>\$ (5,830,735)</b>
<b>General Revenues and Other Changes in Net Position</b>					
Governmental activities					
Property taxes, levied for general purposes	\$ 11,911,448	\$ 12,084,317	\$ 12,780,676	\$ 13,574,247	\$ 14,504,627
Property taxes, levied for bonded debt	-	-	1,806,545	1,821,101	1,722,094
Investment earnings	49,761	82,350	224,954	206,154	217,531
Gain on disposition of capital assets	8,700	10,550	12,745	66,690	27,200
Other revenues	74,120	53,926	56,636	261,552	160,570
<b>Total Governmental Revenues and Other Changes in Net Position</b>	<b>\$ 12,044,029</b>	<b>\$ 12,231,143</b>	<b>\$ 14,881,556</b>	<b>\$ 15,929,744</b>	<b>\$ 16,632,022</b>
<b>Change in Net Position</b>	<b>\$ 2,957,004</b>	<b>\$ 4,460,968</b>	<b>\$ 7,702,392</b>	<b>\$ 10,732,727</b>	<b>\$ 10,801,287</b>

(continued)

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Changes in Net Position, continued Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year Ended June 30,				
	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
<b><u>Expenses</u></b>					
Governmental activities					
General government	\$ 3,568,574	\$ 3,693,841	\$ 3,971,195	\$ 5,228,750	\$ 4,094,249
Planning and development	1,042,662	967,102	1,955,340	659,286	1,124,711
Facility Rental	232,998	188,870	203,359	184,989	223,247
Park Services	8,328,614	9,351,964	9,813,318	9,753,339	11,409,176
Recreation Services	9,609,321	9,907,436	10,484,206	9,985,701	10,744,202
Interest on long-term debt	947,724	918,954	879,855	838,752	795,103
<b>Total Governmental Activities Expenses</b>	<b>\$ 23,729,893</b>	<b>\$ 25,028,166</b>	<b>\$ 27,307,273</b>	<b>\$ 26,650,817</b>	<b>\$ 28,390,688</b>
<b><u>Program Revenues</u></b>					
Governmental activities					
Charges for services:					
General government	\$ 36,770	\$ -	\$ -	\$ -	\$ -
Planning and development	9,863,588	6,411,052	7,465,749	7,600,115	7,792,806
Facility Rental	329,630	417,356	449,599	293,311	170,096
Park Services	-	-	-	44,760	-
Recreation Services	7,000,166	7,508,219	7,551,532	5,971,415	3,805,155
Operating grants and contributions	87,017	214,374	205,750	445,575	506,061
Capital grants and contributions	156,953	420,367	108,492	107,972	167,670
<b>Total Governmental Activities Program Revenues</b>	<b>\$ 17,474,124</b>	<b>\$ 14,971,368</b>	<b>\$ 15,781,122</b>	<b>\$ 14,463,148</b>	<b>\$ 12,441,788</b>
<b>Net (Expense)/Revenue</b>	<b>\$ (6,255,769)</b>	<b>\$ (10,056,799)</b>	<b>\$ (11,526,151)</b>	<b>\$ (12,187,669)</b>	<b>\$ (15,948,900)</b>
<b><u>General Revenues and Other Changes in Net Position</u></b>					
Governmental activities					
Property taxes, levied for general purposes	\$ 15,209,963	\$ 16,279,389	\$ 17,322,605	\$ 18,608,734	\$ 19,290,608
Property taxes, levied for bonded debt	1,813,541	1,853,253	1,879,260	1,946,151	2,014,542
Investment earnings	430,504	747,949	1,290,909	1,016,616	314,853
Gain on disposition of capital assets	-	-	-	-	11,000
Other revenues	240,750	186,111	130,936	81,408	61,579
<b>Total Governmental Revenues and Other Changes in Net Position</b>	<b>\$ 17,694,758</b>	<b>\$ 19,066,702</b>	<b>\$ 20,623,710</b>	<b>\$ 21,652,909</b>	<b>\$ 21,692,582</b>
<b>Change in Net Position</b>	<b>\$ 11,438,989</b>	<b>\$ 9,009,904</b>	<b>\$ 9,097,559</b>	<b>\$ 9,465,240</b>	<b>\$ 5,743,682</b>

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Fund Balances Last Ten Fiscal Years (modified accrual basis of accounting)

	June 30,				
	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
General Fund					
Nonspendable	\$ 87,484	\$ 96,271	\$ 78,066	\$ 207,491	\$ 93,576
Assigned	1,000,000	1,000,000	1,500,000	1,500,000	1,500,000
Unassigned	2,238,567	3,454,665	3,307,120	3,827,477	3,772,214
<b>Total General Fund</b>	<b>\$ 3,326,051</b>	<b>\$ 4,550,936</b>	<b>\$ 4,885,186</b>	<b>\$ 5,534,968</b>	<b>\$ 5,365,790</b>
All Other Governmental Funds					
Reserved/Nonspendable	\$ -	\$ 409	\$ 30,000	\$ 37,500	\$ 30,000
Restricted, reported in:					
Special revenue funds	3,840,510	34,206,769	30,621,485	14,826,801	16,867,173
Debt service funds	-	-	59,482	138,722	107,793
<b>Total Restricted</b>	<b>3,840,510</b>	<b>34,206,769</b>	<b>30,680,967</b>	<b>14,965,523</b>	<b>16,974,966</b>
Committed, reported in:					
Special revenue funds	834,642	598,842	403,689	481,601	628,271
Capital projects funds	2,224,931	3,709,465	6,450,570	8,202,927	9,725,059
<b>Total Committed</b>	<b>3,059,573</b>	<b>4,308,307</b>	<b>6,854,259</b>	<b>8,684,528</b>	<b>10,353,330</b>
<b>Total All Other Governmental Funds</b>	<b>\$ 6,900,083</b>	<b>\$ 38,515,485</b>	<b>\$ 37,565,226</b>	<b>\$ 23,687,551</b>	<b>\$ 27,358,296</b>

1) In accordance with GASB 54, beginning in 2011 new classifications of fund balance for governmental funds are reported that comprise a hierarchy based primarily on the extent to which the government is found to honor constraints on the specific purposes for which amounts in those funds can be spent.

(continued)

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Fund Balances, continued Last Ten Fiscal Years (modified accrual basis of accounting)

	June 30,				
	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
General Fund					
Nonspendable	\$ 110,222	\$ 114,379	\$ 155,050	\$ 172,042	\$ 190,004
Assigned	2,000,000	4,062,675	3,401,720	6,025,892	5,859,045
Unassigned	3,139,312	2,264,727	3,034,338	2,534,015	2,744,591
<b>Total General Fund</b>	<b>\$ 5,249,534</b>	<b>\$ 6,441,781</b>	<b>\$ 6,591,108</b>	<b>\$ 8,731,949</b>	<b>\$ 8,793,640</b>
All Other Governmental Funds					
Reserved/Nonspendable	\$ 30,000	\$ -	\$ -	\$ 172,993	\$ -
Restricted, reported in:					
Special revenue funds	19,996,753	20,043,666	24,264,962	14,084,912	15,389,208
Debt service funds	113,254	126,873	149,021	208,288	264,711
<b>Total Restricted</b>	<b>20,110,007</b>	<b>20,170,539</b>	<b>24,413,983</b>	<b>14,293,200</b>	<b>15,653,919</b>
Committed, reported in:					
Special revenue funds	767,580	1,017,128	1,167,560	1,271,499	1,243,888
Capital projects funds	12,555,744	15,033,974	15,451,143	13,306,227	12,020,738
<b>Total Committed</b>	<b>13,323,324</b>	<b>16,051,102</b>	<b>16,618,703</b>	<b>14,577,726</b>	<b>13,264,626</b>
<b>Total All Other Governmental Funds</b>	<b>\$ 33,463,331</b>	<b>\$ 36,221,641</b>	<b>\$ 41,032,686</b>	<b>\$ 29,043,919</b>	<b>\$ 28,918,545</b>

1) In accordance with GASB 54, beginning in 2011 new classifications of fund balance for governmental funds are reported that comprise a hierarchy based primarily on the extent to which the government is found to honor constraints on the specific purposes for which amounts in those funds can be spent.

Totals may not add due to rounding



# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Changes in Fund Balances Last Ten Fiscal Years (modified accrual basis of accounting)

	Fiscal Year Ended June 30,				
	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
<b><u>Revenues</u></b>					
Property Taxes	\$ 11,958,162	\$ 12,293,207	\$ 14,666,894	\$ 15,450,783	\$ 16,239,950
Charges for services	4,611,791	5,023,056	5,356,315	5,593,521	6,920,430
System development fees	1,460,267	3,276,002	4,824,247	5,305,916	10,951,017
Contributions	88,851	135,274	401,067	1,359,424	82,111
Grants	20,000	238,308	47,186	132,687	362,077
Sponsorships	-	-	-	-	-
Intergovernmental	-	-	-	-	-
Investment earnings	49,761	82,349	224,952	206,154	217,531
Reimbursement for interfund services	18,454	30,120	108,494	129,919	102,498
Miscellaneous	54,327	53,926	56,636	261,552	160,570
<b>Total Revenue</b>	<b>\$ 18,261,613</b>	<b>\$ 21,132,242</b>	<b>\$ 25,685,791</b>	<b>\$ 28,439,956</b>	<b>\$ 35,036,184</b>
<b><u>Expenditures</u></b>					
Personnel services	\$ 8,711,179	\$ 9,100,512	\$ 10,114,224	\$ 10,994,835	\$ 12,433,135
Materials and services	3,930,158	4,577,809	4,293,628	4,533,869	4,934,159
Administration and administrative services	-	-	-	-	-
Community relations	-	-	-	-	-
Facility rental program	-	-	-	-	-
Park services	-	-	-	-	-
Recreation services	-	-	-	-	-
Strategic planning and design	-	-	-	-	-
PERS special payment	-	-	-	-	-
Debt service					
Principal	305,000	315,000	1,095,000	1,128,147	1,210,051
Interest	236,883	224,682	1,163,419	1,116,967	1,055,012
Capital Outlay	4,184,342	4,935,375	9,750,540	23,963,996	11,929,460
<b>Total Expenditures</b>	<b>\$ 17,367,562</b>	<b>\$ 19,153,378</b>	<b>\$ 26,416,811</b>	<b>\$ 41,737,814</b>	<b>\$ 31,561,817</b>
<b>Excess of revenues over (under) expenditures</b>	<b>\$ 894,051</b>	<b>\$ 1,978,864</b>	<b>\$ (731,020)</b>	<b>\$ (13,297,858)</b>	<b>\$ 3,474,367</b>
<b><u>Other Financing Sources (Uses)</u></b>					
Sales of capital assets	\$ 8,700	\$ 11,850	\$ 115,010	\$ 69,965	\$ 27,200
Transfers in	6,081,767	4,238,613	5,203,419	3,884,714	5,985,235
Transfers out	(6,081,767)	(4,238,613)	(5,203,419)	(3,884,714)	(5,985,235)
Bonds issued	-	29,000,000	-	-	-
Premium on bonds issued	-	1,849,573	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>\$ 8,700</b>	<b>\$ 30,861,423</b>	<b>\$ 115,010</b>	<b>\$ 69,965</b>	<b>\$ 27,200</b>
<b>Net Change in Fund Balances</b>	<b>\$ 902,751</b>	<b>\$ 32,840,287</b>	<b>\$ (616,010)</b>	<b>\$ (13,227,893)</b>	<b>\$ 3,501,567</b>
Debt Service as a percentage of noncapital expenses	4.11%	3.80%	13.55%	12.63%	11.54%

(continued)

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Changes in Fund Balances, continued Last Ten Fiscal Years (modified accrual basis of accounting)

	Fiscal Year Ended June 30,				
	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
<b>Revenues</b>					
Property Taxes	\$ 16,960,463	\$ 18,154,301	\$ 19,211,321	\$ 20,536,746	\$ 21,382,102
Charges for services	7,366,566	7,925,575	8,001,131	6,309,486	3,975,615
System development fees	9,863,589	6,411,052	7,465,749	7,600,115	7,792,806
Contributions	60,725	33,752	20,000	23,811	190,555
Grants	183,245	366,665	38,492	115,812	7,089
Sponsorships	-	116,682	84,485	44,490	30,724
Intergovernmental	-	117,642	101,265	369,435	445,000
Investment earnings	430,504	747,949	1,290,909	1,016,616	314,853
Reimbursement for interfund services	105,889	136,072	44,542	154,501	149,762
Miscellaneous	234,871	142,178	130,936	81,408	61,579
<b>Total Revenue</b>	<b>\$ 35,205,852</b>	<b>\$ 34,151,867</b>	<b>\$ 36,388,830</b>	<b>\$ 36,252,420</b>	<b>\$ 34,350,085</b>
<b>Expenditures</b>					
Personnel services	\$ 12,863,494	\$ 14,063,002	\$ -	\$ -	\$ -
Materials and services	5,153,160	5,291,275	-	-	-
Director's office and administrative services	-	-	2,690,964	2,616,049	2,819,080
Community relations	-	-	728,391	745,628	615,216
Facility rental program	-	-	197,818	177,893	207,881
Park services	-	-	6,419,769	6,542,213	6,448,993
Recreation services	-	-	9,198,423	9,215,857	7,338,107
Strategic planning and design	-	-	1,266,434	1,285,458	1,311,791
System development charges	-	-	-	-	8,329
PERS special payment	-	-	-	1,500,000	-
Debt service					
Principal	1,291,049	1,366,047	1,440,489	1,514,153	1,602,579
Interest	1,028,516	1,000,647	961,727	920,813	877,349
Capital Outlay	9,027,403	8,524,273	8,532,243	21,592,782	13,195,442
<b>Total Expenditures</b>	<b>\$ 29,363,622</b>	<b>\$ 30,245,243</b>	<b>\$ 31,436,258</b>	<b>\$ 46,110,847</b>	<b>\$ 34,424,767</b>
<b>Excess of revenues over (under) expenditures</b>	<b>\$ 5,842,230</b>	<b>\$ 3,906,624</b>	<b>\$ 4,952,572</b>	<b>\$ (9,858,427)</b>	<b>\$ (74,682)</b>
<b>Other Financing Sources (Uses)</b>					
Sales of capital assets	\$ 5,879	\$ 43,933	\$ 7,800	\$ 10,500	\$ 11,000
Transfers in	5,899,641	4,217,821	5,535,000	1,754,616	5,595,114
Transfers out	(5,899,641)	(4,217,821)	(5,535,000)	(1,754,616)	(5,595,114)
Bonds issued	-	-	-	-	-
Premium on bonds issued	-	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>\$ 5,879</b>	<b>\$ 43,933</b>	<b>\$ 7,800</b>	<b>\$ 10,500</b>	<b>\$ 11,000</b>
<b>Net Change in Fund Balances</b>	<b>\$ 5,848,109</b>	<b>\$ 3,950,557</b>	<b>\$ 4,960,372</b>	<b>\$ (9,847,927)</b>	<b>\$ (63,682)</b>
Debt Service as a percentage of noncapital expenses	11.41%	10.90%	10.49%	9.93%	11.68%

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Assessed and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (amounts expressed in thousands)

Fiscal Year Ended June 30,	Real Property		Personal Property		Public Utilities		Total		Total Direct Tax Rate	Percent of TAV to RMV
	RMV	TAV	RMV	TAV	RMV	TAV	RMV	TAV		
2012	\$ 9,691,157	\$ 7,970,128	\$ 237,693	\$ 237,668	\$ 168,507	\$ 166,616	\$ 10,097,357	\$ 8,374,412	\$ 1.46	82.94%
2013	9,632,594	8,133,058	234,273	234,268	163,958	162,362	10,030,824	8,529,688	1.46	85.03%
2014	10,470,173	8,589,968	231,174	231,173	173,014	171,399	10,874,361	8,992,539	1.67	82.69%
2015	12,357,186	9,148,218	242,439	242,437	195,885	193,188	12,795,510	9,583,842	1.65	74.90%
2016	14,239,207	9,710,226	253,991	253,981	345,810	339,712	14,839,008	10,303,919	1.63	69.44%
2017	16,069,163	10,266,567	261,567	261,566	259,885	257,203	16,590,615	10,785,336	1.63	65.01%
2018	18,447,755	10,942,076	285,988	285,988	265,075	262,054	18,998,817	11,490,117	1.63	60.48%
2019	20,779,302	11,645,522	303,377	303,377	293,304	288,788	21,375,983	12,237,687	1.62	57.25%
2020	22,726,619	12,396,880	326,515	326,515	295,209	288,789	23,348,343	13,012,184	1.61	55.73%
2021	24,127,032	13,034,031	359,079	359,055	341,544	333,085	24,827,655	13,726,171	1.61	55.29%

RMV - Real Market Value

TAV - Total Assessed Value

Source: Deschutes County Assessor's Office

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Direct and Overlapping Property Tax Rates

Last Ten Fiscal Years

(rate per \$1,000 assessed value)

Fiscal Year Ended June 30,	District Rates			Overlapping Rates							
	Bend Metro Park and Recreation District	General Obligation Rate	Total	City of Bend	Bend Urban Renewal District	Deschutes County	County Library	Education Service District	Central Oregon Community College	Bend La-Pine Administrative School District #1	Total
2012	1.46	-	1.46	3.00	0.23	2.92	0.54	0.10	0.74	6.26	15.25
2013	1.46	-	1.46	3.04	0.12	2.96	0.54	0.10	0.75	6.18	15.15
2014	1.46	0.21	1.67	3.00	0.12	2.84	0.54	0.10	0.74	6.16	15.17
2015	1.46	0.19	1.65	3.19	0.13	2.72	0.54	0.10	0.73	6.20	15.26
2016	1.46	0.17	1.63	3.17	0.13	2.78	0.54	0.10	0.73	6.18	15.27
2017	1.46	0.17	1.63	3.16	0.12	2.77	0.54	0.10	0.74	6.17	15.25
2018	1.46	0.17	1.63	3.15	0.13	2.63	0.54	0.10	0.73	6.62	15.52
2019	1.46	0.16	1.62	3.14	0.14	2.65	0.54	0.10	0.72	6.61	15.53
2020	1.46	0.15	1.61	3.13	0.15	2.65	0.54	0.10	0.72	6.62	15.52
2021	1.46	0.15	1.61	3.12	0.15	2.65	0.55	0.10	0.73	6.61	15.52

Source: Deschutes County Assessor's Office

### Notes:

Property tax rates are for a representative tax code area (1-001) within the District's boundary and include operating and debt service levels.

Deschutes County includes the following: Deschutes County, Countywide Law Enforcement, County Extension/4H, 911 and 911 Local Option 2013

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Principal Taxpayers Current Fiscal Year and Nine Years Ago (amounts expressed in thousands)

Taxpayer	Fiscal Year Ended June 30, 2021			Fiscal Year Ended June 30, 2012		
	Rank	Taxable	Percentage of	Rank	Taxable	Percentage of
		Assessed	Total District		Assessed	Total District
		Value	Value (1)		Value	Value (1)
TDS Baja Broadband (Previously Bend Cable)	1	\$ 74,933	0.55%	8	\$ 23,542	0.28%
Pacificorp (PP&L)	2	62,750	0.46%	1	38,811	0.46%
Touchmark at Mt. Bachelor Village	3	51,549	0.38%	2	34,092	0.41%
Suterra LLC	4	49,322	0.36%	4	31,859	0.38%
CVSC LLC	5	45,755	0.33%	3	32,148	0.38%
Deschutes Brewery Inc	6	46,507	0.34%	5	28,982	0.35%
Cascade Natural Gas Corp	7	42,892	0.31%	-	-	-
BDC/Bend SPE LLC	8	31,320	0.23%	-	-	-
CenturyLink	9	31,845	0.23%	-	-	-
Forum Holdings, LLC	10	30,525	0.22%	9	23,063	0.28%
Qwest Corporation	-	-	-	7	27,226	0.33%
Deschutes Properties LLC	-	-	-	6	27,647	0.33%
West Bend Property Company LLC	-	-	-	10	10,740	0.13%
<b>Total</b>		<b>\$ 467,397</b>	<b>3.41%</b>		<b>\$ 278,110</b>	<b>3.32%</b>

Source: Deschutes County Assessor's Office

Notes: (1) Percent of total net assessed valuation represents percent of taxpayer's net assessed value to the District's total net assessed value of \$13,726,171 for 2021 and \$8,374,411 for 2012.

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Property Tax Levies and Collections Last Ten Fiscal Years

Fiscal Year Ended June 30,	Collected within the Fiscal Year of Levy			Collections in Subsequent Years	Total Collections to Date	
	Total Tax Levy	Amount Collected	Percent of Levy Collected		Amount Collected	Percent of Levy Collected
2012	12,136,549	11,394,352	93.88%	407,741	11,802,093	97.24%
2013	12,416,086	11,733,561	94.50%	305,396	12,038,957	96.96%
2014	14,977,277	14,271,827	95.29%	308,806	14,580,633	97.35%
2015	15,814,457	15,111,157	95.55%	253,919	15,365,076	97.16%
2016	16,773,856	15,963,151	95.17%	200,283	16,163,434	96.36%
2017	17,557,740	16,751,965	95.41%	176,300	16,928,265	96.41%
2018	18,617,391	17,886,988	96.08%	47,630	17,934,618	96.33%
2019	19,772,100	19,234,808	97.28%	65,659	19,300,467	97.61%
2020	20,766,214	20,520,352	98.82%	56,692	20,577,044	99.09%
2021	21,884,244	21,404,015	97.81%	-	21,404,015	97.81%

Source: Deschutes County Assessor's Office

Totals may not add due to rounding

## BEND METRO PARK AND RECREATION DISTRICT, OREGON

### Ratios of Outstanding Debt by Type Last Ten Fiscal Years *(amounts expressed in thousands, except per capita)*

Fiscal Year Ended June 30,	General Obligation Bonds	Full Faith and Credit Obligations	Loan payable	Total Outstanding Debt	Total Debt Percentage of Personal Income	Total Debt Per Capita	Personal Income (1)	Population (2)
2011	\$ -	\$ 5,585	\$ -	\$ 5,585	0.20%	\$ 73	\$ 2,749,347	76,639
2012	-	5,280	-	5,280	0.19%	69	2,759,607	76,925
2013	30,850	4,965	-	35,815	1.20%	462	2,977,990	77,455
2014	29,987	4,640	-	34,627	1.17%	442	2,955,383	78,280
2015	29,115	-	4,431	33,546	1.06%	419	3,155,888	79,985
2016	28,207	-	4,036	32,244	0.95%	397	3,388,594	81,310
2017	27,230	-	3,630	30,860	0.80%	356	3,855,403	86,765
2018	26,187	-	3,214	29,401	0.66%	328	4,464,599	89,505
2019	25,080	-	2,789	27,869	0.61%	305	4,587,070	91,385
2020	23,907	-	2,355	26,262	0.50%	283	5,240,539	92,840
2021	22,660	-	1,907	24,567	0.40%	243	6,178,041	100,922

Notes: Details regarding the District's outstanding debt can be found in the notes to the financial statements.

(1) Refer to Demographic and Economic Statistics Schedule in this document for calculation of Personal Income.

(2) Population figures obtained from Portland State University Population Research Center's Certified Population Estimates.

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## **Ratios of General Bonded Debt Outstanding** Last Ten Fiscal Years *(amounts expressed in thousands, except per capita)*

<b>Fiscal Year Ended June 30,</b>	<b>General Obligation Bonded Debt (1)</b>	<b>Less: Amounts Available in Debt Service Fund (2)</b>	<b>Net General Obligation Bonded Debt</b>	<b>Percentage of Estimated Actual Taxable Value of Property (3)</b>	<b>Total Debt Per Capita (4)</b>
2012	\$ -	\$ -	\$ -	0.00%	\$ -
2013	30,850	-	30,850	0.31%	398
2014	29,987	59	29,928	0.28%	382
2015	29,115	139	28,976	0.23%	362
2016	28,207	108	28,099	0.19%	346
2017	27,230	113	27,116	0.16%	313
2018	26,187	127	26,060	0.14%	291
2019	25,080	149	24,931	0.12%	273
2020	23,907	208	23,699	0.10%	255
2021	22,660	265	22,395	0.09%	222

Notes: Details regarding the District's outstanding debt can be found in the notes to the financial statements.

(1) This is the only general bonded debt of the District.

(2) This is the amount restricted for debt service principal payments.

(3) See the Schedule of Assessed Value and the Estimated Actual Value of Taxable Property.

(4) Population data can be found in the Schedule of Ratios of Outstanding Debt by Type.

Totals may not add due to rounding



# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Direct and Overlapping Debt June 30, 2021 (amounts expressed in thousands)

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Amount Applicable to Primary Government</u>
<b>Debt repaid with property taxes</b>			
Central Oregon Community College	\$ 46,500	43.54%	\$ 20,246
City of Bend	99,042	99.68%	98,725
Deschutes County	11,750	51.52%	6,054
Bend-LaPine Administrative School District No. 1	424,673	71.43%	303,344
High Desert ESD	2,738	47.03%	1,288
Subtotal, overlapping debt			409,410
Bend Metro Park and Recreation District direct debt			24,567
<b>Total direct and overlapping debt</b>			<b>\$ 433,976</b>

Sources: Oregon State Treasury, Debt Management Information System

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the District. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses within the District's boundary. This process recognizes that, when considering the District's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore, responsible for repaying the debt of each overlapping government. Net property-tax backed debt was used as the Debt Outstanding which is derived from the gross property-tax backed debt less self-supported unlimited general obligations and self supporting limited tax general obligation debt. The direct debt is the total amount of the governmental activities from the "Ratios of Outstanding Debt by Type" Schedule.

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Legal Debt Margin Information Last Ten Fiscal Years

	<b>Fiscal Year Ended June 30, 2021</b>
Real Market Value	\$ 24,827,654,683
x	2.5%
General obligation debt limit at 2.5% of real market value	620,691,367
Debt applicable to limit:	
General obligation bonds	22,659,742
Total net debt applicable to limit	22,659,742
Legal debt margin	\$ 598,031,625
Debt capacity percent	96%

<b>Fiscal Year Ended June 30,</b>	<b>2.5% Debt Limit</b>	<b>Net Debt Subject to 2.5% Limit</b>	<b>Legal Debt Margin</b>	<b>Debt Capacity Percent</b>
2012	\$ 252,433,927	\$ -	\$ 252,433,927	100%
2013	250,770,607	30,849,573	219,921,034	88%
2014	271,859,037	29,987,094	241,871,943	89%
2015	319,887,758	29,114,615	290,773,143	91%
2016	370,975,205	28,207,136	342,768,069	92%
2017	414,765,372	27,229,657	387,535,715	93%
2018	474,970,425	26,187,178	448,783,247	94%
2019	534,399,569	25,080,000	509,319,569	95%
2020	583,708,575	23,907,000	559,801,575	96%
2021	620,691,367	22,659,742	598,031,625	96%

Source: Real Market Value obtained from Deschutes County Assessor's Office

Oregon Revised Statutes (ORS) 266.512 states: Park and Recreation districts may issue up to an aggregate amount up to 2.5% of all the real market value of all taxable properties within the District as reflected in the last certified assessment roll per ORS 308.207.

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Demographic and Economic Statistics Last Ten Fiscal Years

Fiscal Year Ended June 30,	Population (1)	Area (Square Miles)	Average Density (person/ square miles)	Personal Income (expressed in thousands)	Per Capita Income (2)	School Enrollment (3)	Unemployment Rate (4)
2012	76,925	32.5	2,367	\$ 2,759,607	\$ 35,874	15,519	12.0%
2013	77,455	32.5	2,383	2,977,990	38,448	16,473	10.5%
2014	78,280	32.5	2,409	2,955,383	37,754	16,863	10.0%
2015	79,985	32.5	2,461	3,155,888	39,456	17,163	8.1%
2016	81,310	32.5	2,502	3,388,594	41,675	17,534	5.2%
2017	86,765	32.5	2,670	3,855,403	44,435	18,034	3.2%
2018	89,505	32.5	2,754	4,464,599	49,881	18,375	3.9%
2019	91,385	43.1	2,121	4,587,070	50,195	18,637	4.2%
2020	92,840	43.1	2,155	5,240,539	56,447	18,914	12.3%
2021	100,922	43.1	2,342	6,178,041	61,216	18,432	4.4%

### Sources:

(1) Population figures obtained from Portland State University Population Research Center's Certified Population Estimates.

(2) Per capita personal income figures are for the Bend Metropolitan Statistical Area and are obtained from the U.S. Department of Commerce, Bureau of Economic Analysis. Although the Bureau of Economic Analysis provides annual revisions to prior year data, the District, for consistency, continues to report the data that was originally reported in prior years.

(3) School enrollment figures obtained from Bend-LaPine Administrative School District No. 1.

(4) Unemployment rates represent June seasonally adjusted unemployment rates for the Bend Metropolitan Statistical Area obtained from the U.S. Department of Labor, Bureau of Labor Statistics. Seasonally adjusted data for metropolitan areas and metropolitan divisions based on the 2010 Office of Management and Budget (OMB) delineations were introduced on July 1, 2015.

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Principal Employers Current Year and Nine Years Ago

Employer	Product or Service	2021			2012		
		Rank	Employees	Percent of Population Employed (1)	Rank	Employees	Percent of Population Employed (1)
St. Charles Medical Center	Health Care	1	3,648	3.6%	1	2,842	3.69%
Bend-LaPine School District No. 1	Education	2	2,160	2.1%	2	1,686	2.19%
Deschutes County	Government	3	1,011	1.0%	3	904	1.18%
Mt. Bachelor Ski Resort	Recreation	4	860	0.9%	6	749	0.97%
City of Bend	Government	5	679	0.7%	9	450	0.58%
COCC - Bend Campus	Education	6	665	0.7%	-	-	0.00%
Summit Medical Group, formerly Bend Memorial Clinic	Health Care	7	587	0.6%	7	575	0.75%
Safeway	Retail	8	439	0.4%	8	575	0.75%
Lonza, formerly Bend Research	Research	9	438	0.4%	-	-	0.00%
OSU-Cascades	Education	10	416	0.4%			0.00%
Les Schwab Tire	Tire Manufacturer	-	-	-	5	870	1.13%
Sunriver Resort	Recreation	-	-	-	4	900	1.17%
TRG Customer Solutions	Call Center	-	-	-	10	442	0.57%
Total			10,903	10.8%		9,993	12.4%

Source: Economic Development for Central Oregon, Central Oregon Profile

Note: The above listing of principal employers represents major employers in Central Oregon.

(1) Percent of population employed represents percent of top 10 employers' employees to total population for the Bend Metropolitan Statistical Area of 100,9225 for June 2021 and 76,925 for June 2012 (obtained from Portland State University Population Research Center's Certified Population Estimates).

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Full Time Equivalent District Employees by Program Last Ten Fiscal Years

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
<b>General Government</b>										
Executive	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Administrative	7.2	7.9	9.3	11.5	12.7	12.4	13.5	14.3	14.3	14.9
Community Relations	4.5	4.7	5.2	4.2	4.8	4.5	4.7	5.0	5.0	5.0
Strategic Planning and Design	7.4	4.3	4.9	10.2	10.5	10.2	10.2	10.3	11.4	11.5
Park Services	44.2	49.4	55.8	58.2	59.6	64.9	63.6	67.1	64.9	61.0
Recreation	99.2	101.4	100.8	103.9	120.2	128.1	136.1	139.0	133.6	97.2
Facility Rental	1.7	1.7	1.7	1.7	2.3	2.7	2.5	2.1	1.5	2.2
<b>Total</b>	<b>165.1</b>	<b>170.4</b>	<b>178.6</b>	<b>190.6</b>	<b>210.9</b>	<b>223.9</b>	<b>231.6</b>	<b>238.9</b>	<b>231.6</b>	<b>192.7</b>

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Operating Indicators by Recreation Program and Facility Last Ten Fiscal Years

<b>By Recreation Program</b>		<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>Youth Recreation</b>											
	# of Participants <sup>(1)</sup>	692	749	938	1,051	1,172	1,839	2,347	1,604	2,082	4,092
	# of Programs Held	153	78	89	87	182	114	120	132	127	242
<b>Adult Enrichment</b>											
	# of Participants	734	1,018	1,198	1,570	1,651	1,261	1,267	857	823	38
	# of Programs Held	118	219	200	268	284	250	243	134	95	7
<b>Sports</b>											
	# of Participants	8,467	8,525	9,808	10,343	10,979	12,093	11,583	12,356	9,367	6,060
	# of Programs Held	751	760	823	885	915	1,086	980	843	726	391
<b>Therapeutic Recreation</b>											
	# of Participants	836	693	903	1,063	984	1,108	1,215	959	859	335
	# of Programs Held	85	92	103	103	91	108	126	107	116	41
<b>Aquatics</b>											
	# of Participants	7,810	9,479	6,695	8,755	7,521	8,201	7,100	8,984	7,634	2,245
	# of Programs Held	763	834	757	874	850	866	770	864	778	470
<b>Youth Enrichment</b>											
	# of Participants	5,152	4,880	4,896	4,779	4,806	3,747	5,312	3,373	2,593	1,339
	# of Programs Held	1,177	953	966	659	652	618	623	495	391	154
<b>Youth Outdoor Recreation</b>											
	# of Participants	249	478	563	698	700	586	825	2,404	1,809	561
	# of Programs Held	75	85	65	79	84	86	92	96	80	40
<b>Adult Outdoor Recreation</b>											
	# of Participants	1,218	1,003	1,069	934	707	665	613	623	379	255
	# of Programs Held	195	187	182	192	125	127	126	57	32	14
<b>Pavilion</b>											
	# of Participants	No Programs Available before Fall 2015				3,698	7,591	9,238	8,746	7,626	5,367
	# of Programs Held					373	716	717	823	654	578
<b>Art Station</b>											
	# of Participants	No Programs Available before Fall 2016					468	1,946	1,912	1,450	1,435
	# of Programs Held						138	332	285	191	217
<b>Total # of Participants</b>		<b>25,158</b>	<b>26,825</b>	<b>26,070</b>	<b>29,193</b>	<b>32,218</b>	<b>37,559</b>	<b>41,446</b>	<b>41,818</b>	<b>34,622</b>	<b>21,727</b>
<b>Total # of Programs Held</b>		<b>3,317</b>	<b>3,208</b>	<b>3,185</b>	<b>3,147</b>	<b>3,556</b>	<b>4,109</b>	<b>4,129</b>	<b>3,836</b>	<b>3,190</b>	<b>2,154</b>
<b>Recreation Facility Visitation by Location</b>		<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
Bend Senior Center		23,453	29,582	34,930	35,040	43,058	46,583	53,356	49,914	34,152	33,789
Juniper Swim and Fitness Center		406,876	414,282	414,747	416,129	417,318	419,240	423,878	420,568	318,381	102,955
The Pavilion						25,063	26,396	34,566	32,403	26,256	18,827
<b>Total Annual Visitation</b>		<b>430,329</b>	<b>443,864</b>	<b>449,677</b>	<b>451,169</b>	<b>485,439</b>	<b>492,219</b>	<b>511,800</b>	<b>502,885</b>	<b>378,789</b>	<b>155,571</b>

(1) Youth Rec programs run for 10 months. The number of participants were divided by 10 for each fiscal year presented.

Totals may not add due to rounding

# BEND METRO PARK AND RECREATION DISTRICT, OREGON

## Capital Asset Statistics by Program Last Ten Fiscal Years

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
<b>Outdoor Recreation</b>										
Number of Parks	82	82	83	86	88	90	90	91	92	94
Completed Park Sites	74	74	75	78	79	84	84	84	85	88
Park Sites to be Developed	8	8	8	8	9	6	6	7	7	6
Acres of Developed Park Land	2,666	2,666	2,669	2,716	2,725	2,955	2,955	2,955	2,955	3,043
Developed Acres per 1,000 Residents	35	34	34	34	34	34	33	32	32	33
Miles of Trails	61	63	63	63	65	65	70	70	73	74
Bend Whitewater Park (number)	-	-	-	1	1	1	1	1	1	1
<b>Indoor Recreation</b>										
Indoor Recreation Facilities	2	2	2	3	3	4	4	4	4	5
Square Footage of Facilities:										
Larkspur Community Center										
Juniper Swim & Fitness Center*	80,000	80,000	80,000	80,000	80,000	80,000	80,000	80,000	80,000	80,000
Bend Senior Center	14,067	14,067	14,067	14,067	14,067	14,067	14,067	14,067	14,067	14,067
The Pavilion	-	-	-	-	47,780	47,780	47,780	47,780	47,780	47,780
Art Station	-	-	-	-	-	2,292	2,292	2,292	2,292	2,292

\* Square footage includes outdoor activity pool and surrounding deck area

Totals may not add due to rounding

## **AUDIT COMMENTS AND DISCLOSURES**



**INDEPENDENT AUDITORS' REPORT**  
**REQUIRED BY OREGON STATE REGULATIONS**

Board of Directors  
Bend Metro Park and Recreation District  
Deschutes County, Oregon

We have audited the basic financial statements of the Bend Metro Park and Recreation District, Deschutes County, Oregon (the District) as of and for the year ended June 30, 2021 and have issued our report thereon dated December 20, 2021. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

**Compliance**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- **Deposit of public funds with financial institutions (ORS Chapter 295).**
- **Indebtedness limitations, restrictions and repayment.**
- **Budgets legally required (ORS Chapter 294).**
- **Insurance and fidelity bonds in force or required by law.**
- **Programs funded from outside sources.**
- **Authorized investment of surplus funds (ORS Chapter 294).**
- **Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).**

In connection with our testing nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

**OAR 162-10-0230 Internal Control**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

This report is intended solely for the information and use of management, the Board of Directors and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these specified parties.



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SGA Certified Public Accountants and Consultants, LLP  
Bend, Oregon

December 20, 2021



Parrell Mobile Villa Outreach Event

